

C4 Metro Subcommittee

Wednesday, September 17, 2025 7:30 AM – 9:00 AM

Virtual Meeting:

https://clackamascounty.zoom.us/j/85464403993?pwd=48gzeonnXDFJfodVXZI1taOxGD2QNS.1

Agenda

7:30 a.m. Welcome & Introductions

Introduction of Comm. Diana Helm

7:40 a.m. JPACT Updates (JPACT Materials)

- Upcoming JPACT Agenda Presenting: Mayor Joe Buck, Lake Oswego
- JPACT Trip Report Back Presenting: Trent Wilson, Clackamas County
- TriMet Service Change & Public Engagement Schedule Presenting: Miles Pengilly, TriMet
- Metro Comprehensive Climate Action Plan (CCAP)
 Presenting: Eliot Rose, Metro
- TPAC Updates
 Presenting: Jeff Owen, Clackamas; Will Farley, Lake Oswego

8:50 a.m. MPAC Updates (MPAC Materials)

- Upcoming MPAC Agenda Presenting: Mayor Joe Buck, Lake Oswego
- MTAC Updates
 Presenting: Jamie Stasny, Clackamas; Laura Terway, Happy Valley

Attachments:

JPACT and MPAC Work Programs	Page 02
TriMet Presentation	Page 05
CCAP Presentation & <u>Draft JPACT Materials</u>	Pending
Team TPAC & MTAC Reports	Page 10

2025 JPACT Work Program

As of 6/10/25

Items in italics are tentative

May 15, 2025- in person

- Resolution no. 25-5493 For the Purpose of Adding of Canceling Two Projects to the 2024-27 MTIP to Meet Federal Project Delivery Requirements (consent)
- Consideration of the April 17, 2025 JPACT Minutes (consent)
- Federal Surface Transportation
 Reauthorization regional priorities (action)
- Regional Flexible Funds Allocation: Step 2 (Grace Cho, Metro; 30 min)
- TV Highway LPA Update (Jess Zdeb, Metro; 20 min)
- Montgomery Park LPA Update (Alex Oreschak, Metro; 20 min)
- Community Connector Transit Study (Ally Holmqvist, Metro; 20 min)

Special JPACT workshop May 22, 2025- online

- RFFA Step 1A.1 Bond: Candidate project presentations (90 min)
 - o Burnside Bridge
 - Sunrise
 - Montgomery Park
 - o TV Highway
 - o 82nd Avenue

June 12, 2025- in person

- Consideration of the May 15, 2025 JPACT Meeting Minutes (consent)
- Consideration of the May 22, 2025 JPACT Meeting Minutes (consent)
- 82nd Avenue LPA adoption (action)
- TV Highway LPA adoption (action)
- RFFA Step 1A: Bond discussion 30 min
- US DOT Certification of MPO: Findings (Tom Kloster and Ted Leybold & Federal staff; 40 min)

June 26, 2025- in person (additional JPACT meeting)

- Consideration of the June 12, 2025 JPACT Meeting Minutes (consent)
- Montgomery Park LPA adoption (action)
- State Legislative Update (Anneliese Koehler, 20 min)
- IBR MTIP Amendment (Zoie Wesenberg, ODOT; 30 min)
- RFFA Step 2

July 17, 2025- in person

- JPACT Trip update (Comment from the chair)
- Annual Transit Budget updates (comment)
- Title VI Plan Adoption (consent)
- IBR MTIP Amendment (action)
- RFFA Step 1A Bond (action)
- RFFA Step 2 (action)

August- cancelled

September 18, 2025- online • MTIP update (20 min)	October 16, 2025- in person • JPACT trip report back
 Regional Emergency Transportation Routes (RETR) update (20 min) RTP amendment bundles for corridor projects Cooling Corridors HOLD for Sunrise Acceptance of Action Plan 	 Regional Rail Study: Findings and Recommendations (Elizabeth Mros- O'Hara, Metro; 20 min) CCT Study: Priorities HOLD for IBR LUFO
	MPACT- October 25 th
November 20, 2025- online	December 18, 2025- in person
 MTIP Information Update/Timeline (Blake Perez, Metro; 20 min) 	SS4A Annual update•

Holding Tank:

• Better Bus Program update

2025 MPAC Work Plan

Updated 6/12/25

٠,	
 Resolution no. 25-5495 For the Purpose of Endorsing the Locally Preferred Alternative for the 82nd Avenue Transit Project (action) Regional Housing Coordination Strategy - engagement themes; categories of preliminary list of strategies (Emily Lieb and Eryn Kehe, Metro; 45 min) Montgomery Park Streetcar LPA update (Alex Oreschak, Metro; 20 min) Comprehensive Climate Action Plan: greenhouse gas inventory and targets (Eliot Rose, Metro; 20 min) 	 TV Highway LPA adoption (action) (15 min) Placemaking Grants Update (Dana Lucero, Metro; 30 min) Future Vision Commission update (Malu Wilkinson & Molly Cooney-Mesker; 30 min) August 27, 2025 cancelled
 Future Vision (30 minutes) Cooling Corridors (20 minutes) Supportive Housing Services Funding Update (20 minutes) Regional Housing Coordination Strategy Tentative: Dr. King (30 minutes) 	October 22, 2025- online Regional Housing Coordination Strategy - evaluation framework and draft RHCS ((Emily Lieb and Eryn Kehe, Metro; 45 min) Future Vision Happy Valley presentation on downtown development December 17, 2025- in person Future Vision
• 2040 Grants update	 Supportive Housing Services Funding Update

Forward Together: The Road Ahead

Fall 2025 Update to Clackamas County Coordinating Committee











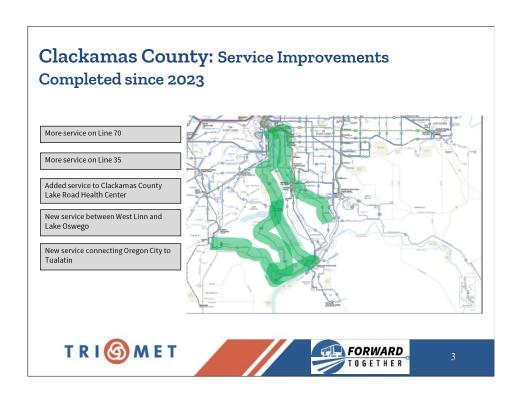
Updating Forward Together 1.0

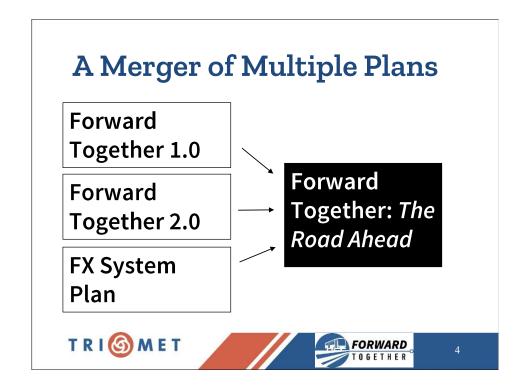
- Forward Together was originally conceived as a financially-constrained service concept, but our financial forecast has changed
- We have implemented many improvements already
- Further service improvements are on hold indefinitely





2





TriMet Budget Forecast and Service Impacts

- TriMet is facing cost increases across labor, security, vehicles, facilities, contractors, equipment and software
- Fare revenue has not yet recovered and the State failed to pass the transportation package
- We've been using our reserve funds and currently must cut \$300 million within three **years**
- We're cutting costs internally but cuts to our transit service are unavoidable





Anticipated Timeline

September 24, 2025 (launch)

Public Outreach process: Types of service cuts

November, 2025

Focused service cuts (1st round)

January 5, 2026

• Public Outreach process: Specific

(launch)

proposed cuts for FY2027

March/April 2026

Focused service cuts (2nd round)

TriMet Board adopts service cuts

for FY2027

Winter 2026

• Significant service cuts (1st round)

Learn more at trimet.org/budgetcuts





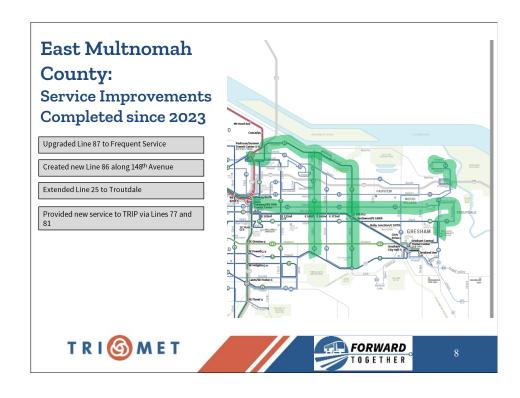


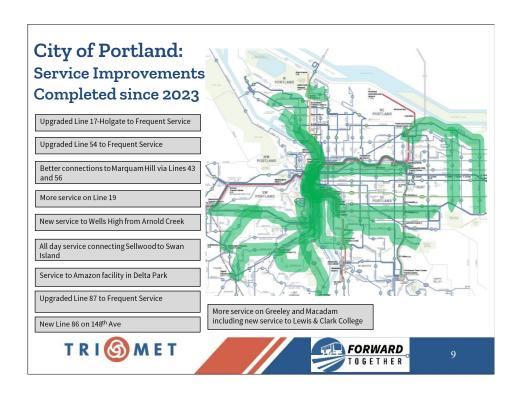
Discussion

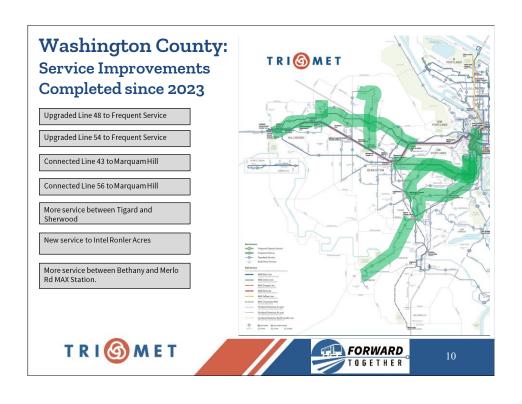




7







Memorandum

To: C4 Metro Subcommittee

From: Team TPAC, Representing Clackamas County & Clackamas Cities

Re: TPAC Highlights from September 5, 2025

Date: September 5, 2025

Overview

Following is a summary of the September 5 TPAC Meeting. Meeting materials can be found here.

General Updates & Committee Updates from around the Region

- <u>Fatal Crash Update</u>: According to recent data available, there were approximately twenty-three traffic deaths from July 1 to August 31 across Clackamas, Multnomah, and Washington counties. Of this total, eight died while walking, eleven people died while driving a motor vehicle, two died while operating a motorcycle, one died while bicycling, and one died as a passenger in a motor vehicle. Six fatalities occurred in Clackamas County. Metro continues their commitment to a safe systems approach, advocating for safe streets, speeds, and people. Some actions regional partners are taking for safer streets include:
 - ODOT: advanced safer streets and speeds on Hwy 224 with \$23.3 million in safety improvements including median island, guardrails, repaving, striping and signage, ADA upgrades and a new bike crossing at Monroe connecting to Milwaukie Greenway. More information can be found here.
 - <u>RTC</u>: the Southwest Washington Regional Transportation Council (RTC) advanced a safer system
 with the adoption of Clark County's first Transportation Safety Action Plan in June 2025. More
 information can be found here.
 - PBOT: in their Safe Routes to School program, PBOT supported safer people and streets by launching a \$50,000 bike bus wayfinding pilot with bilingual signage and pavement markings at nine elementary schools citywide through Metro's Regional Transportation Options grants. More information can be found here.
 - O <u>Discussion:</u> In addition to the content described here each month, TPAC members expressed an interest in better tracking progress on reductions of fatal crashes towards established goals.
- Minutes Approved: The July 11 TPAC minutes were approved with no changes.
- <u>MTIP Amendments:</u> TPAC recommended JPACT approve MTIP Resolution 25-5519, for the purpose of adding, amending, or canceling thirteen projects to the 2024-27 MTIP to meet federal project delivery requirements. MTIP amendment summaries can be found in the September TPAC meeting <u>packet</u>.

Comprehensive Climate Action Plan: Feedback and Comments on Draft Plan

Overview: Metro staff presented the draft Comprehensive Climate Action Plan (CCAP), developed with support from the EPA's Climate Pollution Reduction Grant. The CCAP builds on the 2024 Priority Climate Action Plan by expanding the focus to a 25-year horizon, identifying strategies to reduce greenhouse gas emissions across transportation, land use, and other sectors. The draft actions were shaped through ten months of technical analysis and regional engagement, and are designed to align with parallel planning work in Oregon and Washington. TPAC members were asked to provide feedback on the scope and prioritization of actions, as well as

the plan's alignment with regional transportation investments and available resources. This input will inform revisions before the CCAP is finalized and submitted to EPA.

Discussion Highlights:

- Metro staff reported that the most aggressive CCAP actions could potentially close roughly 25% of the region's remaining greenhouse gasses gap, with state policies covering another 45%, leaving a 30% reduction challenge still to be addressed.
- Members noted transportation actions are more regionally coordinated but are also more capitalintensive, while building sector actions are often more cost-effective.
- Committee members cautioned that the "high scenario" assumptions (e.g., transit service growth) are ambitious given near-term fiscal realities and may set unrealistic expectations without additional funding mechanisms.
- TPAC members urged Metro to expand cost-effectiveness framing beyond capital efficiency to include housing affordability, equity impacts, and broader community benefits.
- Committee members stressed that implementation must be transparent about what is feasible in the near term and how the CCAP integrates into the Regional Transportation Plan (RTP) and Climate Smart Strategy.

Next Steps:

- Metro staff to synthesize public and partner feedback, with a more comprehensive report prepared for the September 30 Climate Partners Forum.
- Metro Council review and discussion of the final CCAP draft in October, with Council action anticipated in November. The final report to EPA is targeted for December.
- The CCAP work will inform the next RTP update and Regional Climate Strategy refresh beginning in 2026.

FOOD FOR THOUGHT

The CCAP highlights a tension between ambition and capacity; the biggest levers appear to be the most resource intensive. How the CCAP influences the Metro RTP and Climate Smart Strategy remain to be seen.

State Review of Metropolitan Greenhouse Gas Reduction Target Rules

<u>Overview</u>: The Oregon Department of Land Conservation and Development (DLCD) is reviewing the state's greenhouse gas reduction target rules for metropolitan planning organizations, including Metro. These rules set the framework for how the region's transportation and land use plans must demonstrate progress toward statemandated climate goals. DLCD staff outlined the review process, which will consider technical analysis, progress since the last rule adoption, and consistency with state and federal climate policies. TPAC members were invited to discuss potential implications for local and regional planning, particularly around integration with the Regional Transportation Plan and other policy commitments. Feedback from this session will help inform DLCD's recommendations to the Land Conservation and Development Commission (LCDC).

Discussion Highlights:

- TPAC members questioned whether targets should continue to be tied to vehicle miles traveled (VMT) reduction given the growing electrification of vehicle fleet and its impact on emissions outcomes.
- TriMet expressed support for ambitious targets but noted that near-term financial limitations and service cuts could undermine the region's ability to achieve them.
- Members raised concerns about the feasibility of targets under current conditions, citing regulatory uncertainty, federal litigation regarding zero emissions vehicles, and reductions in purchase incentives.

Next Steps:

- DLCD will release a draft staff report in late November, incorporating state and local input, followed by a public comment period.
- LCDC hearing scheduled for December 4–5, to determine whether updates to the metropolitan GHG reduction targets are warranted.
- Continued coordination with ODOT, DEQ, ODOE, and local partners through the Every Mile Counts partnership.

FOOD FOR THOUGHT

The uncertainty over near-term financial limitations, including transit service presence and level of service, raises the risk that targets may be out of alignment with local implementation capacity.

Upcoming Agenda Highlights

OCTOBER 3	NOVEMBER 7
 MTIP Formal Amendment 25-XXXX Regional TDM Strategy Update Regional Rail Future Study Cooling Corridors ODOT 10-year Capital Improvement Program Regional Emergency Transportation Routes Project Update 	 MTIP Formal Amendment 25-XXXX Regional TDM Strategy – Engagement & Draft Strategy Review Regional Rail Future Study
NOVEMBER 12 – WORKSHOP (HYBRID)	DECEMBER 5
Emergency Transportation Routes Phase 2: Feedback on Draft Tiered Network	 MTIP Formal Amendment 25-XXXX Safe Streets for All Update Community Connector Transit Study: Priorities

For More Information, Contact Team TPAC

COUNTY REPS

Jeff Owen, Clackamas County jowen@clackamas.us

Karen Buehrig, Clackamas County karenb@clackamas.us

CITY REPS

Will Farley, City of Lake Oswego wfarley@ci.oswego.or.us

Dayna Webb, City of Oregon City dwebb@orcity.org

Laura Terway, City of Happy Valley lterway@happyvalleyor.gov

Tanya Battye, City of Milwaukie BattyeT@milwuakieoregon.gov

Memorandum

To: C4 Metro Subcommittee

From: Team MTAC, Representing Clackamas County & Clackamas Cities

Re: July 16, 2025 Metro Technical Advisory Committee (MTAC) Highlights

Date: July 16, 2025

Overview

Following is a summary of the July Metro Technical Advisory Committee (MTAC) Meeting. MTAC is a 35-member committee of planners, citizens and business representatives that provides detailed technical support to the Metro Policy Advisory Committee (MPAC). Meeting materials can be found here.

General Updates

- Community Connector Transit Study: Chair Kehe provided a brief update on behalf of Metro Senior Transportation Planner Ally Holmqvist. During August recess, they will work on touchpoints offline. MTAC can expect an email next week with a link to a packet of materials to review. In August, they will seek out feedback on focus areas. A workshop will then be planned to review the focus areas from the feedback gathered in August.
- Mpact Conference: Chair Kehe announced the annual Mpact Transit + Community Conference
 will be held in Portland this October. The conference focuses on the potential for transit and
 connecting mobility options, supportive land use and development. There are scholarships
 available for students, educators, nonprofits, and community-based organizations. Contact Chair
 Kehe for more information regarding scholarships. More information on the conference is
 available here.

Metro District Annexation Updates

Metro staff presented on a recent change to state law concerning annexations to Metro's service district boundary with the passage of House Bill 2356 this past session. The legislation amends state law such that territory already within the UGB is annexed to the Metro service district when it is annexed by a city, without the need for a separate Metro annexation application. The bill will take effect in January 2026. Importantly, the bill only applies to future city annexations and is not retroactive. Territories that have already been annexed to cities will still need to be annexed to the Metro service district, using the existing Metro service district annexation application process, before a city can authorize their urban development.

<u>Discussion Highlights & Next Steps</u>:

- Committee members expressed appreciation for this change.
- Committee members sought clarity around UGB expansions that automatically have a Metro service district annexation today. Metro staff confirmed that this is now the case, but that prior to 2009 it was not the case for territories already in the UGB.
- Committee members inquired if the following requirement to be within the corporate limits of a city was a State or Metro statute: a property to be urbanized by a city in the Metro region, it

must be within both Metro's urban growth boundary (UGB) and the Metro service district boundary, as well as within the corporate limits of that city.

Metro staff stated it is both a State and Metro Statute. Title 11 of the Urban Growth
Management Functional Plan requires territories to be added to a city. State law
provisions also say that when a city annexes a territory, it also needs to be annexed to
all of the service districts – of which includes Metro.

Next Steps:

Metro staff will propose conforming amendments to Metro Code later this year. MTAC
will have the opportunity to review the proposed amendments and make
recommendations to the Metro Policy Advisory Committee. Metro staff will also provide
relevant guidance to cities before January.

Comprehensive Climate Action Plan

The Comprehensive Climate Action Plan (CCAP) seeks to identify key actions that the Portland-Vancouver metropolitan area can take to reduce greenhouse gas emissions. This includes Clackamas, Clark, Columbia, Multnomah, Skamania, Washington and Yamhill counties. Over the past 10 months, Metro has completed significant engagement and analysis to help identify the draft list of climate actions being proposed for the draft CCAP. These actions underwent a cost-benefit analysis. Metro staff presented on the CCAP and requested feedback from MTAC on the following questions:

- Does MTAC have feedback about the draft list of climate actions being proposed for the draft CCAP?
- Does MTAC have any additional feedback for staff as they work to finalize this plan?

Discussion Highlights & Next Steps:

- Committee members discussed the three major categories indicated to contribute over 90% of emissions in the Metro region: 1) Food, Goods and Services, 2) Building Energy, and 3)
 Transportation Energy.
 - It was clarified that emissions from the transportation of foods, goods, and services were included in the Foods, Goods, and Services category, not the Transportation Energy category.
- Per a question from a Committee Member, Metro staff stated that Metro Council will endorse
 but not adopt the CCAP. The intention is that the plan will help answer questions for the next
 Regional Transportation Plan and that it will allow for the sharing of ideas amongst local
 partners and offer guidance for climate actions local jurisdictions can take.
- Committee members discussed that pricing is really complicated and nuanced.
- Public participation was discussed, with Committee members offering a variety of ideas on how
 the public could be best engaged in order to gather specific feedback on what climate actions
 people in the region would be most willing to implement.
- Next Steps:
 - August 5, 2025: Metro will release the draft CCAP for public comment via an online open house.
 - September 2025: Metro will continue engagement to collect and address feedback on draft plan.
 - October 2025: Metro staff will present recommended changes to the draft CCAP to Metro Council.

- November 2025: Metro Council considers endorsing the CCAP by Metro resolution.
- December 2025: Metro staff submits final CCAP to the EPA, as required by federal grant funding for this work.

Regional Housing Coordination Strategy

Metro staff provided an update on the Regional Housing Coordination Strategy (RHCS), which the State requires be completed by the end of 2025. Metro has been convening an Implementers Work Group with members from throughout the district and they have refined a revised List of Actions to be included in the RHCS. These actions were presented at MTAC and Committee members were invited to rank the actions.

Discussion Highlights & Next Steps:

- Committee members asked about the process for items currently on the list that ultimately will
 not be selected. Metro staff stated that they will retain all ideas as some may be useful in the
 future, but ultimately need to produce a package they know they can implement in the next 6
 years.
- It was noted that the list does not reflect all of the things Metro is already doing and that there needs to be documentation on all that is already happening.
- Committee members discussed the opportunity for education on policy trade-offs, with the example being given that there are assumptions made in the Urban Growth Report about process for redevelopment of mobile home communities that may not be accurate.
- Interest was expressed in a permitting and production dashboard, but many Committee
 members noted that it would need to be really user-friendly so as to not add to the burden of
 already scarce staff resources.
- Committee members encouraged a coordinated legislative strategy on housing in the region, with one member specifically suggesting a regional infrastructure finance strategy be a component.
- Next Steps:
 - Release draft strategy to MTAC/MPAC in October
 - Metro Council will need to adopt by December

Upcoming Agenda Highlights

SEPTEMBER 17	OCTOBER 15 – HYBRID
 Regional Housing Coordination Strategy: Final Draft; Recommendation to MPAC Metro Cooling Corridors Study Update Comprehensive Climate Action Plan: review public comments 	Regional Housing Coordination Strategy: Final draft RCHS; recommendation to MPAC
NOVEMBER 19	December 17
• TBD	 Safe Streets for All Update Community Connector Transit Study: Priorities

For More Information, Contact

COUNTY REPS

Jamie Stasny, Clackamas County jstasny@clackamas.us

Martha Fritzie, Clackamas County mfritzie@clackamas.us

Becca Tabor, Clackamas County btabor@clackamas.us

CITY REPS

Laura Terway, City of Happy Valley laurat@happyvalleyor.gov

Pete Walter, City of Oregon City pwalter@orcity.org

Erik Olson, City of Lake Oswego eolson@ci.oswego.or.us