

Agenda

Thursday, September 04, 2025 6:45 PM - 8:30 PM

Meeting Location:

Development Services Building Main Floor Auditorium, Room 115 150 Beavercreek Road, Oregon City, OR 97045

Zoom Option:

https://clackamascounty.zoom.us/j/88937203344?pwd=aRwNJwzSKyf5yJ7yEb4eWPvt aqGmod.1

	_		_	_	
	~	_	NI	\mathbf{r}	
Δ	(-	_	N	.,	Δ

8:30 p.m. Adjourn

AGENDA		
6:45 p.m.	Pledge of Allegiance	
	Welcome & Introductions	Page 02
	 Housekeeping Approval of June 5, 2025 C4 Minutes Welcoming Commissioner Diana Helm (C4 Member & MPAC Representative) 	Page 04
7:00 p.m.	Performance Clackamas: 2025-2030 Strategic Plan Presenting: Co-Chair Savas & Comm. Diana Helm • Discussion	Page 06
7:30 p.m.	Shaping C4's 2025-2026 Work Program	Page 07
8:05 p.m.	Legislative Updates (State/Federal) Presenting: Trent Wilson, Government Affairs	
8:15 p.m.	 Updates/Other Business JPACT/MPAC Updates Library Task Force Updates Rotational Meetings 	

2025 General Information



Current Voting Membership		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
Clackamas County	Commissioner Paul Savas						
Clackamas County	Commissioner Diana Helm						
Canby	Mayor Brian Hodson						
CPOs	Kenny Sernach						
Estacada	Mayor Sean Drinkwine						
Fire Districts	Matthew Silva (Estacada Fire District)	•					
Gladstone	Mayor Michael Milch						
Hamlets	Mark Hillyard (Hamlet of Beavercreek)						
Happy Valley	Councilor Josh Callahan						
Johnson City	Vacant						
Lake Oswego	Mayor Joe Buck						
Milwaukie	Councilor Will Anderson						
Molalla	Mayor Scott Keyser						
Oregon City	Commissioner Adam Marl						
Portland	Vacant						
Rivergrove	Councilor Doug McLean						
Sandy	Councilor Rich Sheldon						
Sanitary Districts	Paul Gornick (Oak Lodge Water Services)						
Tualatin	Councilor Valerie Pratt						
Water Districts	Sherry French (Clackamas Water District)						
West Linn	Mayor Rory Bialostosky						
Wilsonville	Mayor Shawn O'Neil			_			

Current Ex-Officio Membership

MPAC Citizen Rep	Ed Gronke
Metro Council	Councilor Christine Lewis
Port of Portland	Emerald Bogue
Rural Transit	Todd Wood (Canby Area Transit)
Urban Transit	Dwight Brashear (SMART)

Frequently Referenced Acronyms and Short-forms:

Related to the Clackamas County Coordinating Committee (C4)

C4 Metro Subcommittee

C4 I-205 Diversion Subcommittee

CTAC: Clackamas Transportation Advisory Committee (C4 Transportation TAC)

Related to Metro and Metro Committees

JPACT: Joint Policy Advisory Committee on Transportation (Metro)

MPAC: Metro Policy Advisory Committee (Metro)

TPAC: Transportation Policy Advisory Committee (JPACT TAC)

MTAC: Metro Technical Advisory Committee (MPAC TAC)

Related to the Oregon Department of Transportation (ODOT) and Tolling

OTC Oregon Transportation Commission (ODOT policy decision body)

Region 1: ODOT's geographic designation for the metro area + Hood River

R1ACT: ODOT Region 1 Advisory Committee on Transportation

UMO: ODOT's Urban Mobility Office

RTAC: ODOT's Regional Tolling Advisory Committee

STRAC: ODOT's State Tolling Rules Advisory Committee

EMAC: ODOT's Equity Mobility Advisory Committee (for tolling)

General Transportation Acronyms

STIP: State Transportation Improvement Plan (ODOT)

RTP: Regional Transportation Plan (Metro)

TSP: Transportation System Plan (Local – county and cities)

HCT: High Capacity Transit

UPWP: Urban Planning Work Program

General Housing and Land Use Acronyms

H3S: Clackamas County's Health, Housing, and Human Services Department

HACC: Housing Authority of Clackamas County

SHS: Supportive Housing Services (Regionally approved funds for housing services)

OHCS: Oregon Housing and Community Services

LCDC: Land Conservation and Development Commission

DLCD: Department of Land Conservation and Development

UGB: Urban Growth Boundary

UGMA: Urban Growth Management Agreement



Draft Minutes

Thursday, June 05, 2025 Virtual Meeting via Zoom

Attendance:

Members: Canby: Brian Hodson, Traci Hensley (Alt.); Clackamas County: Paul Savas; CPOs: Kenny

Sernach, Pamela Burback (Alt.) Fire District: Matthew Silva; Gladstone: Michael Milch;

Hamlets: Mark Hillyard; Happy Valley: Josh Callahan; Lake Oswego: Joe Buck; Milwaukie: Will Anderson; Molalla: Scott Keyser; Eric Vermillion (Alt.); Oregon City: Adam Marl; Sandy: Rich Sheldon; Sanitary District: Paul Gornick; Transit (Urban): Dwight Brashear; Tualatin: Valerie Pratt; Water District: Sherry French; Wilsonville:

Shawn O'Neil; Anne Shevlin (Alt.)

Staff: Trent Wilson (PGA); Jamie Lorenzini (PGA)

Guests: Brent Olson (Clackamas Fire); Brentwood Reid (Clackamas Fire); Daniel Nibouar (Disaster

Management); Jeff Owen (DTD); Jamie Stasny (DTD); Kevin McGrane (Happy Valley); Laura Terway (Happy Valley); Neelam Dorman (ODOT); Amanda Pietz (ODOT); Dayna Webb (Oregon City); Megan Nugent (PGA); Rick Cook; Jeff Gudman; Jennifer Usselman

The C4 Meeting was recorded and the audio is available on the County's website at https://www.clackamas.us/meetings/c4/c4meetings. Minutes document action items approved at the meeting, as well as member discussion.

Agenda Item	<u>Action</u>
Housekeeping	Approved minutes from April 3 and May 8.
RFFA Coordinating	Approved. A letter conveying C4's priorities will be submitted to Metro not
Committee Priorities	later than June 6.
Final Summary Retreat	Approved.
Agenda	
Fire Season Briefing	C4 received a presentation on fire season mitigation efforts, response capacity, and evacuation planning. Panelists addressed questions about air quality and health-related coordination, water supply resilience, and homeowner engagement in wildfire preparedness (hardening property).
ODOT Capital Investment Plan	C4 received a presentation on the new ODOT Capital Investment Plan process. The CIP has a 10-year horizon, including planned investments (fiscally-constrained) and investments of interest (aspirational). Amanda Pietz responded to questions on contracting price agreements; projects of local or statewide significance, the geographic scope of the 10-year CIP, prioritization criteria, inflation and tariffs, how to focus limited funds, and how policy goals are interpreted in different contexts.
Legislative Updates	C4 received updates on state bills, the recent state revenue forecast, and a

	possible state transportation funding package.
Updates/Other Business	JPACT – Received funding updates on possible RFFA bond projects.
	MPAC – Voted to endorse the 82 nd Ave Project LPA and received info about the Regional Housing Coordination Strategy, Montgomery Park Streetcar LPA, and Metro Comprehensive Climate Action Plan.
	Library Task Force — First meeting next week. Comm. Reach out to Comm. Savas and Mayor Milch with any thoughts.
	Updated C4 Meeting Calendar – Packet materials include an updated calendar of meetings remaining in the year. Cancellations noted.

Adjourned at 8:33 p.m.

Clackamas County *Performance Clackamas* Strategic Plan 2025-2030

Safe, Secure and Livable Communities

- <u>Affordable Housing:</u> By 2030, 900 affordable housing units will be developed, including an emphasis on the senior population and underserved parts of the County.
- *Jail*: By 2028, based upon best practices, the County will complete preliminary design concepts and estimates for a new Clackamas County Jail.

Vibrant Economy

- <u>Available Land for Business Development:</u> By 2028, in conjunction with our communities and partners, the County will work to increase available land to retain, expand and recruit new businesses.
- <u>Development Process:</u> By 2028, the County will conduct a review of all development regulatory processes to minimize burdens, providing an effective and timely permitting process for the community.
- <u>Childcare:</u> By 2027, in conjunction with our communities and community partners, the County will develop strategies to retain, expand and recruit new childcare opportunities.

Strong Infrastructure

- <u>Sunrise Corridor:</u> By 2030, funding for the next phase of the Sunrise Gateway Corridor/Hwy 212 project will be committed from federal, state, regional and local funding sources.
- *Transit:* By 2027, the County will provide a plan for what efficient, accessible and affordable transit looks like in Clackamas County.

Healthy People

• <u>Recovery Oriented System of Care (ROSC):</u> By 2027, the County will continue to address homelessness, mental health and substance use disorders through the completion and operations of the Clackamas County Recovery Campus.

Public Trust in Good Government

- <u>Best Practice Governance</u>: By 2026, convene a review committee to evaluate best practice county governance models.
- <u>Communications and Engagement:</u> By 2026, through the development of a strategic communications and engagement plan, the Clackamas County community will experience greater transparency and accountability from their County government.



EXECUTIVE SUMMARY

The Clackamas County Coordinating Committee (C4) convened for its annual retreat on July 25 - 26, 2025 in Welches, OR. Event participants included C4 members and alternates, county and city elected officials, staff, and representatives from the Oregon state legislature. Primary topics of the retreat included homelessness, housing production, and public transportation.

Packet materials are available <u>here</u>. The following document summarizes key discussions at the event and potential topics for future meetings.

ATTENDEES

<u>C4 Members</u>: **Canby**: Traci Hensley (Alt.); **Clackamas**: Paul Savas; **CPOs**: Kenny Sernach, Pamela Burback (Alt.); **Gladstone**: Michael Milch; **Lake Oswego**: Joe Buck; **Milwaukie**: Will Anderson, Lisa Batey (Alt.); **Metro**: Christine Lewis; **Molalla**: Scott Keyser; **Oregon City**: Adam Marl, Michael Mitchell (Alt.); **Tualatin**: Valerie Pratt; **Urban Transit**: Dwight Brashear; **West Linn**: Mary Baumgardner (Alt.); **Wilsonville**: Shawn O'Neil, Anne Shevlin (Alt.)

Staff: Trent Wilson; Jaimie Lorenzini; Cory Mathews

<u>Non-C4 Members</u>: Clackamas: Craig Roberts, Diana Helm; Estacada: Melanie Wagner; Gladstone: Jacque Betz; Happy Valley: Tom Ellis, Kevin McGrane, Laura Terway; Lake Oswego: Will Farley; Oregon City: Dayna Webb; TriMet: Miles Pengilly; West Linn: Carol Bryck; Wilsonville: Caroline Berry, Everett Wild; Clackamas Health, Housing & Human Services Dept. (H3S): Teresa Christopherson; Clackamas Dept. of Transportation & Development: Dan Johnson; Mike Bezner; Brendan Adamczyk; Martha Fritzie; Jeff Owen; Becca Tabor; Adam Torres

<u>Special Guests</u>: **S2:** Mary Rumbaugh, Shannon Callahan; **S3**: Mandy Gawf; Melanie Wagner, Dan Huff; **S4**: Martha Fritzie; Daniel Pauly, Jill Sherman; Laura Terway; Pete Walter; **S5**: Rep. April Dobson; **S6**: Andi Howell, Tom Mills, Ted Leybold; **S7,8**: Jeff Owen; Rep. Mark Gamba; Sarah Arbuckle (HD-48)

SESSION 1: OPENING SESSION

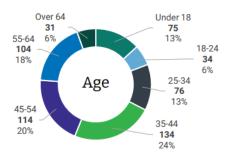
Retreat attendees eased into the retreat with opening remarks from C4 Co-Chair Savas, followed by a run-of-show, introduction of the retreat facilitator, and a discussion on desired outcomes for the weekend. Group goals for the weekend include identifying a pathway forward (not a final result), respecting different community contexts, relationships, and collaborative advocacy (a shared vision). To facilitate work, the group agreed to take turns, focus on the issues and not personalities, and approach different views with curiosity ("Tell me more...").



SESSION 2: 2025 POINT-IN-TIME COUNT

In January, Clackamas County completed a Point in Time (PIT) Count of sheltered and unsheltered people experiencing homelessness on a single night. Data suggests a decrease in chronic homelessness but an increase in numbers overall, particularly among older adults. In discussion, H3S presenters identified the need for information: What is happening in your community, and what type of investments would you support? Cities requested that H3S initiate contact with city elected officials/staff and provide recurring updates at C4.

Age and Gender of 568 Homeless Individuals Counted



<u>Next Steps</u>: C4 could serve as a focus group to explore the county's response to homelessness among older adults.

SESSION 3: STRATEGIC PLANNING FOR RURAL HOUSING NEEDS

Clackamas County is preparing to finalize a needs assessment and community plan for homeless services in rural areas of Clackamas County. Feedback from the project consultant, Focus Strategies, and participating city managers suggests that homelessness is more dispersed in rural areas, and the occurrence of homelessness may be disproportionate to the population size. Currently, cities rely on service organizations, such as AntFarm, LoveOne, and churches. Rural cities placed an emphasis on homelessness prevention and supporting the service organizations doing the work.

Discussion Ideas

- District model to alleviate funding burden on rural cities that serve unincorporated areas.
- Service heat map to avoid duplicate efforts across the county.
- Promote the "ClackCo Connects" bus service, and fix the transportation barriers (e.g., 213).
- Explore mobile services for the dispersed population (e.g., bookmobile).

SESSION 4: MIDDLE HOUSING PANEL – SUCCESSES AND CHALLENGES

C4 welcomed a panel of planning experts and a local affordable housing developer to discuss middle housing. Within the discussion, panelists identified opportunities and challenges, e.g.:

- It is challenging to seek public feedback on the implementation of state mandates. Look for the decision points that you can influence and that make sense.
- Consider shared visitor parking. People want to host home events.



- The cost of building affordable housing is the same, even if the units are being rented at a discount, but there are strategies that help, e.g., a tax-exempt, non-profit owner.
- State law and the Oregon Admin. Rules do not always agree, and local regulatory options are closing.
- There is insufficient money to offer financial incentives, e.g., System Development Charge (SDC) waivers, but other strategies are being explored, like land banking. The state Middle Housing Loan Fund (MHLF) may also be an opportunity.

SESSION 5: LEGISLATIVE DEBRIEF ON HOUSING

Rep. April Dobson reported on housing legislation introduced during the 2025 legislative session. Notable bills include HB 2138, HB 3031, SB 974, SB 6, and HB 3644. Rep. Dobson noted the trend toward legislating land use. Whereas there is a desire to reduce holding costs for developers, local governments also need a reasonable amount of time. Looking toward next session, Rep. Dobson expressed interest in scattered sites funding (affordable housing), a bill to address SDCs (e.g., modifying the time at which SDCs are due), and streamlining state permits.

BREAKFAST MINI SESSION

Trent Wilson, Government Affairs Manager, discussed the formation of HB 2025 (2025), process challenges, and the legislature's trajectory toward a special session in pursuit of a "band-aid" transportation funding package.

SESSION 6: TRANSIT LANDSCAPE PANEL

C4 welcomed presenters from Sandy Area Metro, TriMet, and Metro to discuss major transit initiatives in the region, including the C4 Transit Providers Subcommittee, the TriMet Level of Service Study, and Metro Community Connectors Study. Within the discussion, guests raised interest in how to create ridership in a vehicle-centric system. Several possible strategies were identified amongst presenters and guests, e.g.:

- Shuttles to nurture a market or demonstrate proof of concept prior to larger investments.
- Deviated fixed-route service.
- Offering positive incentives, like reduced fares or social experiences.
- Offering negative incentives, like priced parking.
- Providing a system that is safe and *feels* safe.
- Commute-shed model.
- Partnerships outside of the region are important.
- Provide fareless options when feasible.



SESSION 7: TRANSIT SYSTEM VISIONING - PART 1

C4 received a presentation about the upcoming Clackamas County Transit Development Plan refresh. The TDP outlines a coordinated transit strategy for the region. To inform the plan update, C4 was asked to contemplate the adjectives included (but undefined) in the 2021 TDP vision statement. Pursuant to this visioning exercise and report out, guests participated in a dot exercise to identify topics of mutual interest. Each guest received three dots.

AFFORDABLILITY				
What is an AFFORDABLE transit network?	Are we making progress toward this outcome, and if not, what's in the way?	How can we work together to achieve this outcome?		
 Standard fare is \$2.80, and the low-income fare is \$1.40 Round up Make \$1.40 the only option "\$0" Discount starting at park and ride (2 dots) Fareless square Youth pass (2 dots) Time is also a measure of affordability/convenience (4 dots) 	 Increase ridership at reduced/\$0 fares costs more and doesn't raise revenue \$100m is greater than the \$60m fares post-covid \$0 – where does the fare gap come from? Low-income fare is hard to get and too complicated (4 dots) 	 Failed transp. Bill \$50m to \$100m Prioritize type of service to concentrate funding available (competing regional priorities) (4 dots) Have process to sign people up for low-income fare. Market to people who aren't using it 		

EQUITABLE		
What is an EQUITABLE transit network?	Are we making progress toward this outcome, and if not, what's in the	How can we work together to achieve this outcome?
	way?	
 Expanding beyond access to work – appointments, parks, etc. (1 dot) 	Improving security (safe =	• Educate – youth, etc. (1 dot)
• Seniors (w/ or w/out disabilities)	equitable)	 Staff ridealongs for new riders (1 dot)
 Intersecting with affordability 		Better online info
 Onboard Wi-Fi (especially for 		Social events
commuters)		Expanding light rail (1 dot)
 Ensuring service at all hours 		Encouraging youth (2 dots)
 Flexibility in services (not just fixed- route) (2 dots) 		
 Connecting w/ housing and density - 		
> but not ignoring rural (<mark>3 dots</mark>)		
 Addressing last-mile issues (2 dots) 		
Serving low-income people/people		
of color spread across the county		



SAFE		
What is a SAFE transit network?	Are we making progress toward this outcome, and if not, what's in the way?	How can we work together to achieve this outcome?
 Clean (2 dots) Safe parking (2 dots) No weapons How to create an experience where you are not on high alert? (2 dots) Safety monitors/onboard (5 dots) Social norms of safety personnel Platform security (4 dots) Drug free 	 TriMet navigators good. Perception still bad (1 dot) Metro area perception vs non-Metro Closed system -> cost sweet spot 	Law enforcement network SUD treatment/service access (1 dot)

CONNECTED		
What is a connected transit network?	Are we making progress toward this outcome, and if not, what's in the way?	How can we work together to achieve this outcome?
 Both local and regional Hub and spoke plus on-demand (1 dot) Cover employers (whether downtown or not) Partner w/ other regions to connect Salem and more, Salem to Portland (3 dots) Move past/away from hub and spoke (7 dots) Shuttles add connections, even to fixed route (3 dots) Commute shed -> more than county Website/comms clear/available Advertising (poles and signs, radio, TV) (1 dot) Dial a ride/senior services throughout UGB Space for multiple providers (1 dot) Tradeoffs (parking, logistics) (1 dot) 	 On the list but not on the ground Marketing/comms, expand Some yes, more needed 	• Continue the collaboration



CONVENIENT		
What is a convenient transit network?	Are we making progress toward this outcome, and if not, what's in the way?	How can we work together to achieve this outcome?
 Flexibility (1 dot) Scalable to the local context Embrace mid-bus boarding On demand – take it to the people (5 dots) Timely (wait time and travel time) Price \$\$\$ Frequency Connected w/ employers Access – priority and Park & Ride Does it go where I need to go? PDX is not the main destination Bike racks – modal transitions Where are the seniors and the people who can't drive? Need the right bus in the right place and at the right time (7 dots) Does the bus run on time? 	The MPO-level analysis is too narrow – we need to look at ClackCo's commute shed.	 Communication w/ employers (4 dots) and agencies to ID needed connections Level up Ride Clackamas website (1 dot) Ask employers: "What do you need, and how can you accommodate transit as a service?"

SESSION 8: TRANSIT SYSTEM VISIONING - PART 2

Pursuant to a break, C4 discussed outcomes from the dot exercise. Topics with the most group interest included: The need for the right bus in the right place at the right time (7 dots), a departure from the "hub and spoke" model (6 dots), on-demand service (5 dots), and safety monitors (5 dots).

- Within discussion, members expressed interest in refining the STIF program to improve the
 efficiency and proportionality of funds flowing to local providers. STIF should support the right
 bus, place, and time. A legislative concept was noted to study the Qualified Entity (QE) structure.
- Clear and easy rider info is needed (e.g., training videos).
- A toolbox of programs and transit types is needed. There is also interest in SMART's on-demand service model, prioritizing ADA riders and transit as a social experience.
- How can C4 support/influence the work occurring at the Oregon City transit center?
- There are concerns about ODOT accountability, but also a recognition of the challenging conditions under which ODOT is operating.



What is C4's role moving forward?

- Task local transit providers to come up with solutions.
- Develop clear messaging, data to support local legislators. Translate needs for statewide appeal.
- Can C4 help the STIF QE structure work better? Do we need legislation, and what does
 accountability look like? Improvements must be looked at holistically.
- Develop options to inform the BCC's new transit priority language.
- C4 currently advocates collectively for RFFA funds. Should advocate similarly for Safe Routes to School and Great Streets funding. Are there other sources?
- Ask riders what they need, e.g., surveying at bus stops or listening sessions.
- Make transit personal. It's for <u>us</u>.
- Think beyond the county borders. Invite Salem and Marion County to be part of the solution.
- Influence the Transit Development Plan.

SESSION 9: C4 PRIORITIES PLANNING

Retreat guests identified several possible agenda topics for consideration over the next 12 months. Ideas have been categorized below by theme. Topics denoted by a (*) were added retroactively by staff to reflect feedback from Sessions 1-8. C4 will revisit this list at a future meeting to prioritize topics for discussion.

Theme	Topics		
Advocacy	 Organize summit between C4 and the Clackamas County Caucus Co-create transit messaging and data for local legislators* 		
	 Advocate collaboratively for SRTS and Great Streets grant awards* 		
Committee	Revisit <u>time</u> of C4 meetings. Do early meetings still work?		
Logistics	Focus on city presenters at meetings and bottom-up idea sharing		
Economic Development	 Industrial land supply What is available (current landscape)? Where is the opportunity? Which industries yield many jobs on a small amount of land? Brownfield cleanup Workforce Could we lead a joint prosperity initiative? Labor constraints and solutions Economic development (family wage jobs) Clackamas County needs a convention center 		
Housing Production &	 Housing production Supportive Housing Services Rural wraparound resources for homelessness 		



Homeless Services	 C4 could serve as a focus group to explore the county's response to homelessness among older adults* District model to alleviate funding burden on rural cities that serve unincorporated areas* Service heat map to avoid duplicate efforts across the county Promote the "ClackCo Connects" bus service* Fix transportation barriers (e.g., 213)* Explore mobile services for the dispersed population (e.g., bookmobile)*
Infrastructure	 Paying for infrastructure How to extend the useful life of infrastructure Housing supportive infrastructure, such as roads, pipes State infrastructure bank (road, pipe, libraries), akin to North Dakota Urban renewal as an infrastructure financing tool Information sharing, lessons learned Tools to educate the public (e.g., https://www.wilsonvilleforward.com/) State lists urban renewal on property tax forms, resulting in confusion
Measure 5 & Measure 50	 Workshop local revenue options – What tools do we have? Update Measure 5 and 50 (reset at sale or set max rate by government type) During the interim session, there are revenue conversations happening at the legislature, including Measures 5 and 50
Transportation	 Roads and road capacity Transit, transportation Options to inform BCC's new transit priority* Influence the Transit Development Plan* Work with employers and agencies to ID needed transit connections and partnership opportunities* Toolbox of transit types and programs* Support work at Oregon City Transit Center* Improvements to STIF program* Street maintenance fees Boone Bridge Opportunity scan of transit infrastructure (e.g., number of drivers, buses, etc.). Where are the gaps? Invest in Clackamas Regional Center in lieu of Sunrise // Investing in both



CONTINUOUS IMPROVEMENT

Prior to exiting the venue, guests were prompted to complete an anonymous card reflecting on event strengths and opportunities for improvement next time. Guest feedback will be used by the C4 Executive Committee to improve future events. Following are major takeaways from guest feedback:

- We like having legislators and staff in the room. Relationship-building remains very important.
- Guests enjoyed the off-site dinner service but would prefer healthier food options during breaks.
- The panelist format was excellent, and next time, we should include more opportunities for small group discussion.
- Great agenda and collaboration. Next time, consider lengthening the event to two full days so the timeframe feels less rushed.