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# CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

## Policy Session Worksheet

**Presentation Date:** April 28, 2026

**Approx. Start Time:** 1:30 pm

**Approx. Length:** 30 minutes

**Presentation Title:** 2026 State Legislative Session Summary

**Department:** Public and Government Affairs

**Presenters:** Tonia Holowetzki, Director; Trent Wilson, Government Affairs Manager

### WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

This is an informational update on Clackamas County's advocacy and accomplishments during the 2026 State Legislative Session. No action is required.

### EXECUTIVE SUMMARY:

The 2026 Oregon Legislative Assembly began on February 2, 2026, and adjourned *sine die* on Friday, March 6, just two days ahead of a constitutional deadline limiting the session to 35-days.

During this time, Public & Government Affairs (PGA) advanced the county's 2026 state legislative agenda, which outlines the county's key policy and funding priorities for the Oregon State Legislature. In addition to providing legislative support to the Board of County Commissioners (BCC) and County departments, PGA worked cooperatively with many external partners to advance the county's legislative agenda. These groups included state legislators and their staff, legislative committee staff, state agency officials, various state lobby associations such as the Association of Oregon Counties (AOC) and the League of Oregon Cities (LOC), and other regional and local government partners.

The attached report, titled *2026 State Legislative Session Summary*, outlines key legislative outcomes related to Clackamas County's 2026 state legislative agenda, which the BCC approved on December 9, 2025. The County took positions on bills throughout the legislative session that were consistent with the principles and priorities outlined within the agenda.

### FINANCIAL IMPLICATIONS (current year and ongoing):

PGA monitored and influenced state legislation, which provides critical funding for various county programs, as well as legislation that affects how counties deliver services. Bills and topics that PGA monitored or influenced can be found in the session summary.

Is this item in your current budget?  YES  NO N/A, informational only.

What is the cost? \$261,229 is the cost in staff time for state legislative work

What is the funding source? General Fund/Franchise Fees

### STRATEGIC PLAN ALIGNMENT:

This item aligns with the PGA's goals to provide intergovernmental connections and relationship building, strategic policy development and messaging, legislative, advocacy, and outreach services to county elected officials and departments, enabling them to build key partnerships that achieve policy goals important to Clackamas County.

### LEGAL/POLICY REQUIREMENTS:

N/A

**PUBLIC/GOVERNMENTAL PARTICIPATION:**

PGA provides support to County departments on federal, state, regional, local, and tribal relations.

**OPTIONS:**

None, informational only.

**RECOMMENDATION:**

None, informational only.

**ATTACHMENTS:**

Attachment A: 2026 State Legislative Session Summary

**SUBMITTED BY:**

Division Director/Head Approval \_\_\_\_\_

Department Director/Head Approval *A. Holowetzki*

County Administrator Approval \_\_\_\_\_

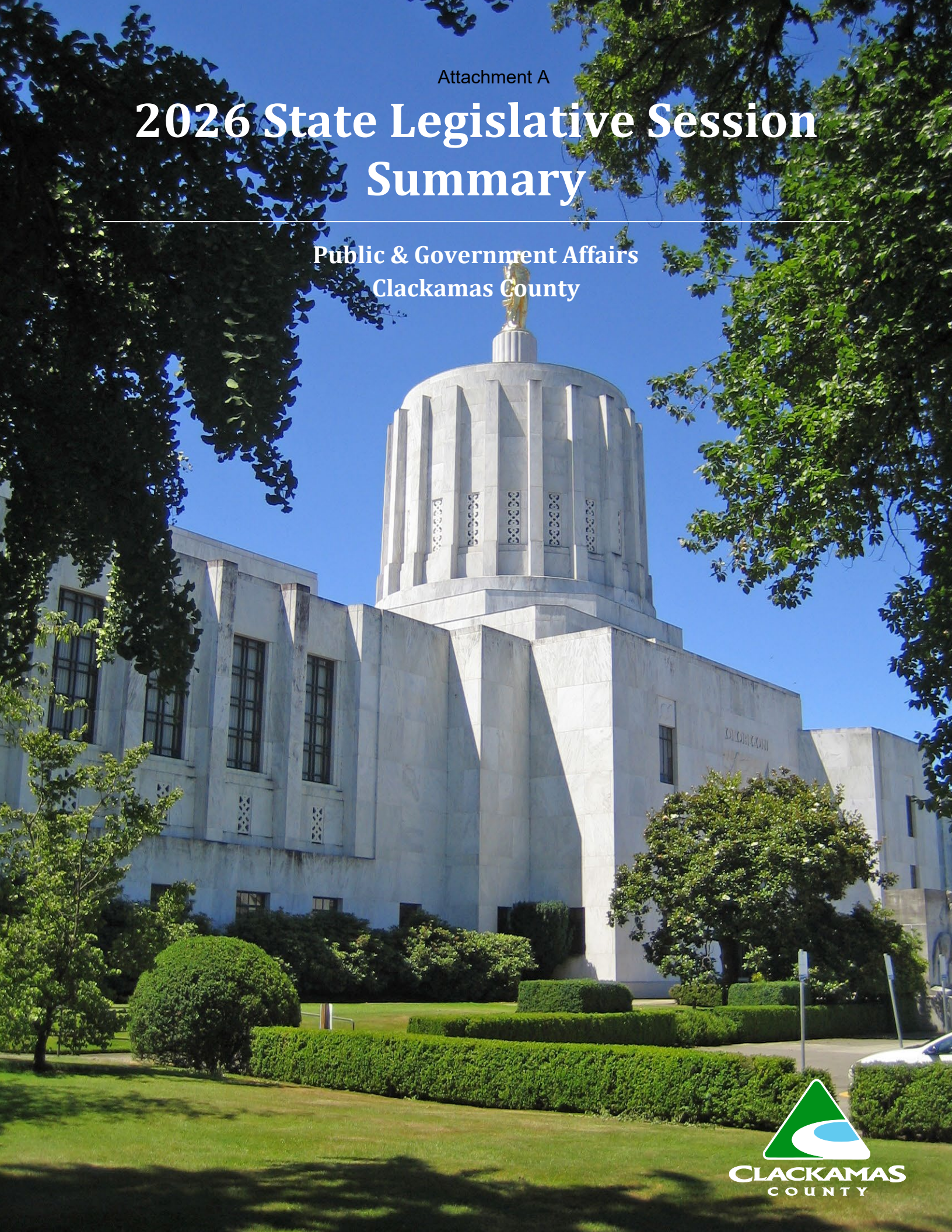
For information on this issue or copies of attachments, please contact Tonia Holowetzki @ 503-250-1381
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Attachment A

# 2026 State Legislative Session Summary

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Public & Government Affairs  
Clackamas County



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## Executive Summary of 2026 State Legislative Session

The following chart represents key legislation that Clackamas County tracked during the 2026 State Legislative Session. As a “short” session, county staff engaged on fewer bills. Advocacy was heavily focused on securing funding for the Recovery Campus and preserving local funding as the legislature discussed strategies to resolve a forecasted budget deficit. The 2026 State Legislative Session Summary provides greater detail on the bills, their impacts, and associated advocacy work.

<b>Recovery Campus</b>	<i>Lottery Bond Funding (\$5 million)</i>	
<b>Full-Cost Recovery, Predictable Revenue, and Reasonable Liability Protection</b>	<i>Payment of Unused PTO Upon Termination</i>	
	<i>Illegal Marijuana Market Enforcement Grant Program</i>	
	<i>Transient Lodging Tax (Percentage of Local Control)</i>	
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	<i>Oregon Transportation Commission Membership</i>	
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	<i>Honors AOC; 120<sup>th</sup> Anniversary</i>	
	<i>In Memoriam: State Senator Aaron Lionel Woods</i>	
<b>LEGEND</b>	   	<i>Goal Achieved</i> <i>Mixed Results</i> <i>Goal Not Achieved</i> <i>No Position/Impact</i>

# 2026 LEGISLATIVE SESSION SUMMARY

## 2026 Session Review and Look Ahead

### Introduction

The 2026 Oregon Legislative Session began February 2 and adjourned on March 6, just two days ahead of the constitutional sine die. A total of 304 bills were introduced, with 152 passing in both chambers to become law. Over the course of the session, Clackamas County staff tracked 194 bills (63.8%). PGA directly monitored or actively engaged in 42 high-priority bills.

Consistent with the board's legislative agenda, advocacy was heavily focused on securing funding for the Clackamas County Recovery Campus and preserving local funding as the state explored strategies to address a forecasted budget shortfall.

### 2026 Session Issues

#### Session Dynamics

The 2026 session will be known for state legislators responding to harsh budget realities stemming from Oregon's economic slowing and the effects of federal legislation, H.R. 1. Legislators also sought to address accountability measures on immigration enforcement and lay the groundwork for moving Oregon towards job growth.

On February 3, the Joint Committee on Ways and Means held a public hearing on budget-reduction options. Clackamas County submitted written testimony to urge legislators to sustain funding for state-mandated and essential county services.

#### Key Dates and Deadlines

- **June 15 – June 17, 2026:** June Legislative Days
- **September 8 – September 10, 2026:** September Legislative Days
- **September 11, 2026:** Pre-Session Legislative Concept Request Deadline for 2027 Session
- **December 1 – December 3, 2026:** December Legislative Committee Days
- **December 1, 2026:** Legislative Concept Return Deadline
- **December 11, 2026:** Pre-Session Legislative Concept Bill Filing Deadline
- **January 19, 2027:** First day of the 2027 State Legislative Session

## Clackamas Caucus

The Clackamas Caucus met early in the session to transition leadership. Senator Meek has served as the sole co-chair of the caucus for several years. While proud to continue with the caucus, he asked for new leadership and a return to a co-chair model that was either bipartisan, bicameral, or both. Representatives April Dobson and Matt Bunch agreed to take on this role, achieving the bipartisan goal.

Collectively, the Clackamas Caucus rallied around the county's request for \$5 million for the Clackamas Recovery Campus.

## Department Support and Bill Tracking

PGA both supports and relies on county departments to be successful during the legislative session. PGA collaborates with each department to designate a primary legislative liaison who works closely with department directors and ensures that subject-matter experts review each bill relevant to their department. This activity requires many hours to review legislation and amendments, craft and implement legislative strategy, and develop written and spoken testimony. Legislators introduced 304 bills, of which Clackamas County Government Affairs actively tracked 194 (63.8%). Of these bills, 42 were identified as high-priority legislation for closer monitoring.

In addition to providing legislative support to the Board of County Commissioners (BCC) and county departments, PGA worked with numerous external partners during the short session to advance the county's legislative agenda. These groups included state legislators and their staff; legislative committee staff; state agency officials; various state lobby associations, including the Association of Oregon Counties (AOC) and League of Oregon Cities (LOC); and other regional and local governments.

## Looking Ahead

**Summer 2026:** PGA will collaborate with county departments to review bills that have passed and discuss best practices during the legislative session. It will also coordinate with local and regional partners to debrief after the 2026 session and strategize for the 2027 session. Furthermore, PGA will engage with federal and state legislators to foster relationships that support collaboration on key issues for the county.

**Fall 2026:** PGA will begin meeting with commissioners and departments to develop a priority list and begin drafting the early stages of the county's 2027 legislative agenda.

**Winter 2026:** PGA will work with the BCC to finalize the 2027 state legislative agenda. PGA will continue meetings with legislators and coordinate with the BCC and departments to prepare for the long session.

# COUNTY INITIATIVES

Initiatives are policy objectives that lead Clackamas County’s state advocacy efforts. They will directly affect Clackamas County in a meaningful way, or otherwise might not advance if not for Clackamas County.

Whereas conversations in Salem were anticipated to be heavily influenced by budget constraints, the county advanced only one initiative into the 2026 legislative session: securing funding for the recovery campus. Outcomes related to this initiative are below.

Recovery Campus			
BILL	SUMMARY	POSITION	OUTCOME
<a href="#">SB 5701</a>	<b>Modifies Amounts Authorized for Issuance of Debt Instruments for the Biennium</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Aligns with the county’s plans for the recovery campus in Clackamas County, which will provide 76 treatment beds in the area.</p> <p>SB 5701 authorizes the State Treasurer to issue lottery bonds. These bonds are expected to generate \$5 million in net proceeds for Clackamas County to build a substance use disorder treatment facility, along with additional funds estimated to cover bond-related costs.</p> <p>Clackamas County advocated in support of the bill, including testimony by Commissioner Martha Schrader and submission of informational material. The county’s request was submitted by Representative April Dobson (D-39) and supported by the Clackamas Caucus.</p> <p>The funds from SB 5701, combined with a recent \$10 million award through the governor’s office, represent all remaining resources needed to advance construction of the Clackamas County Recovery Campus. Anticipated to open in 2027, the campus will address gaps in adult substance use treatment by increasing bed capacity, reducing wait times, and helping to prevent drug-induced fatalities that have doubled since 2019. Through partnerships with law enforcement, emergency services, and the medical community, the campus will divert individuals from inappropriate placements in jail or the emergency room. It will support a path from crisis to long-term recovery by providing timely, people-centered treatment delivered by experienced community-based organizations</p>			

# COUNTY PRIORITIES

Priorities are policy objectives that are elevated because of their impact to Clackamas County, or that directly affect the work, residents, or businesses of Clackamas County. Priorities are often (not always) different from initiatives because of their scale or broader inclusion of other stakeholders impacted by the policies, yet still affecting Clackamas County.

The board identified six key priorities in preparation for the 2026 short legislative session: (1) ensuring full cost, predictable revenue, and reasonable liability protection; (2) behavioral health resources; (3) rent assistance and eviction prevention resources; (4) addressing the housing and homelessness crisis, including a balanced approach to land use planning and infrastructure investments that rapidly advance housing production goals; (5) business-friendly solutions; and (6) highlighting ongoing public engagement and best practices in the development of the Sunrise Gateway Corridor.

## Full-Cost Recovery, Predictable Revenue, and Reasonable Liability Protection

BILL	SUMMARY	POSITION	OUTCOME
<a href="#">HB 4094</a>	<b>Payment of Unused PTO Upon Termination</b>	<b>OPPOSE</b>	<b>FAILED</b>
Requires employers that provide for the payment of earned or accrued but unused paid time off upon termination to make such payments in accordance with statutory requirements governing final wages. The county provided data to the Association of Oregon Counties.			
<a href="#">HB 4139</a>	<b>Illegal Marijuana Market Enforcement Grant Program</b>	<b>OPPOSE UNLESS AMENDED</b>	<b>FAILED</b>
Increases quarterly distributions to the Oregon Criminal Justice Commission for deposit into the Illegal Marijuana Market Enforcement Grant Program Fund from \$750,000 to \$3 million, reducing funding that currently goes to Behavioral Health Resource Networks (BHRNs).			
<a href="#">HB 4148</a>	<b>Transient Lodging Tax</b>	<b>WATCH</b>	<b>PASSED</b>
Expands allowable uses of transient lodging tax revenue. Requires at least 50 percent of net revenue to be used for tourism-related expenditure, such as promotion or resiliency grants to small businesses in the restaurant and lodging industry. Specifies that no more than 50 percent of net revenue may be used to fund certain city or county services. This local control provision is optional. Separate from this legislation, the legislature also passed <a href="#">HB 4134</a> , increasing the TLT for natural resource matters.			

<a href="#">HB 4178</a>	<b>Penny-Rounding Procedures</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Allows places of public accommodation offering goods or services to adopt a rounding policy under which the final digit of the total amount due or remaining amount due in certain in-person transactions will be rounded to the nearest five-cent increment.</p>			
<a href="#">SB 1550</a>	<b>Scrutinizing Death of Victims of Abuse</b>	<b>OPPOSE UNLESS AMENDED</b>	<b>FAILED</b>
<p>Directs specified investigators of deaths of decedents, prior to making any findings as to the cause or manner of death where the decedent is suspected to have died from suicide, accident or other undetermined cause, to review documented evidence of abuse and interview family members of the decedent if the decedent has a history as a victim of domestic violence or child abuse and certain conditions exist.</p> <p>As drafted, the legislation assumed that law enforcement was responsible for certain functions carried out by county medicolegal staff. Conversations are anticipated to continue over the interim to refine the concept for reintroduction during the 2027 session.</p>			
<a href="#">SB 1569</a>	<b>Public Employee Requirement System (PERS) (Expanded Eligibility)</b>	<b>WATCH</b>	<b>FAILED</b>
<p>Expands the definition of “police officers” for PERS purposes to add additional groups of employees, giving them higher “Police &amp; Fire” benefits.</p> <p>Clackamas County provided data to the Association of Oregon Counties to inform the development of a fiscal impact statement. Proposed legislation would have impacted approximately 30 positions and increased annual PERS costs by \$115,182 at current rates, number of positions, and FTEs.</p>			
<a href="#">SB 1573</a>	<b>Syringe Service Programs</b>	<b>OPPOSE, REQUESTED AMENDMENTS</b>	<b>FAILED</b>
<p>Prohibits a syringe service program from operating a mobile or temporary location within 2,000 feet of a school or licensed child care facility. Defines "syringe service program." Provides that any person may bring a cause of action for damages against a syringe service program operating in violation of the prohibition.</p> <p>Clackamas County submitted <a href="#">testimony</a> in opposition to the base bill and requested amendments to address liability concerns, buffer considerations, and clarifying language.</p>			

## Behavioral Health Resources, Civil Commitment, and Aid and Assist

BILL	SUMMARY	POSITION	OUTCOME
<a href="#">HB 4068</a>	<b>Residential Treatment Homes for Transition-Aged Youth</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Modifies the definition of “transition aged youth residential treatment home” to include young adults between the ages of 17 (instead of 17.5) and 25.</p>			
<a href="#">HB 4070</a>	<b>Access to Behavioral Health Treatment</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Takes specified actions to help reduce the administrative burden of behavioral health providers and modernizes terminology related to mental health, substance use disorder, and intellectual or developmental disabilities.</p>			
<a href="#">SB 1546</a>	<b>Artificial Intelligence Companions; Suicide Prevention</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Requires operators artificial intelligence companions to have in place a protocol for detecting suicidal ideation or intent or self-harm ideation or intent and to prevent output that could cause such ideation or intent in users. Specifies minimum contents of the protocol, including referral to an appropriate crisis lifeline and additional intervention informed by clinical best practices and expertise.</p>			
<a href="#">SB 1583</a>	<b>Creates Behavioral Health and Deflection Committee within the Oregon Criminal Justice Commission</b>	<b>OPPOSE</b>	<b>FAILED</b>
<p>Establishes the Behavioral Health and Deflection Committee within the Oregon Criminal Justice Commission. Directs the committee to administer grant programs for Behavioral Health Resource Networks and deflection programs. Transfers the duties of the Oversight and Accountability Council to the committee.</p>			

## Rent Assistance and Eviction Prevention Resources

BILL	SUMMARY	PRIORITY	OUTCOME
<a href="#">HB 4036</a>	<b>Preservation of At-Risk Affordable Housing</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Establishes the Housing Opportunity, Longevity and Durability (HOLD) Fund to deposit Article XI-Q bonds for the Housing and Community Services Department to preserve affordable housing at risk of loss. Requires the department to, with input from stakeholders, report to housing interim committees on or before December 1, 2026, on legal and policy barriers to affordable housing production.</p>			

<a href="#">SB 5702</a>	<b>Changes Budgets and Timelines for Capital Projects</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Contains \$75 million for Local Innovation and Fast Track (LIFT) Affordable Rental Housing Program, \$25 million for the Housing Opportunity Longevity and Durability (HOLD) Fund Preservation Program.</p>			

<b>Housing and Homelessness Crisis, Land Use, and Housing Production</b>			
<b>BILL</b>	<b>SUMMARY</b>	<b>POSITION</b>	<b>OUTCOME</b>
<a href="#">HB 4035</a>	<b>Modifies Urban Growth Boundary Expansion Criteria Under One-Time Process; Creates Carve Out for City of Woodburn</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Expands eligibility for cities and Metro to amend their urban growth boundaries under a temporary program. Provides an alternative pathway within the temporary program by which the City of Woodburn may amend its urban growth boundary.</p>			
<a href="#">HB 4037</a>	<b>Housing Omnibus</b>	<b>OPPOSE UNLESS AMENDED</b>	<b>PASSED</b>
<p>Adjusts certain terms of the revolving loan program for cities and counties to fund affordable housing projects. Allows state agencies to adjust terms of a grant made to the Network for Oregon Affordable Housing in the last biennium. Limits the building permit plan review for housing with two or fewer dwelling units. Establishes a local government process for land use approvals for housing subject only to clear and objective standards, conditions and procedures. Becomes operative on July 1, 2026. Establishes responsibilities for landlords and tenants for residential tenancies destroyed by natural disasters. Requires state agencies to give priority to housing providers when transferring surplus real property. Requires the Land Conservation and Development Commission to adopt rules regarding prioritization of lands added to urban reserves. Limits the amount of commercial lands within certain planned areas that may be used for affordable housing.</p>			
<a href="#">HB 4082</a>	<b>UGB Expansion for Seniors, Manufactured Housing</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Adds to a temporary UGB addition program an option for each city or Metro to also add to its urban growth boundary a site for manufactured dwellings, prefabricated structures or manufactured dwelling parks, or for housing that is predominantly for older persons and affordable for households with incomes not more than 120 percent of area median income.</p>			

<a href="#">SB 1521</a>	<b>Local Requirements to Develop Affordable Housing</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Prohibits cities and counties within the Portland MSA from enforcing requirements that developers provide affordable units in multiunit dwellings unless the jurisdiction first calculates the developers' average expected losses due to providing affordable housing and the jurisdiction offsets those losses.</p>			
<a href="#">SB 1561</a>	<b>Restoration of Dwellings Damaged by Involuntary Causes</b>	<b>OPPOSE UNLESS AMENDED</b>	<b>PASSED</b>
<p>Requires local governments to approve restoration or replacement of dwellings rendered uninhabitable from natural disaster under an alternative process that is not a land use decision. The county worked with the Association of Oregon County to express concerns, while recognizing unique circumstances and hardship where this law would take effect.</p>			
<a href="#">SB 1567</a>	<b>Funding for Mixed Income Housing</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Authorizes the Housing and Community Services Department to fund mixed income housing. Requires the department to develop a mixed income housing loan program. Establishes the Mixed Income Development Loan Fund for such purposes. Transfers money to the fund from the Housing Project Revolving Loan Fund. Requires the department to adopt initial program rules by January 1, 2027.</p>			
<a href="#">SB 1586</a>	<b>Semiconductor Research Tax Credit; Modifies Rural Reserves</b>	<b>OPPOSE</b>	<b>FAILED</b>
<p>Modifies the tax credit allowed for semiconductor research. Creates and amends certain programs offering tax breaks related to advanced manufacturing, enterprise zones and regionally significant industrial sites. Directs certain state agencies to establish deadlines within which the agency intends to process applications for permits and make the deadlines available to the public. Directs certain state agencies to publish a catalog of permits issued by the agency within 60 days after the effective date of the Act. Adds rural reserves in Washington County to Metro to be used for high-technology and advanced manufacturing purposes. Clackamas County was neutral on the base bill but submitted a letter opposing anticipated amendments that would add urban reserves to Metro's urban growth boundary, which may have implications for regional land exchanges.</p>			
<a href="#">HB 4084</a>	<b>Fast Track Permitting; Modifies Enterprise Zone Program; Adjusts Tax Credits</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Establishes the Joint Permitting Council. Directs the council to administer a fast track permitting program. Directs certain state agencies to publish a catalog of permits related to economic development projects issued by the agencies within 120 days after the effective date of the Act. Updates certain requirements and thresholds for the enterprise zone program. Restricts the use of the program for data centers. Modifies provisions establishing a personal income or corporate excise tax credit for a taxpayer that creates new jobs.</p>			

## Business-Friendly Solutions

BILL	SUMMARY	PRIORITY	OUTCOME
<a href="#">HB 4061</a>	<b>Micro-Enterprise Tariff Adjustment Grants</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Directs the Oregon Business Development Department to set up a program for micro-enterprise tariff adjustment grants to small businesses for costs increased by federal tariffs. Directs the Oregon Business Development Department to collaborate with the Port of Portland, the Oregon Tourism Commission, the State Department of Agriculture and other stakeholders on updating the unified trade strategy for Oregon.</p>			
<a href="#">HB 4153</a>	<b>Farm Stores</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Allows counties to approve farm stores as nonfarm use on lands zoned for farm use. Clackamas County advocated in support of the bill, including testimony by Commissioner Diana Helm and submission of informational material.</p>			
<a href="#">SB 1512</a>	<b>Expands Prosperity 10,000 Program</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Expands the goals and purposes of the Prosperity 10,000 Program.</p>			
<a href="#">SB 1517</a>	<b>Recreational Liability for Operators</b>	<b>WATCH</b>	<b>PASSED</b>
<p>Provides that an operator may require a participant in a sport, fitness or recreational activity to release the operator for claims for ordinary negligence under certain circumstances. Specifies certain types of claims that may not be waived. Provides that in a claim for damages for injuries sustained while a participant is engaged in a sport, fitness or recreational activity, whether a risk is inherent to the activity is a question of law. Similar iterations, including <a href="#">HB 4071</a> and <a href="#">SB 1593</a>, did not advance.</p>			
<a href="#">SB 1535</a>	<b>Employment Related Day Care; Liability Issues</b>	<b>SUPPORT</b>	<b>PASSED</b>
<p>Allows the Early Learning Council to modify the priority given to families receiving temporary assistance for needy families for participation in the Employment Related Day Care subsidy program.</p>			

## OTHER SIGNIFICANT LEGISLATION

Clackamas County tracks other relevant legislation based on a set of principles approved in the county’s legislative agenda. Principles inform the county’s positioning on issues that might not be captured by the above initiatives or priorities, but still affect the communities or operations of the county.

Bill	Summary	Position	Outcome
<a href="#">HB 4007</a>	<p>Transportation omnibus bill. Notably, extends the timeline for review of the highway cost allocation study methodology. Makes the report due March 15, 2028.</p> <p>Clackamas County participated in a coalition letter in opposition to proposed amendments that placed the burden of Safe Routes To School grant funding on local governments or impacted local revenue raising without local input. Proposed amendments did not advance.</p>	WATCH	PASSED
<a href="#">HB 4008</a>	Establishes the Transit Funding Task Force, directs task force to report to an interim committee of the Legislative Assembly related to transportation no later than December 1, 2026.	WATCH	FAILED
<a href="#">HB 4009</a>	Phases in a mandatory per-mile road usage charge for registered owners and lessees of electric and hybrid passenger vehicles and delivery vehicles engaged in e-commerce.	WATCH	FAILED
<a href="#">HB 4039</a>	Requires the Oregon Health Authority to develop a transparent and data-driven process for developing capitation rates for coordinated care organizations.	SUPPORT	PASSED
<a href="#">HB 4085</a>	Allows a person to operate an autonomous vehicle with the automated driving system engaged without a grant of driving privileges if certain conditions are met.	WATCH	FAILED
<a href="#">HB 4126</a>	Requires the Department of Transportation to submit a biennial report to the Legislative Assembly recommending a rate for the per-mile road usage charge that would sustainably raise the revenue necessary to maintain the public highways in this state.	WATCH	FAILED

<a href="#">HB 4132</a>	2026 Oregon Veterans' Services Supplemental Investments Initiative. Among other elements, it directs the director to distribute money appropriated for county veterans' service officer programs on a quarterly basis. Directs the department to provide a report on the quarterly distribution process. The county joined the Association of Oregon Counties in expressing concerns about the language in Section 11 of the bill, which appears to penalize counties unable to spend down their state funds. Representative Evans, the bill's sponsor, noted on the floor that the language is not the intent, but rather a tool that may be used by the Oregon Department of Veterans Affairs for counties that are mishandling funds.	WATCH	PASSED
<a href="#">HB 4177</a>	Identifies the types of communications between governing body members that are excluded from public meetings requirements. <b>Note: HB 4177 passed but was vetoed by Governor Kotek.</b>	WATCH	VETOED
<a href="#">SB 1507</a>	In response to H.R.1, disconnects from, and requires addback of amounts for, federal provisions allowing deductions of personal auto loan interest and bonus depreciation and allowing exclusion of gain from small business stock.	WATCH	PASSED
<a href="#">SB 1542</a>	Directs the Oregon Transportation Commission to create a 10-year capital investment plan. Provides that the plan must include a scoring methodology to prioritize and rank projects, specifies requirements for the scoring methodology, adds criteria to the list the commission must consider before adding a project. Commissioner Savas testified in opposition.	OPPOSE	FAILED
<a href="#">SB 1543</a>	Modifies membership of the Oregon Transportation Commission. Directs the commission to develop a debt financing management policy for all forms of debt financing issued to finance highway projects.	OPPOSE	FAILED
<a href="#">HB 1599</a>	Moves the election date for the parts of chapter 1, Oregon Laws 2025 (special session), referred to the people by Referendum Petition 2026-302, to the primary election held on May 19, 2026.	WATCH	PASSED
<a href="#">SCR 204</a>	Honors the Association of Oregon Counties on the 120th anniversary of its founding.	SUPPORT	PASSED
<a href="#">SCR 206</a>	In memoriam: State Senator Aaron Lionel Woods, 1949-2025. Clackamas County advocated in support of the bill, honoring the life and memory of Senator Woods.	SUPPORT	PASSED

## Appendix A

# Clackamas County 2026 State Legislative Agenda

# 2026 Clackamas County State Legislative Policy Agenda



*Clackamas County is urban, suburban, rural, and wild. We are dedicated to welcoming new residents and businesses and committed to delivering community services that are dependable, accessible, and responsive to the public.*



## Clackamas County Board of Commissioners

Craig Roberts – Chair    Diana Helm    Paul Savas    Martha Schrader    Ben West

# COUNTY INITIATIVE

## Clackamas County Recovery Campus

Clackamas County seeks \$5 million in state legislative funding to advance construction of a recovery campus to meet the rising needs of people suffering from substance use disorders (addictions).

### Numbers at a Glance

Funding in 2026 will address a critical need and ensure the county can open the recovery campus by 2027, transforming lives and communities for years to come.



**1000**

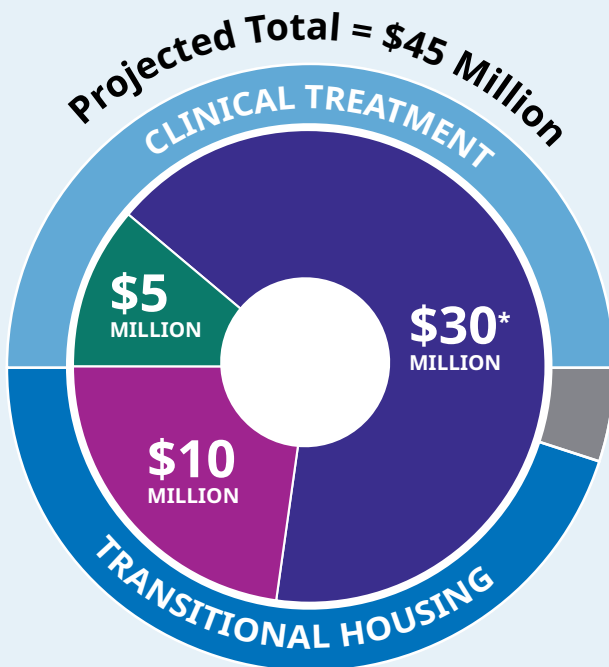
people served annually



**76**

additional beds

<b>24</b>	residential treatment
<b>36</b>	transitional housing
<b>16</b>	withdrawal management



**6.3-acre site**

..... \$3.5m invested for campus

- Allocated Funds
- Governor directed transitional housing fund
- Legislative Request

*\*Includes \$9 million gap filled with a short-term loan backed by opioid settlement dollars*

The Clackamas County Recovery Campus will address gaps in adult substance use treatment by increasing bed capacity, reducing wait times, and helping to prevent drug-induced fatalities that have doubled since 2019. Through partnerships with law enforcement, emergency services, and the medical community, the campus will divert individuals from inappropriate placements in jail or the emergency room. It will support a path from crisis to long-term recovery by providing timely, people-centered treatment delivered by experienced community-based organizations.

# COUNTY PRIORITIES

- Advocate for **full cost recovery, predictable revenue, and reasonable liability protection** for local government services. Oppose unfunded mandates.
- Support state investment in **behavioral health resources** and clarify the implementation of civil commitment and Aid and Assist statutes.
- Support **rent assistance and eviction prevention resources** for low-income populations, senior populations, and underserved parts of the county.
- Advance policies and funding to **address the housing and homelessness crisis** and to meet housing and employment growth goals. Ensure a **balanced approach to land use planning** and oppose legislation that limits or erodes local land use authority. Prioritize infrastructure investments that **rapidly advance housing production goals**.
- Advocate for **business-friendly solutions**, including childcare access, employment land readiness, liability protection for recreational providers, and rural business opportunities.
- Highlight ongoing public engagement and best practices in the development of the **Sunrise Gateway Corridor**.



# LEGISLATIVE PRINCIPLES

Clackamas County's policy positions are guided by five strategic goals below:



## Safe, Secure, and Livable Communities

Support access to community resources and the production of affordable housing for low-income populations, senior populations, and underserved parts of the county. Legislation should also help to reduce crime and recidivism, promote best practices for justice-involved individuals, improve disaster preparedness, and protect survivors of domestic violence and child abuse.



## Strong Infrastructure

Support investments in major infrastructure projects to enhance the quality of life for county residents. Successful legislation will ease congestion, expand travel options, enhance seismic and disaster resiliency, spur economic growth, stimulate employment opportunities, increase housing inventory, broaden telecommunication access, and promote science-based and ratepayer-minded water quality protections.



## Vibrant Economy

Support business growth and countywide prosperity, ensuring the county has adequate resources to attract and retain industries, workforce, and childcare opportunities, as well as sufficient shovel-ready employment lands to capture economic development opportunities.



## Healthy People

Support a recovery-oriented system of care, ensuring shelter, social services, behavioral health and substance use treatment for all who need it. Legislation should also support and fund community access to high-quality health services and resources.



## Public Trust in Good Government

Support the county's financial sustainability, allocating sufficient resources, preserving shared revenue agreements, and ensuring adequate community engagement. Successful legislation will enhance the county's ability to deliver effective, reliable, and responsive public services. Legislation should not impose unfunded or underfunded mandates, preempt local tax sources, or restrict local government authority.

## Appendix B

### Policy Statements, Letters, and Factsheets



February 4, 2026

**Clackamas County Board of Commissioners  
Policy Position  
HB 4153: Relating to Farmstands**

**Clackamas County supports legislation to clarify permitting pathways for farmstand operators.**

HB 4153 is a critical first step in modernizing state land use regulations for modern farming practices, while maintaining the functionality of exclusive farm use (EFU) zones. In 2022, Oregon had 35,547 farms spread across 15.3 million acres. Nearly 12% of these farms were in Clackamas County. As costs continue to increase, local farms are reinventing themselves to stay afloat, offering school tours, farm-to-table events, and other commercial opportunities. Likewise, farm ownership is increasingly prohibitive, risking historically family-based farms to become fallow, be sold for commercial farming, or be sold to owners with no intent to farm.

This bill is a compromise on legislation and a rules-making process that struggled in 2025. We believe this language is essential now, and that future legislation may be helpful to address implementation nuances, such as permitting reviews, good neighbor agreements – especially regarding rural livability – and potential uses that exceed farm stand goals.

Clackamas County welcomes legislation paving the way for business innovation in the agricultural sector. We stand ready to partner in support of HB 4153 and proposed amendments to improve implementation.

Please contact Trent Wilson ([twilson2@clackamas.us](mailto:twilson2@clackamas.us)) for more information.



February 4, 2026

**Clackamas County Board of Commissioners  
Policy Position  
SB 1573: Relating to Syringe Service Programs**

**Clackamas County opposes SB 1573 and recommends amendments to reach common ground on shared goals.** We are committed to the dual priorities of safe communities and the prevention of infectious disease transmission. We support the underlying intent of SB 1573 to ensure that syringes are properly disposed of and that programs are appropriately situated within our communities. However, to ensure this bill can be effective without unintentionally limiting access to vital community health services, we request the following amendments.

**Omit Liability Language**

The current language introduces significant legal exposure for county governments (serving as local public health authorities) and third-party health providers. Attaching broad civil liability to the proximity of these services could lead to the exhaustion of limited public budgets on legal defense rather than community care. This must change to find support.

**Reduce Distance to 1,000-foot Buffer**

While we support a standardized buffer, a 2,000-foot radius is functionally prohibitive in densely populated or urbanized county sectors, effectively banning safe syringe services entirely, limiting access to services that are proven to reduce HIV and hepatitis C transmissions.

**Scope of Protected Facilities to only K-12**

SB 1573 currently includes "childcare facilities" alongside K-12 schools. Unlike K-12 schools, childcare facilities (including small home-based providers) are ubiquitous and can open or close with high frequency. This creates a "moving target" for compliance.

**Clarify the Definition of Syringes**

The definition of "safe syringe program" does not distinguish between syringes used for safer injection drug use and those used for medical purposes, such as insulin administration for individuals with diabetes. As written, this definition could inadvertently prohibit mobile service providers from delivering essential care, even when services are unrelated to substance use.

Clackamas County believes that public health and public safety are not mutually exclusive. By adopting a 1,000-foot K-12 buffer and limiting liability, the legislature can protect children without adversely affecting programs that prevent the spread of infectious diseases and connect at-risk individuals to recovery services.

Please contact Trent Wilson ([twilson2@clackamas.us](mailto:twilson2@clackamas.us)) for more information.



February 5, 2026

**Clackamas County Board of Commissioners  
Policy Position  
Relating to State Agency Budget Reductions**

**Clackamas County urges legislators to sustain funding for state-mandated and essential county services.** Counties are proud to partner with the State of Oregon to deliver services ranging from public health to public safety, and work together to meet desired growth in housing and economic development. We acknowledge the difficult task our state partners face in balancing a constrained budget. However, local governments cannot make up for the budget reductions imposed by the state, and we will inevitably be forced to do less with less.

In Clackamas County, our services reach urban, suburban, rural, and wild communities. State reductions could inadvertently affect many programs, but we have identified the following programs that would be affected by the proposed 2.5% and 5% state agency reductions.

- **OHA-PHD Public Health Modernization:** Proposed funding reductions will build on 2025 reductions, further reducing capacity to ensure safe food and water, monitor and assess community health, and prevent the spread of emerging diseases.
- **State Homeless Assistance Program (SHAP):** Proposed funding reductions will affect the number of people that the county can serve during extreme weather events.
- **GIA Community Corrections and FSAPP:** Proposed funding reductions would eliminate Transition Center resources for individuals who are justice-involved or at risk of justice involvement. Typical services include transportation assistance and referrals to medical, mental health, housing, and job placement services.
- **CFA - Community Corrections:** Proposed funding reductions would result in a cut to the Batterer's Intervention Program (BIP) provided to individuals convicted of domestic violence crimes.
- **Law Enforcement Program (Marine Program).** Proposed funding reductions would eliminate one-third of the current Marine Patrol staffing. Reductions will negatively increase response times to emergencies, including: boating accidents, drownings, impaired-operator incidents, reckless boating, and stranded or distressed individuals.

As the state navigates budget uncertainty, we recognize that legislators may need to make difficult choices with imperfect tradeoffs. Clackamas County stands ready to participate in these conversations and evaluate alternatives as both a resource and state service partner.

Please contact Trent Wilson ([twilson2@clackamas.us](mailto:twilson2@clackamas.us)) for more information.



**Local Governments oppose -17 and -23 amendments to HB 4007**  
*Protect 50/30/20 and stop backdoor efforts to erode local funding*

As designed by the legislature in House Bill 2017 (2017), the [Safe Routes to Schools \(SRTS\) Program](#) construction grants are available to all jurisdictions — ODOT, cities, and counties. Because SRTS is a systemwide program, benefiting state and local roads, funding is shared by all benefiting jurisdictions through an off-the-top State Highway Fund allocation, prior to 50/30/20 distributions.

The -17 amendment to HB 4007 fundamentally undermines this systemwide approach and unfairly places the full burden of SRTS grant funding on cities and counties.

Local governments did not receive notice that this concept was moving forward until midday on the Friday before the 1st chamber deadline, which is a federal holiday. The -17 amendment has not had sufficient review by subject matter experts and leaves too many unanswered questions to be ready for passage. In addition, local governments appreciate the intent of the sections in the -23 related to removing barriers to local revenue raising. However, these provisions were drafted with no input from the local jurisdictions they aim to benefit, and should not be considered by the legislature on a rushed timeline and without proper stakeholder and partner involvement.

**We urge the committee to table this proposal for inclusion in a transparent and comprehensive interim conversation about adequate and sustainable funding for our shared transportation system.**

- HB 4007 -17 cuts \$15M per biennium in existing county and city State Highway Fund distributions to pay for a program that ODOT manages and also benefits from.
- Jurisdictions that do not benefit from SRTS grants will see a reduction of their State Highway Fund distributions, which would otherwise go to locally-driven road and safety priorities.
- The State should continue to share in the funding of SRTS because it frequently receives grants from the program and because it manages the program.
- It's unclear how the -17 amendment impacts Fiscal Year 2026-27 given the 1/1/2027 effective date of the bill.

**2025 SRTS Construction Grand Award Statistics:**

\$31,409,588.98 allocated to [28 Safe Routes to School projects](#).

- By ODOT Region:
  - Region 1: 6 projects (Subtotal: \$5,983,745.57)
  - Region 2: 12 projects (Subtotal: \$11,902,534.32)
  - Region 3: 4 projects (Subtotal: \$8,581,250.00)
  - Region 4: 4 projects (Subtotal: \$3,384,998.43)
  - Region 5: 2 projects (Subtotal: \$1,557,060.66)
- By Jurisdiction:
  - Cities: 17 projects (Subtotal: \$14,338,279.40)
  - Counties: 5 projects (Subtotal: \$8,856,874.94)
  - ODOT: 5 projects (Subtotal: \$7,199,522.64)
  - Tribal: 1 project (Subtotal: \$1,014,912.00)



February 16, 2026

**Clackamas County Board of Commissioners  
Policy Position  
SB 1586: Relating to the Oregon Jobs Act**

**Clackamas County cautions against amendments adding urban reserves to Metro’s UGB.** We are motivated to see jobs come to Oregon and for jurisdictions to have adequate land access and infrastructure to meet job growth. The original bill focused primarily on adding land to Metro’s Urban Growth Boundary (UGB), specifically to the City of Hillsboro, which has done great work preparing for job growth. Clackamas County was neutral on this concept.

However, amendments are being proposed (not yet published at the time of writing) to add a significant number of urban reserves to the UGB, instead of just bringing the land into the UGB, regrettably making SB 1586 a regional issue rather than just a City of Hillsboro issue. Once land is designated as an urban reserve, it can then be brought into the UGB through several processes, including industrial land surveys and land exchanges. Metro recently conducted an industrial land survey that demonstrated NO NEED for industrial land within the UGB for the next 20 years. Therefore, a land exchange is the most likely way these lands will come into the UGB.

A land exchange requires identifying land elsewhere within the region (not just Hillsboro) that can be removed from the UGB so urban reserves can come in. The last land exchange in the Metro area was fraught with political tension, when over 500 acres were “exchanged” from Clackamas County and given to the City of Tigard.

The truth is that most, if not all, potential land for future exchanges in the region will come out of Clackamas County, and it can happen whether the county agrees to this or not.

**We simply ask that in the event of a land exchange, any jurisdiction where exchange lands are identified be given the ability, in statute, to deny an exchange if that jurisdiction can prove or show that those lands merit staying within their boundary to advance housing or job growth, within a reasonable timeframe.**

We do not ask for this consideration idly. Presently, Clackamas County is advancing our own Land Suitability Assessment (LSA), which will inform us about the lands we need to accommodate growth, enabling us to participate in a land exchange process in good faith. But we deserve a seat at the table, and that is currently not guaranteed.

**We urge you to consider an amendment that grants this ability during a land exchange process if, indeed, the bill will create more urban reserves.**

Please contact Trent Wilson ([twilson2@clackamas.us](mailto:twilson2@clackamas.us)) for more information.



February 19, 2026

**Clackamas County Board of Commissioners  
Policy Position  
Relating to the Life and Memory of Sen. Aaron Woods**

**Clackamas County is proud to support Senate Concurrent Resolution 206, honoring the life and memory of Senator Aaron Woods.** Senator Woods, a resident of Clackamas County, was a remarkable leader whose quiet strength, sharp intellect, and unwavering dedication to service made a profound and lasting impact on our state and our community.

From the south side of Chicago to distinguished roles as a US Army veteran, tech industry leader, and compassionate Oregon public servant, Senator Woods broke barriers and led by example. He guided with humility, listened deeply, and acted with purpose.

Senator Woods's legacy is reflected not just in the policies he shaped, but in the kindness and integrity with which he lived his life. The respect and admiration he earned from colleagues and constituents alike are a testament to his character and commitment to the people of Oregon. His work and his presence are deeply missed.

We urge all legislators to join us in supporting SCR 206 as a fitting tribute to an extraordinary public servant whose example continues to inspire us all.