CLACKAMAS COUNTY

PUBLIC & GOVERNMENT AFFAIRS
PUBLIC SERVICES BUILDING
2051 KAEN ROAD | OREGON CITY, OR 97045

MEMORANDUM

To: Clackamas County Board of County Commissioners
From: Nancy Bush, Interim Director, Public & Government Affairs
RE: Support Letter Request for Kellogg Creek Bridge Replacement Project
Date: October 06, 2026

REQUEST: Approve letter in support of a grant proposal by City of Milwaukie to fund Kellogg Creek Bridge Replacement Project.

BACKGROUND: In August, the Federal Highway Administration (FHWA) issued a notice of funding opportunity under the Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) Competitive Grant Program. The program provides funding to plan for and make surface transportation more resilient to current and future weather events, natural disasters, and changing conditions, such as severe storms, flooding, and wildfire. To date, Clackamas County has received one request for a letter of support for the PROTECT grants: the Kellogg Creek Bridge Replacement Project. The BCC provided a similar letter of support for the project in July under a different FHWA program.

City of Milwaukie | Kellogg Creek Bridge Replacement Project: The project seeks $75 million in construction funding for the Kellogg Creek Bridge Replacement Project, which will replace the earthquake-vulnerable Highway 99E bridge that sits atop a weir built in 1848. The project will also restore lower Kellogg Creek, creating a 14-acre public natural area to increase flood attenuation, providing a safe off-grade crossing of Highway 99E between downtown Milwaukie and the Willamette River, and providing volitional fish passage past the Kellogg Creek Weir and box culvert. The project carries $11M from Metro and the City of Milwaukie, state and private funds, and $15M from NOAA to fund the full design. City of Milwaukie will be the applicant of record, and ODOT will serve as the delivery agency. The City of Milwaukie, North Clackamas Watersheds Council and American Rivers are Leadership Partners. Clackamas WES is also a partner and sits on the Technical Advisory Committee.

The Clackamas County Department of Transportation and Development will also submit a proposal to the PROTECT Competitive Grant Program for the Rock Creek Reconfiguration Project within the Sunrise Gateway Corridor.

RECOMMENDATION: Approve letter in support of the grant proposal to fund Kellogg Creek Bridge Replacement Project.

Respectfully submitted,

Nancy Bush, Interim Director, Public & Government Affairs

ATTACHMENTS
#A: Draft Letter of Support
#B: Project Location Map

DRAFT Board of County Commissioners Letter

October 06, 2026

Sean Duffy
Secretary of Transportation
US Department of Transportation
12000 New Jersey Ave, SE
Washington, DC 20590

Sean McMaster
Federal Highway Administrator
US Department of Transportation
12000 New Jersey Ave, SE
Washington, DC 20590

RE: Kellogg Creek Bridge Replacement Project

Dear Secretary Duffy and Administrator McMaster,

On behalf of Clackamas County, I write to express support for the Kellogg Creek Bridge Replacement Project (Kellogg Project) under the Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) Competitive Grant Program. With 430,000 residents, Clackamas is Oregon's third-most populous county and home to several of the fastest-growing cities in the state. As our community continues to grow, safe and resilient infrastructure is essential to support daily life, families, and economic activity.

The Kellogg Creek Bridge is located in downtown Milwaukie at the confluence with Kellogg Creek and the Willamette River. The bridge is part of Highway 99E, a Tier 1 Regional Emergency Transportation Route connecting first responders to destinations across the region. Whereas the bridge is more than 90 years old, this route is seismically vulnerable.

To increase bridge resiliency, the Kellogg Creek Bridge Replacement Project will remove a 14.5-acre impoundment behind the bridge weir, provide seismic upgrades to a freight railroad trestle, and restore fish passage into the Kellogg-Mt. Scott Creeks. Draining the current impoundment will reduce flood impacts along lower Kellogg Creek by increasing space for floodwaters within the natural floodplain. Moreover, bridge replacement and stream restoration are expected to create 563 living-wage jobs.

We have invested staff time in the project and sit on the project Technical Advisory Committee. It is in the final design phase and ready for construction. Advancing the project into construction will benefit the region for years to come.

Sincerely,

DRAFT

Craig Roberts, Chair
On Behalf of the Clackamas County Board of Commissioners

Project Area



