

To request translation or disability-related accommodations, please contact us at bcc@clackamas.us | 503-655-8581.

Si quiere solicitar servicios de traducción o adaptaciones para la discapacidad, contáctenos en/al bcc@clackamas.us | 503-655-8581.

Чтобы запросить перевод или приспособления, связанные с инвалидностью, пожалуйста, свяжитесь с нами по: bcc@clackamas.us | 503-655-8581.

Щоб попросити переклад або спеціальні послуги для осіб з особливими потребами, зверніться до нас, скориставшись такими контактними даними: bcc@clackamas.us | 503-655-8581.

如需翻译服务或残障相关的协助，请与我们联系：bcc@clackamas.us | 503-655-8581

。

Để yêu cầu dịch vụ dịch thuật hoặc điều chỉnh liên quan đến tình trạng khuyết tật, vui lòng liên hệ với chúng tôi qua bcc@clackamas.us | 503-655-8581.



Clackamas County
www.clackamas.us



Billy J. Williams
County Counsel

March 19, 2026

BCC Agenda Date/Item: _____

Scott C. Ciecko
Amanda Keller
Shawn Lillegren
Jeffrey D. Munns
Sarah Foreman
Caleb Huegel
Angela Hajihashemi
M. Creston Rice
Assistants

Board of County Commissioners
Clackamas County

**Approval of Boundary Change Proposal #2026-001 for the
annexation of the City of Gladstone to Clackamas Fire
District #1. No County General Funds are involved.**

Previous Board Action/Review	None		
Performance Clackamas	1. Build public trust through good government 2. Build a strong infrastructure		
Counsel Review	Yes; JM	Procurement Review	N/A
Contact Person	Jeffrey D. Munns	Contact Phone	(503)742-5984

EXECUTIVE SUMMARY:

The City of Gladstone desires to have all of the territory of the City annexed into Clackamas Fire District to receive fire services as approved by the voters on November 4, 2025, in Measure 3-627. Pursuant to ORS 198.867 the City Council of Gladstone certified the election results and requests approval of the annexation by this Board in Resolution 1254. The Board of Directors of the Clackamas Fire District certified their approval of this annexation in Resolution 26-01. The Board’s approval of this proposed annexation will result in a boundary change of the District’s service area.

The City Council of the City of Gladstone on June 10, 2025, voted unanimously to adopt City Resolution No. 1240. That resolution proposed annexation of the City of Gladstone into Clackamas Fire District pursuant to ORS 198.866 and 198.867, effective July 1, 2026, contingent upon the District agreeing to proposed a debt distribution plan under ORS 198.900 (under which property owners in the City would pay only the District's permanent tax rate of approximately \$2.40 per \$1,000 of assessed value, and not any other District indebtedness outstanding at the time of annexation), and contingent upon approval by the voters of the City.

If the Board approves this proposed annexation, the District will provide

For Filing Use Only

only fire protection and emergency medical services to the territory of the entire City of Gladstone.

Under Oregon law, as the county's governing body, this Board is charged in deciding this proposed boundary change pursuant to ORS Chapter 198 and Metro Code 3.09. In determining whether to approve the annexation petition, the Board must consider the local comprehensive plan for the area and any service agreements with local governments as required by ORS 198.857 and consider whether the annexation petition met the criteria laid out in Metro Code 3.09.

Staff Findings and Recommendations dated February 26, 2026, addresses factors and criteria mandated in ORS 198 and Metro Code 3.09. The report makes the required analysis and findings and concludes that the proposed boundary change of the District complies with applicable statutory and Metro Code requirements. There is no cost to the County in the Board's approval of this proposed annexation.

RECOMMENDATION: Staff recommend approval of Boundary Change Proposal No. 2026-001 (CFD).

Respectfully submitted,



Jeffrey D. Munns
Assistant County Counsel

BEFORE THE BOARD OF COUNTY COMMISSIONERS

OF CLACKAMAS COUNTY, STATE OF OREGON

In the Matter of Approving a Boundary
Change Proposal No. 2026-001 (CFD)



Board Order No. _____

Page 1

Whereas, The City Council of the City of Gladstone on June 10, 2025, voted unanimously to adopt City Resolution No. 1240. That resolution proposed annexation of the City of Gladstone (“City”) into Clackamas Fire District #1 (“District”) pursuant to ORS 198.866 and 198.867, effective July 1, 2026, contingent upon the District agreeing to proposed a debt distribution plan under ORS 198.900 (under which property owners in the City would pay only the District’s permanent tax rate of approximately \$2.40 per \$1,000 of assessed value, and not any other District indebtedness outstanding at the time of annexation), and contingent upon approval by the voters of the City; and

Whereas, on June 16, 2025, the District Board voted unanimously (with one member abstaining) to approve the City’s request to annex the City into the District and to affirm the City’s proposed debt distribution plan. Pursuant to ORS 198.866(3)(a), no district election was required to consider the annexation, and none was held, as the population of the City is less than 20 percent of the population of the District; and

Whereas, the City Council of Gladstone adopted Resolution No. 1246 on July 8, 2025, calling for an election on November 4, 2025, within the City on the question "Shall Gladstone be annexed into Clackamas Fire District for fire protection and emergency medical services?" The referral included the City’s proposed debt distribution plan; and

Whereas, on November 4, 2025, an election was held within the City on the question of annexing the City into the District. Measure 3-627 was approved by City voters, with election results (Yes – 1,772; No – 645). The results of the election were certified by the Clackamas County Clerk on December 1, 2025, and certified by the City Council on December 9, 2025; and

Whereas, on February 10, 2026, the City Council approved by Resolution 1254 the approval of the annexation of the City into the District and in accordance with ORS 198.867, the City Council requests that the Board of Commissioners for Clackamas County, in accordance with ORS 198.867(3), enter an order annexing the territory included in the City into the District; and

Whereas, on February 23, 2026, the District Board, by the approval of Resolution 26-01 approved the annexation of the City into the District and requests that the Board of County Commissioners enter an order annexing the City of Gladstone into Clackamas Fire District pursuant to ORS 198.866 and 198.867, effective July 1, 2026; and

Whereas, this Board is charged in deciding this boundary change of the District, through the proposed annexation of the City into the District, pursuant to ORS Chapters 198 and Metro Code 3.09; and

BEFORE THE BOARD OF COUNTY COMMISSIONERS

OF CLACKAMAS COUNTY, STATE OF OREGON

In the Matter of Approving a Boundary
Change Proposal No. 2026-001 (CFD)



Board Order No. _____

Page 2

Whereas, a staff findings and recommendations report that addresses factors and criteria mandated in ORS 198.866 and 198.867 and Metro Code 3.09 was made public at least 15 days prior to the Board hearing on the boundary change petition. The staff findings and recommendations are attached hereto as Exhibit B; and

Whereas, a public hearing is held before the Board on March 19, 2026, and a decision of approval was made on March 19, 2026. In determining whether to approve the boundary change petition, the Board considered the requirements for annexation under ORS 198.866 and 198.867 and considered whether the boundary change met the criteria laid out in Metro Code 3.09.

NOW THEREFORE, the Clackamas County Board of Commissioners do hereby order:

1. The annexation is approved, and the property described in Exhibit A and shown on the map in Exhibit B is annexed to Clackamas Fire District #1 for fire protection and emergency medical services effective July 1, 2026.
2. The debt distribution plan under ORS 198.900 (under which property owners in the City would pay only the District's permanent tax rate of approximately \$2.40 per \$1,000 of assessed value, and not any other District indebtedness is approved.
3. The Staff Findings and Recommendations attached as Exhibit C are adopted by the Board of County Commissioners and demonstrate that the criteria for annexation have been met.
4. County staff are directed to file this document with the required parties and take all necessary steps to finalize the annexation.

DATED this 19th day of March 2026.

BOARD OF COUNTY COMMISSIONERS

Chair

Recording Secretary

Exhibit A

LEGAL DESCRIPTION:

All of the City of Gladstone, Oregon as of January 30, 2026

Clackamas County, Oregon



Billy J. Williams
County Counsel

Scott C. Ciecko
Amanda Keller
Shawn Lillegren
Jeffrey D. Munns
Sarah Foreman
Caleb Huegel
Angela Hajihashemi
M. Creston Rice
Assistants

TO: Clackamas County Board of County Commissioners (the "Board")
FROM: Jeffrey D. Munns, Assistant County Counsel
RE: Boundary Change Proposal No. 2026-001 (CFD)

DATE of REPORT: February 26, 2026
DATE of HEARING: March 19, 2026

FINDINGS AND RECOMMENDATIONS

REQUEST: Approval of Boundary Change Proposal No. 2026-001 (CFD), authorizing all of the territory of the City of Gladstone ("City") as of January 30, 2026, to be annexed into Clackamas Fire District No. 1 ("District") to receive fire protection and emergency medical services effective July 1, 2026.

REASON FOR ANNEXATION:

The City is requesting annexation to receive fire protection and emergency medical services from the District.

RECOMMENDATION: Based on the findings and recommendations in this report, staff respectfully recommend that the Board APPROVES the Boundary Change Proposal No. 2026-001 (CFD).

EFFECTIVE DATE: The boundary change becomes effective July 1, 2026, upon the approval by the Board.

I. BACKGROUND

A. SUBJECT PROPERTY INFORMATION

PETITIONER:	City of Gladstone
PETITIONER Representative, if any:	Tami Bannick, City Recorder
Tax Lot Nos.	entire City of Gladstone as of January 30, 2026
Address, if any:	

Legal Description	Exhibit A to proposed Board Order
-------------------	-----------------------------------

B. PETITION UNDER ORS 198.866 and 198.867

The City Council of the City of Gladstone on June 10, 2025, voted unanimously to adopt City Resolution No. 1240. That resolution proposed annexation of the City of Gladstone ("City") into Clackamas Fire District #1 ("District") pursuant to ORS 198.866 and 198.867, effective July 1, 2026, contingent upon the District agreeing to proposed a debt distribution plan under ORS 198.900 (under which property owners in the City would pay only the District's permanent tax rate of approximately \$2.40 per \$1,000 of assessed value, and not any other District indebtedness outstanding at the time of annexation), and contingent upon approval by the voters of the City.

On June 16, 2025, the District Board voted unanimously (with one member abstaining) to approve the City's request to annex the City into the District and to affirm the City's proposed debt distribution plan. Pursuant to ORS 198.866(3)(a), no district election was required to consider the annexation, and none was held, as the population of the City is less than 20 percent of the population of the District.

The City Council of Gladstone adopted Resolution No. 1246 on July 8, 2025, calling for an election on November 4, 2025, within the City on the question "Shall Gladstone be annexed into Clackamas Fire District for fire protection and emergency medical services?" The referral included the City's proposed debt distribution plan.

On November 4, 2025, an election was held within the City on the question of annexing the City into the District. Measure 3-627 was approved by City voters, with election results (Yes – 1,772; No – 645). The results of the election were certified by the Clackamas County Clerk on December 1, 2025, and certified by the City Council on December 9, 2025.

C. ENDORSEMENTS BY INTERESTED PARTIES

On February 10, 2026, the City Council approved by Resolution 1254, Attachment 1, the approval of the annexation of the City into the District and in accordance with ORS 198.867, the City Council requests that the Board of Commissioners for Clackamas County, in accordance with ORS 198.867(3), enter an order annexing the territory included in the City into the District.

On February 23, 2026, the District Board, by the approval of Resolution 26-01, Attachment 2, approved the annexation of the City into the District and requests that the Board of County Commissioners enter an order annexing the City of Gladstone into Clackamas Fire District pursuant to ORS 198.866 and 198.867, effective July 1, 2026.

D. CITIZEN PARTICIPATION

Notice of this hearing inviting testimony from interested parties was provided as required by statute and Metro Code.

Notice consisted of:

1. Posting a weatherproof notice in the general vicinity of the affected territory by posting on the entrance doors to Gladstone City Hall. Notice was posted at the Clackamas County Courthouse and outside the Commissioner's Hearing room. All notices were posted at least 20 days prior to the hearing;
2. Publishing notices two times in the Lake Oswego Review; and
3. Mailing notices to all affected local districts.

At the time this report was written, no comments were received.

II. APPLICABLE CRITERIA

For a proposed boundary change of a special district through annexation, as the county's governing body, the Board must review and approve the proposed annexation based on several factors and criteria established by state and local law.

A. STATE STATUTE

Oregon Revised Statute Chapter 198 provides the criteria and process for an annexation of a city to a district.

ORS 198.866 Annexation of a city to district; approval.

- (1) The governing body of a city may adopt a resolution or motion to propose annexation to a district for the purpose of receiving service from the district. Upon adoption of an annexation proposal, the governing body of the city shall certify to the district board a copy of the proposal.
- (2) The district board shall approve or disapprove the city's annexation proposal. If the district board approves the proposal, the district board shall adopt an order or resolution to call an election in the district unless otherwise provided in subsection (3) of this section.
- (3) The district board is not required to call an election if:
 - (a) The population of the city is less than 20 percent of the population of the district;
or
 - (b) The entire boundary of the city is encompassed within the boundary of the district.

(4) Notwithstanding subsection (3) of this section, if 10 percent of the electors or 100 electors of the district, whichever is less, sign and present to the county board a petition requesting an election, the board shall call an election in the district. The petition shall be in conformity, to the greatest extent practicable, with ORS 198.750, 198.760, 198.765 and 198.770.

(5) The order or resolution of the district board shall include the applicable matters specified in ORS 198.745. In addition, the order or resolution may contain a plan for zoning or subdistricting the district as enlarged by the annexation if the principal Act for the district provides for election or representation by zone or subdistrict.

(6) The district board shall certify a copy of the resolution or order to the governing body of the city.

(7) Upon receipt of the resolution or order of the district board, the governing body of the city shall call an election in the city on the date specified in the order or resolution of the district board.

(8) An election under this section shall be held on a date specified in ORS 255.345 that is not sooner than the 90th day after the date of the district order or resolution calling the election.

ORS 198.867 Annexation approval by electors of city and district; certification.

(1) If the electors of the city approve the annexation, the city governing body shall:
(a) Certify to the county board of the principal county for the district the fact of the approval by the city electors of the proposal; and
(b) Present the certificate to the district board.

(2) If the electors of the district approve the annexation, the district board shall:
(a) Certify the results of the election; and
(b) Attach the certificate to the certificate of the city and present both certificates to the county board.

(3) Upon receipt of the certificate of the city governing body and the district board, the county board shall enter an order annexing the territory included in the city to the district. When the county board enters the order, the city territory, together with any territory thereafter annexed to the city:
(a) Shall be included in the boundaries of the district; and
(b) Shall be subject to all liabilities of the district in the same manner and to the same extent as other territory included in the district.

ORS 198.900 Petition for annexation, merger or consolidation; contents.

(1) A petition for annexation, merger or consolidation may include a debt distribution plan to be voted upon as a part of the proposal. The plan may provide for any distribution of indebtedness and may require that the annexing district and any territory

annexed, or merging or consolidating districts and any city to be joined to the surviving or successor district, remain solely liable for all or any portion of any indebtedness outstanding at the time of the annexation, merger or consolidation.

(2) If the merger or consolidation is approved, the district board of the successor or surviving district shall, in accordance with the plan, levy taxes and assessments for the liquidation of any prior existing indebtedness. Such a levy shall be subject to the principal Act of the consolidated or merged district.

B. METRO CODE

For a proposed boundary change within the boundaries of Metro or within urban reserves designated by Metro, Metro code also specifies criteria that a reviewing entity must apply in reviewing and approving a boundary change.

First, Metro Code 3.09.050(B) requires a report, to be made available to the public, that addresses the following:

- “1. The extent to which urban services are available to serve the affected territory, including any extraterritorial extensions of service;*
- 2. Whether the proposed boundary change will result in the withdrawal of territory from the legal boundary of any necessary party¹; and*
- 3. The proposed effective date of the boundary change.”*

Second, Metro code requires the review and approval of a proposed boundary change to be consistent with certain service agreements, land use plans, and service quality standards. To approve a boundary change, the reviewing entity (e.g., the Board in this case) must:

- “(1) Find that the change is consistent with expressly applicable provisions in:*
 - (A) Any applicable urban service agreement adopted pursuant to ORS 195.205;*
 - (B) Any applicable annexation plan adopted pursuant to ORS 195.205;*
 - (C) Any applicable cooperative planning agreement adopted pursuant to ORS 195.020(2) between the affected entity and a necessary party;*
 - (D) Any applicable public facility plan adopted pursuant to a statewide planning goal on public facilities and services;*
 - (E) Any applicable comprehensive plan; and*
 - (F) Any applicable concept plan.*
- (2) Consider whether the boundary change would:*
 - (A) Promote the timely, orderly and economic provision of public facilities and services;*
 - (B) Affect the quality and quantity of urban services; and*
 - (C) Eliminate or avoid unnecessary duplication of facilities and services.”*

¹ A “necessary party” is another governmental entity which includes the same area or provides an urban service to the area.

See, Metro Code 3.09.045(D) and 3.09.050(D).

C. COMPREHENSIVE PLANING

1. Regional Planning

The law that requires Metro to adopt criteria for boundary changes specifically states that Metro shall *“*** ensure that a boundary change is in compliance with the Metro regional framework plan as defined in ORS 197.015 and cooperative agreements and urban service agreements adopted pursuant to ORS 195.”* ORS 268.354(2)(d). Metro regional framework plan is *“the regional framework plan required by the 1992 Metro Charter or its separate components.”* ORS 197.015.

2. County Planning

The applicable comprehensive plan for areas in unincorporated Clackamas County is the Clackamas County Comprehensive Plan (the “Comp Plan”).

Chapter 7 of the Comp Plan discusses public facilities and services. It addresses, in part, the Oregon Land Use Goal 11 that requires planning for sanitary sewerage treatment, water, storm drainage and transportation, stating as follows: *“[a]dequate levels of those public facilities and services must be available before urban levels of development can be built in a manner consistent with the land use designations in this Plan.”* (Comp Plan p. 7-1).

An applicable public services goal in the Comp Plan is to “Support a sufficient level of fire safety and prevention in all areas of the County in order to minimize the risk of fire damage to the life and property of all residents.” (Comp Plan at p.7-11).

With respect to policies for fire protection, the Comp Plan specifies the following:

“7.F Fire Policies

7.F.1 Facilitate coordination between fire districts and developers prior to approval of future development to insure appropriate levels of fire safety.

7.F.2 Encourage all public water purveyors to maintain a sufficient amount of water storage and pressure within the system to maintain minimum fire flow.

7.F.3 Coordinate with fire and water districts in locating fire hydrants in new development.”

(Comp Plan p.7-11)

3. City Planning

The SUBJECT PROPERTY is within the City of Gladstone, whose comprehensive land use plan applies.

III. ANALYSIS AND FINDINGS

Collectively, review and approval criteria for a boundary change under state law and Metro Code generally fall into three categories: urban service and other facility service agreements, land use planning, and the quality and timing of the service resulted from the boundary change. Based on the application submitted by PETITIONER, and staff's research, staff reaches the following analysis and findings.

A. TERRITORY TO BE ANNEXED

Staff reaches the following findings with respect to the territory to be annexed:

1. The SUBJECT PROPERTY is the entire City of Gladstone as of January 30, 2026.
2. The SUBJECT PROPERTY is within Metro's jurisdictional boundary and the regional UGB.
3. The SUBJECT PROPERTY is currently partly located within Oak Lodge Water Services for water and sewer services.
4. The SUBJECT PROPERTY is currently partly located within the Tri-City Service District, a component partner of Water Environment Services for sewer and stormwater services.
5. The DISTRICT can provide fire protection and emergency medical services to the SUBJECT PROPERTY in a more efficient and cost-effective manner.
6. Accordingly, the PETITIONER is seeking fire protection and emergency medical services from the DISTRICT. The DISTRICT has endorsed the proposed annexation into the DISTRICT.

B. URBAN AND OTHER FACILITY SERVICES

As referenced in Section II of this report, state law and the Metro Code require a review for consistency with urban and other service agreements. (See, ORS 268.354(2)(d); Metro 3.09.050(B)(1), and 3.09.050(D)(1)(A)). ORS 195 requires agreements between providers of urban services to an area within a UGB that has a population of greater than 2,500 persons. Urban services are defined as: sanitary sewers, water, fire protection, parks, open space, recreation and streets, roads and mass transit. ORS 195.065(2)(b). These agreements specify which governmental entity will provide which

service to an area in the long term. The counties are responsible for facilitating the creation of these agreements.

Staff find that there are ORS 195.065 agreements applicable to this area of Clackamas County.

In the Clackamas County Comp. Plan, it is noted that “[a]n intergovernmental agreement between the fire agencies and the County establishes one Fire Code for all agencies (implemented by the Building Department and at Development Review).” It also states “Automatic and mutual assistance agreements exist countywide that address routine to catastrophic incident response, and are updated on a regular basis, or as needed under the auspices of the Clackamas Fire Defense Board.” Comp. Plan, p. 7-4.

The SUBJECT PROPERTY is the City of Gladstone. It currently has, or will be receiving, various services in the following manner:

1. Water. The SUBJECT PROPERTY will be served by the City of Gladstone and Oak Lodge Water Services for water services.
2. Sewer. The SUBJECT PROPERTY is currently within WES for this service.
3. Storm Drainage. The SUBJECT PROPERTY is currently within WES for this service.
4. Parks and Recreation. The SUBJECT PROPERTY is served by the City of Gladstone for park and recreational services.
5. Fire. The SUBJECT PROPERTY is currently served by the City of Gladstone for fire services, if the annexation is approved the City will be served by the DISTRICT effective July 1, 2026.
6. Police. The SUBJECT PROPERTY is served by the City of Gladstone for police services.

C. LAND USE PLANNING

As referenced in Section II of this report, state law and the Metro Code require a review for consistency with various regional and local land use plans. The following analyzes and reaches findings related to regional and local plans that may be applicable to the proposed annexation of the SUBJECT PROPERTY into the DISTRICT.

1. Regional Plans

The SUBJECT PROPERTY is inside Metro's jurisdictional boundary and the regional UGB. As such, a boundary change approval must be consistent with the applicable

Metro regional framework plan. (See, ORS 268.354(2)(d)). Metro has adopted a Regional Framework Plan, and two regional functional plans--the Urban Growth Management Functional Plan (2023) and the Regional Transportation Plan (2012).

Staff have reviewed these plans and find that these plans have no applicable standards and criteria for boundary changes. Therefore, the proposed boundary change by the DISTRICT through annexation of the SUBJECT PROPERTY is consistent, or not in conflict, with any Metro regional plans.

2. Clackamas County Comp Plan

The SUBJECT PROPERTY is in unincorporated Clackamas County. Chapter 7 of the Comp Plan was reviewed. Staff find that the DISTRICT's proposed provisioning of fire services to the SUBJECT PROPERTY is consistent, or not in conflict, with Chapter 7 of the Comp Plan.

The SUBJECT PROPERTY is adjacent to unincorporated Clackamas County and the City of Oregon City to which the DISTRICT will also be providing said services.

3. City Comprehensive Land Use Plan

Based on the information provided by the DISTRICT and PETITIONER, the proposed annexation is compatible with the City of Gladstone comprehensive land use plan.

4. Public Facility, Concept, and Annexation Plans and Cooperative Planning Agreements

Staff find there are no facility, concept, or annexation plans applicable to the area.

D. QUALITY, QUANTITY, AND TIMING OF SERVICE

Metro Code requires the Board to consider various factors that address the quality, quantity, and timing of the services being sought by the proposed annexation.

Staff find that the proposed annexation of the SUBJECT PROPERTY into the DISTRICT is consistent with the Metro's service quality standard under Section 3.09.045(D)(2), 3.09.050(B), and 3.09.090:

- Promote the timely, orderly and economic provision of public facilities and services;
- Improve the quality and quantity of urban services; and
- Eliminate or avoid unnecessary duplication of facilities and services.
- The extent to which urban services are available to serve the affected territory, including any extra territorial extensions of service;
- Whether the proposed boundary change will result in the withdrawal of the affected territory from the legal boundary of any necessary party;
- The proposed effective date of the boundary change; and

- No extension of service from inside a UGB to territory that lies outside the UGB.

The SUBJECT PROPERTY will remain partially in Oak Lodge Water Services' territory for water and sewer services and will remain within WES' territory for sewer and stormwater services. Therefore, there is no duplication in the provisioning of the requested services, nor would there be a withdrawal of the SUBJECT PROPERTY from Oak Lodge Water Services or WES jurisdiction.

Finally, because the SUBJECT PROPERTY is inside the UGB, the proposed annexation of the SUBJECT PROPERTY into the DISTRICT does not result in an extension of the DISTRICT's service from inside a UGB to territory that lies outside the UGB.

The boundary change will become effective on July 1, 2026, following the Board's approval.

IV. CONCLUSIONS

Staff conclude that the proposed annexation complies with all applicable state statutes and Metro Code requirements. Staff recommends the approval of Boundary Change No. 2026-001 (CFD) for the annexation of the City of Gladstone into the Clackamas Fire District No. 1 to provide fire protection and emergency medical services effective July 1, 2026.

Respectfully Submitted,



Jeffrey D. Munns
Assistant County Counsel

Attachment 1 – City Resolution 1254
Attachment 2 – District Resolution 26-01

RESOLUTION NO. 1254

CITY OF GLADSTONE, OREGON

***A RESOLUTION APPROVING THE ANNEXATION OF THE CITY OF GLADSTONE INTO
THE CLACKAMAS FIRE DISTRICT***

WHEREAS, the City Council of Gladstone (“City Council”) adopted Resolution No. 1246 on July 8, 2025, calling for an election on November 4, 2025 within the City of Gladstone (“City”) on the question of annexing the City into Clackamas Fire District #1 (“District”); and

WHEREAS, on November 4, 2025, an election was held within the City on the question of annexing the City into the District, and was approved by City voters, with election results (Yes – 1,772; No - 645) certified by the City Council on December 9, 2025;

NOW, THEREFORE, the City of Gladstone resolves as follows:

Section 1. In accordance with ORS 198.867, the City Council hereby requests that the Board of Commissioners for Clackamas County (“Board”), in accordance with ORS 198.867(3), enter an order annexing the territory included in the City into the District.

Section 2. Accordingly, the City Council requests that the City territory as described in the legal description set forth in Exhibit A and the map set forth in Exhibit B be annexed into the District.

Section 3. That following approval by the Board, the Board shall file the referenced legal description and map in Exhibits A and B with the appropriate governmental bodies as provided for by ORS chapter 198 and ORS 308.225.

Section 4. That a certified copy of this Resolution be presented to the Board for its consideration.

Section 5. This resolution is effective immediately upon adoption by the City Council.

ADOPTED this 10th day of February, 2026.

ATTEST:



Michael Milch, Mayor



Tami Bannick, City Recorder

Resolution 26-01 City of Gladstone Annexation into CFD

Final Audit Report

2026-02-24

Created:	2026-02-24
By:	Shelby Hopkins (shelby.hopkins@clackamasfire.com)
Status:	Signed
Transaction ID:	CBJCHBCAABAAqzGhAYpwpQ0lup78O9chdDvLV4UFe8X2

"Resolution 26-01 City of Gladstone Annexation into CFD" History

-  Document created by Shelby Hopkins (shelby.hopkins@clackamasfire.com)
2026-02-24 - 2:05:40 AM GMT
-  Document emailed to Jay Cross (jay.cross@clackamasfire.com) for signature
2026-02-24 - 2:05:44 AM GMT
-  Document emailed to Marilyn Wall (marilyn.wall@clackamasfire.com) for signature
2026-02-24 - 2:05:45 AM GMT
-  Email viewed by Jay Cross (jay.cross@clackamasfire.com)
2026-02-24 - 2:08:00 AM GMT
-  Email viewed by Marilyn Wall (marilyn.wall@clackamasfire.com)
2026-02-24 - 2:18:37 AM GMT
-  Document e-signed by Marilyn Wall (marilyn.wall@clackamasfire.com)
Signature Date: 2026-02-24 - 2:18:58 AM GMT - Time Source: server
-  Document e-signed by Jay Cross (jay.cross@clackamasfire.com)
Signature Date: 2026-02-24 - 2:24:03 AM GMT - Time Source: server
-  Agreement completed.
2026-02-24 - 2:24:03 AM GMT



CLACKAMAS FIRE DISTRICT

Here for you

RESOLUTION 26-01

City of Gladstone Annexation into Clackamas Fire District

Whereas, at a meeting of the City Council of the City of Gladstone on June 10, 2025, the Council voted unanimously to adopt City Resolution No. 1240. That resolution proposed annexation of the City of Gladstone into Clackamas Fire District pursuant to ORS 198.866 and 198.867, effective July 1, 2026, contingent upon the District agreeing to proposed a debt distribution plan under ORS 198.900 (under which property owners in the City would pay only the District's permanent tax rate of approximately \$2.40 per \$1,000 of assessed value, and not any other District indebtedness outstanding at the time of annexation), and contingent upon approval by the voters of the City. Pursuant to ORS 198.866(1), the City Council certified to the Clackamas Fire District Board of Directors a copy of the proposal; and

Whereas, at a meeting of the Clackamas Fire District Board of Directors on June 16, 2025, the Board voted unanimously (with one member abstaining) to approve the City of Gladstone's request to annex the City into Clackamas Fire District and to affirm the City's proposed debt distribution plan. Pursuant to ORS 198.866(3)(a), no district election was required to consider the annexation, and none was held, as the population of the City of Gladstone is less than 20 percent of the population of Clackamas Fire District; and

Whereas, the proposal, having been adopted by the Gladstone City Council and approved by the Clackamas Fire District Board, the City referred the question to its voters. At a meeting of the City Council of the City of Gladstone on July 8, 2025, the Council voted unanimously to adopt City Resolution No. 1246, referring to the City's voters the question, "Shall Gladstone be annexed into Clackamas Fire District for fire protection and emergency medical services?" The referral included the City's proposed debt distribution plan. The measure was referred for the November 4, 2025, General Election as Measure 3-627; and

Whereas, at the General Election on November 4, 2025, the voters of the City of Gladstone approved Measure 3-627 by a vote of 1,772 "Yes" votes (73.3%) to 645 "No" votes (26.7%). The results of the election were certified by the Clackamas County Clerk on December 1, 2025. Pursuant to ORS 198.867(1)(b), that certification has been provided to the Clackamas Fire District Board; and

Whereas, A legal description of the boundary change, and an accurate map showing that change, are attached hereto as Exhibit A and Exhibit B, respectively;

Resolved, that the Board of Directors of the Clackamas Fire District, based on the above findings, and the voters of the City of Gladstone having approved Measure 3-627, request that the County Board of Commissioners enter an order annexing the City of Gladstone into Clackamas Fire District pursuant to ORS 198.866 and 198.867, effective July 1, 2026.

Adopted this 23rd day of February, 2026.


J. Cross (Feb 23, 2026 18:24:03 PST)

President, Board of Directors


Marilyn Wall (Feb 23, 2026 11:18:18 PST)

Secretary, Board of Directors

Trust • Empowerment • Accountability • Mindset • Service