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Clackamas County
www.clackamas.us

Wednesday, April 15, 2026

7:30 AM – 9:00 AM

Virtual Meeting:

<https://clackamascounty.zoom.us/j/83984571749?pwd=11YbWolU3wG7F7nmF9VamWaVYhg3SK.1>

Agenda

7:30 a.m. Welcome & Introductions

7:35 a.m. JPACT Updates ([JPACT Materials](#))

- Upcoming JPACT Agenda
Presenting: Mayor Joe Buck, Lake Oswego
- Metro Regional Transportation Plan Update
Presenting: Kim Ellis & André Lightsey-Walker, Metro
- TPAC Updates
Presenting: Jeff Owen, Clackamas; Will Farley, Lake Oswego
- TPAC Appointment Follow Up
Presenting: Jaimie Lorenzini, Clackamas

8:05 a.m. MPAC Updates ([MPAC Materials](#))

- Upcoming MPAC Agenda
Presenting: Mayor Joe Buck, Lake Oswego
- Metro Future Vision Update
Presenting: Jess Zdeb & Laura Combs, Metro
- Metro Land Banking Study
Presenting: Brian Harper & Andrea Pastor, Metro
- MTAC Updates
Presenting: Jamie Stasny, Clackamas; Laura Terway, Happy Valley

Attachments:

JPACT and MPAC Work Programs	Page 03
Metro Regional Transportation Plan Materials	Page 08
Metro Future Vision Materials	Page 21
Metro Land Banking Study Materials	Page 31
Team TPAC & MTAC Reports	Page 42
C4 Retreat Registration Information	Page 46

2026 JPACT Work Program

As of 3/2/26

Items in italics are tentative

<p><u>January 15, 2026-online</u></p> <ul style="list-style-type: none"> • Resolution no. 26-5549 For The Purpose Of Adding Or Amending Five Projects To The 2024-27 MTIP To Meet Federal Project Delivery Requirements. (consent) • Consideration of the December 17, 2025 JPACT Minutes (consent) • RTO timeline and program update <i>(comment from the chair)</i> • <i>High Speed Rail (comment from the chair)</i> • 2026 JPACT Legislative Priorities <i>(comment from the chair – include on the agenda; document for packet)</i> • Rose Quarter Project update (Monica Blanchard, ODOT; 30 min) • 2026 Work Plan review (Ted Leybold, Metro; 20 min) • ODOT 10-Year Capital Investment Plan update (Tova Peltz, ODOT; 30 min) 	<p><u>February 19, 2026- in person</u></p> <ul style="list-style-type: none"> • ODOT 28-30 STIP <i>(comment from the chair)</i> • 2023 Regional Transportation Plan Amendments <i>(comment from the chair; memo in packet)</i> • Community Transportation Academy <i>(comment from the chair; one-pager in packet)</i> • Resolution no. 26-5562 For The Purpose Of Adding, Amending, Or Canceling Seven Projects To The 2024-27 Mtip To Meet Federal Project Delivery Requirements (consent) • <i>Consideration of the January 15, 2026 JPACT Meeting Minutes (consent)</i> • Certification response update (Ted Leybold, Metro; 20 min) • Cascadia High Speed Rail update (Ally Holmqvist, Metro; Chelsea Levy, WSDOT; 30 min) • Future Vision Update: Engagement (Jess Zdeb, 30 min)
<p><u>March 19, 2026-online</u></p> <ul style="list-style-type: none"> • Chair Updates (Fatal crash report will be provided by Anthony Cabadas) <ul style="list-style-type: none"> ○ 27-30 MTIP update <i>(comment from the chair; memo; one slide from Grace)</i> 	<p><u>April 16, 2026- in person</u></p> <ul style="list-style-type: none"> • Travel Demand Management strategy adoption (Noel, Mickelberry, Metro) (action) • 2023 Regional Transportation Plan Amendments (Ally Holmqvist, Metro) (action)

<ul style="list-style-type: none"> ○ <i>Annual Compliance Report (comment from the chair; report in packet; Glen Hamburg, Metro)</i> ○ <i>Travel Demand Management strategy (Memo and comment from the chair)</i> ● State Legislative Session Recap (Gov. Affairs folks; 10 min) ● 2028 Regional Transportation Plan Work Plan: Scoping Kick-off (André Lightsey-Walker and Kim Ellis, Metro; 30 min) ● Interstate Bridge Replacement Project Update (Carley Francis and Katy Belokonny, ODOT; 45 min) 	<ul style="list-style-type: none"> ● Unified Planning Work Program (John Mermin, Metro; 20 min) ● Regional Emergency Transportation Routes (John Mermin, Metro; 20 min) ● 2028 Regional Transportation Plan (André Lightsey-Walker and Kim Ellis, Metro; 30 min)
<p><u>May 21, 2026 -online</u></p> <ul style="list-style-type: none"> ● Unified Planning Work Program (John Mermin, Metro) (action) ● Regional Emergency Transportation Routes (John Mermin, Metro) (action) ● Community Connector Transit Study: Readiness and Tools (Ally Holmqvist, Metro; 30 min) ● <i>TriMet Service Cuts and Budget shortfalls (TriMet; 30 min)</i> 	<p><u>June 18, 2026 - in person</u></p> <ul style="list-style-type: none"> ● 27-30 MTIP Recommendation and adoption (action) ● JPACT Facilitated Transit Discussion report out and recommendations (Ted Leybold and Allison Brown; Metro) ● Community Connector Transit Study: Report and Recommendations (Ally Holmqvist, Metro; 30 min) ● 2028 Regional Transportation Plan Work Plan: Introduction (André Lightsey-Walker, Metro; 30 min) ● JPACT Trip Prep ● Future Vision Update
<p><u>July 16, 2026 -online</u></p> <ul style="list-style-type: none"> ● 2028 Regional Transportation Plan Work Plan: Adoption (action) (André Lightsey-Walker, Metro; 30 min) ● JPACT DC trip prep ● Future Vision update ● <i>Earthquake Ready Burnside Bridge presentation</i> 	<p><u>August- cancelled</u></p>
<p><u>September 17, 2026 - in person</u></p> <ul style="list-style-type: none"> ● JPACT trip overview (Betsy Emery, Metro; 30 min) ● Community Connector Transit Study: Report and Recommendations 	<p><u>October 15, 2026 – online</u></p>

<ul style="list-style-type: none"> • HOLD for 2028 RTP update <p><i>JPACT DC trip September 21st -24th</i></p>	
<p><u>November 19, 2026- in person</u></p> <ul style="list-style-type: none"> • HOLD for Future Vision update • HOLD for 2028 RTP update 	<p><u>December 17, 2026</u></p> <ul style="list-style-type: none"> • Annual Safe streets update

Holding Tank

Expected Items with unknown timelines:

- IBR updates and potential amendments
- Rose Quarter updates and potential amendments

Possible items:

- Fx Plan update?
- RFFA Bond update
- Climate action work update
- Clack Co work update
- EMCTC alignment
- PSU Institute of Metropolitan Studies transportation funding work
- Safety strategy discussions

DRAFT

2026 MPAC Work Plan

As of 3/2/2026

Items in italics are tentative

<p><u>March 25th, 2026</u></p> <ul style="list-style-type: none"> Cancelled 	<p><u>April 22, 2026 – IN PERSON</u></p> <ul style="list-style-type: none"> Future Vision Update (10 minutes; Zdeb) Cooling Corridors Implementation: Proposed Extreme Heat and Climate Declaration (Action item, Kim Ellis, she/her, Regional Transportation Planning Manager and Jai Daniels, she/her Associate Climate Planner, 25 minutes 15 minutes) RTP Locally Preferred Alternative Amendments – Ally Holmqvist (Action) Future Vision update (Jess Zdeb, 5 minutes) Metro land banking study (Andrea Pastor & Brian Harper, Metro; 30 min) 2028 Regional Transportation Plan Introduction (45 minutes, Kim Ellis and André Lightsey)
<p><u>May 27, 2026</u></p> <ul style="list-style-type: none"> Community Connector Transit Study: Priorities (25 minutes; Ally Holmqvist) Cooling Corridors Implementation – action (25 minutes; Kim Ellis and Jai Daniels) RTP Draft Workplan (30 minutes; Kim Ellis and André Lightsey) MPAC: the 2040 Growth Concept Report Card (30 minutes; Ted Reid) 	<p><u>June 24, 2026</u></p> <ul style="list-style-type: none"> Future Vision Update: regional values public engagement report out (30 minutes; Zdeb) Community Connector Transit Study: Report (30 minutes; Ally Homqvist) <i>Future Vision Workshop</i>
<p><u>July 22, 2026</u></p> <ul style="list-style-type: none"> Future Vision Youth Summit report out; interim research update; save-the-date for Vision Summit (30 minutes; Zdeb) Community Connector Transit Study: Report Acceptance (30 minutes; Ally Homqvist) action 	<p><u>August- CANCELED</u></p>
<p><u>September 23, 2026</u></p> <ul style="list-style-type: none"> Future Vision Summit report out (also Youth Summit if not in July); research presentation; invite to Vision Tables (30 minutes; Zdeb) 	<p><u>October 28, 2026 – IN PERSON</u></p> <ul style="list-style-type: none"> Future Vision Update (10 minutes; Zdeb)

<ul style="list-style-type: none"> • 2028 RTP update (45 min; André Lightsey-Walker) 	
<p><u>November 18, 2026</u></p> <ul style="list-style-type: none"> • Future Vision Update (10 minutes; Zdeb) • 2028 RTP update (45 min; André Lightsey-Walker) 	<p><u>December 16, 2026</u></p> <ul style="list-style-type: none"> • Future Vision: preliminary regional values public engagement report out; draft vision preview/report out on Vision Tables (30 minutes; Zdeb)

Holding Tank:

- 2040 grant presentations by grant recipients

MTAC items:

- West Linn downtown/active transportation development
- Distributed population forecasts

Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Date: April 15, 2026
To: Regional Transportation Plan Interested parties
From: André Lightsey-Walker, Senior Transportation Planner
Subject: 2028 Regional Transportation Plan Scoping Phase

Purpose

Metro is initiating the scoping phase for the 2028 Regional Transportation Plan (RTP) update. As the federally designated metropolitan planning organization for the Portland metropolitan area, Metro is required to update the RTP every five years to maintain compliance with federal and state requirements. The next update must be adopted by November 30, 2028.

This memo provides an overview of the proposed scoping approach RTP implementation activities that are underway or have been completed since 2023, and priorities identified by the Joint Advisory Committee on Transportation (JPACT) and Metro Council for the upcoming 2028 RTP update.

Action Requested

Discussion and feedback on these questions:

- Do you have any feedback on the proposed scoping phase and update process?
- What current engagement efforts, community priorities and technical resources can support the RTP process?
- What potential coordination gaps, risks or challenges should be addressed early to ensure successful coordination, collaboration and analysis?
- Do you have suggestions or comments on outreach and engagement for the update?

Background

The [Regional Transportation Plan](#) (RTP) is a state- and federally-required long-range transportation plan for the Portland metropolitan area. As the federally-designated metropolitan planning organization (MPO) for the Portland metropolitan area, Metro is responsible for leading and coordinating updates to the RTP. The Metro Council and JPACT

must adopt an updated RTP every five years to maintain compliance with federal and state requirements.

As the regional government responsible for regional land use and transportation planning under state law, Metro is also responsible for developing a regional transportation system plan (TSP), consistent with the Regional Framework Plan, statewide planning goals, the Oregon Transportation Planning Rule (TPR), the Metropolitan Greenhouse Gas (GHG) Reduction Rule, the Oregon Transportation Plan (OTP), and by extension the Oregon Highway Plan (OHP) and other state modal plans. As a land use action under the statewide land use planning program, MPAC serves in an advisory role to the Metro Council.

The RTP is a key tool for the implementing the [2040 Growth Plan](#) and [Climate Smart Strategy](#). In that role, it serves as the region's long-range blueprint for planning and investing in a safe, reliable, multimodal transportation system that serves everyone, whether they drive, walk, roll, take transit or transport goods and services throughout the region, connecting people to their jobs, families, school and other important destinations. The RTP defines the outcomes the region aims to achieve with investments in the transportation, and the investments needed to support our region's residents and businesses today and into the future.

The RTP is a significant policy document that covers multiple key areas, including:

- Shaping how people move and live by identifying the projects, programs, and policies that support access to jobs, housing, education, essential services, recreation, and nature.
- Setting shared goals for transportation that align with broader values and desired outcomes related to equity, safety, climate action, mobility, thriving economy, and regional housing and land use goals.
- Coordinating billions of dollars in federal, state, regional, and local transportation funding by determining which investments are regionally significant and priorities for the near- and long-term.
- Measuring our progress over time through goals, objectives, and performance targets that ensure accountability and guide future policy and investment decisions.
- Supporting coordination across jurisdictions and agencies, ensuring that cities, counties, tribal governments, transit providers, freight agencies, and state and federal agencies work together toward a safe and connected transportation system.

Together, these elements make the RTP one of the region's most influential policy tools, establishing the long-term goals and near-term investment priorities that will shape mobility, safety, community well-being, and climate outcomes for decades to come.

The current RTP establishes five overarching goals – equity, safety, climate, mobility and thriving economy– and supporting objectives, performance targets and policies that

together guide planning and investment priorities to meet current and future needs of our growing and changing region. The plan identifies local, regional, state and federal transportation funds the region expects to have available to pay for those investments.

Current Regional, Local and State Planning and Research Informing the 2028 RTP

In November 2023, JPACT and the Metro Council adopted a significant update to the RTP following two years of engagement that included numerous touch points with community members, community and business leaders, tribes, and local, regional and state jurisdictional partners. Built around key values of equity, climate, safety, mobility and economy, the 2023 RTP provided the policy foundation for several planning activities identified in [Chapter 8](#) that have since been completed or are underway that will inform the 2028 RTP update, including:

- Endorsement of locally-preferred alternatives for three major transit projects – 82nd Avenue Transit Project, the Tualatin Valley Highway Transit and Safety Project and the Montgomery Streetcar Extension (*completed in 2025*)
- Regional Freight Strategy Update (*completed in 2025*)
- Comprehensive Climate Action Plan (*completed in 2025*)
- Cooling Corridors Study (*completed in 2025*)
- Regional Rail Futures Study (*completed in 2025*)
- Regional Mobility Policy Action Plan Implementation (*some actions completed in 2025 and 2026; others anticipated completion in 2027 as part of the Oregon Highway Plan update*)
- Regional Emergency Transportation Routes Update (*Ph 2. anticipated completion in Spring 2026*)
- Regional Transportation Demand Management Strategy (*anticipated completion in Spring 2026*)
- Regional Vanpool Strategy (*anticipated completion in 2026*)
- Community Connector Transit Study (*anticipated completion in Fall 2026*)
- Future Vision update (*anticipated completion in Winter/Spring 2027*)

Other local, regional and state efforts have been completed or are underway since 2023 that will also inform the update, including local and state implementation of the Oregon Transportation Plan and Climate Friendly and Equitable Communities (CFEC) planning rules through local transportations system plans and the [Oregon Highway Plan update](#). The city of Tualatin completed a TSP update in 2025. Several TSP updates are underway –

including the cities of Beaverton, Gresham, Milwaukie, and Portland, and Clackamas County. The OHP update, anticipated to be completed in 2027, will include new policies and performance expectations that will be addressed in the next RTP update (due in 2032).

In 2025, the Land Conservation and Development Commission (LCDC) approved Metro's 2023 Major CFEC Implementation Report – developed following the 2023 RTP update. The report identified corrective actions to be addressed as part of the 2028 RTP update, including updating the 2014 Climate Smart Strategy and improving the process of developing and evaluating projects with the RTP project list consistent with state requirements.¹ These actions and recommendations are also reflected in Chapter 8 of the 2023 RTP.

Finally, Metro received corrective actions and recommendations directed toward the 2028 RTP update as part of the Federal Certification Review completed in 2025. The actions are related to the financial planning, documenting how project priorities in the plan align to the RTP goals and advance the region's congestion management process. The corrective actions must be addressed as part of this RTP update to ensure continued federal compliance and the recommendation should be addressed as part of the RTP update to ensure they do not become corrective actions in the next Federal Certification Review in 2029.

Relationship to the Future Vision Update

This RTP scoping effort is occurring concurrently with Metro's [Future Vision update](#), which is intended to articulate the region's long-term direction for growth, prosperity, equity, and climate leadership. Early scoping decisions will therefore need to coordinate alignment between the evolving Future Vision, including how transportation supports access to opportunity, compact development, resilience, and economic vitality. However, full implementation of the new Future Vision will occur in subsequent RTP updates.

Policy Priorities and Tradeoffs

In March 2026, Metro Council and JPACT expressed support for the current RTP goals and identified a set of priorities for the 2028 RTP, including elevating safety, strengthening economic outcomes, advancing transit, clarifying funding constraints, improving transparency around ability to meet, and progress toward, state-mandated climate goals, and tradeoffs in a constrained funding environment.

From a technical perspective, advancing these priorities will require translating them into clear evaluation criteria and performance measures that can inform RTP decisions. This includes documenting how project priorities in the plan align with the RTP goals.

Given current funding uncertainty and growing local and regional needs, the RTP needs a renewed, collaborative approach to defining investment priorities in a constrained funding

¹ [OAR 660-012-0155](#)

environment. To build this approach together, Metro staff propose working with partners to:

- Consider updates to the prioritization process and analysis that was used in the 2023 RTP to better document how projects in the plan align with regional goals and support community priorities.
- Consider refining the project list assessment that was included in the 2023 RTP to better demonstrate how projects advance regional goals. The analysis qualitatively assessed how each capital project on the list advanced the 5 RTP goals (mobility, safety, equity, thriving economy, climate).
- Consider refining the system analysis performance measures to better evaluate the RTP's overall progress toward meeting regional goals and performance targets.
- Consider changes to the RTP process that foster partner coordination and collaboration to align project list updates with regional and community priorities.
- The process and analyses involved in project prioritization must meet relevant state requirements and federal certification requirements; be transparent and implementable; align with policy direction from JPACT and the Metro Council,; and reflect the decision-making authority of local governments, the Oregon Transportation Commission and the Legislature.

Input is vital to guide the development of these potential approaches for consideration by JPACT and the Metro Council. This discussion is intended to partner in identifying key considerations and perspectives, rather than reach final decisions, and will help shape the draft work plan and engagement strategy for the RTP update.

Engagement, Technical Coordination and Collaboration

The RTP update will include a robust engagement strategy that builds on past efforts, including the previous RTP, while expanding meaningful participation opportunities for underserved communities, business and freight interests, and regional partners. The intent is to leverage and align with ongoing engagement led by local jurisdictions, agencies, and partner organizations, rather than duplicating efforts.

Partners will play a key role in supporting both technical coordination and alignment with existing engagement activities across jurisdictions and agencies, as well as helping elevate key themes and insights already emerging from related planning efforts.

Feedback is requested on:

- Identifying opportunities to align RTP engagement with existing local, regional, and agency led engagement efforts

- Key themes, concerns, or priorities already being raised through ongoing plans, projects, or community engagement
- Data, tools, or technical resources TPAC agencies can contribute to support engagement and analysis
- Potential coordination challenges, gaps, or risks that should be addressed early

We appreciate your continued partnership in shaping the RTP. Input received will help guide next steps and ensure the approach is technically sound and responsive to JPACT and Metro Council priorities for this update.

Attachments:

- 1- 2028 RTP Proposed Planning Process and Scoping Engagement Schedule
- 2- 2028 RTP Factsheet
- 3- 2023 RTP Goals

2028 RTP Timeline and Scoping Schedule (working draft)



Draft updated 2/3/2026

Introduction – Introduce RTP purpose, timeline and next steps

Who	Date
Metro Council Work Session	March 10, 2026
Joint Policy Advisory Committee on Transportation (JPACT)	March 19, 2026
Clackamas County Transportation Advisory Committee (CTAC)	April 2, 2026
Transportation Policy Alternatives Committee (TPAC)	April 3, 2026
C4 Metro Subcommittee	April 15, 2026
Metro Technical Advisory Committee (MTAC)	April 15, 2026
Metro Policy Advisory Committee (MPAC)	April 22, 2026
Metro Committee on Disability Inclusion	May 12, 2026
TBD Engagement (Tribes, CBOs, Business Partners, Interviews, Survey)	April-May, 2026
Metro Committee on Racial Equity	TBD
Washington County Coordinating Committee (WCCC)	TBD
Washington County Coordinating Committee TAC (WCCC TAC)	TBD
East Multnomah County Transportation Committee (EMCTC)	TBD
Clackamas Transportation Advisory Committee (CTAC)	TBD
East Multnomah County Transportation Committee (EMCTC TAC)	TBD

Review – Seek feedback on draft work plan and engagement plan

Who	Date
Metro Council Work Session	May, 2026 (TBC)
Transportation Policy Alternatives Committee (TPAC)	June 5, 2026
Joint Policy Advisory Committee on Transportation (JPACT)	June 18, 2026
Metro Technical Advisory Committee (MTAC)	June 17, 2026

Who	Date
Metro Policy Advisory Committee (MPAC)	June 24, 2026
Washington County Coordinating Committee (WCCC)	TBD
Washington County Coordinating Committee TAC (WCCC TAC)	TBD
East Multnomah County Transportation Committee (EMCTC)	TBD
East Multnomah County Transportation Committee (EMCTC TAC)	TBD
Clackamas County Transportation Advisory Committee (CTAC)	TBD
C4 Metro Subcommittee	TBD

Action – Share feedback and seek recommendation on proposed work plan and engagement plan

Who	Date
Transportation Policy Alternatives Committee (TPAC)	July 10, 2026
Joint Policy Advisory Committee on Transportation (JPACT)	July 16, 2026
Metro Council	July 30, 2026



2028 Regional Transportation Plan Update

Transportation shapes how people live, move, and thrive in greater Portland. Access to safe and reliable transit, biking and walking routes, and streets and highways that function well allow us to reach work, school, essential services, family, and recreation. Investment in our transportation system is critical for the region’s long-term prosperity and resident’s quality of life.

As the federally-designated **Metropolitan Planning Organization (MPO)**, Metro is responsible for leading and coordinating updates to the **Regional Transportation Plan (RTP)** every five years to address the evolving needs of our growing region. For transportation projects to be eligible to receive Federal funding they must be in the RTP. The last update was adopted in 2023. The next update is due **by November 30, 2028**, when the current plan expires.

Throughout 2026 until late 2028, Metro will work closely with cities and counties, transit providers, port districts, state and federal partners, businesses and community-based organizations to develop the 2028 RTP and update the Climate Smart Strategy. This factsheet provides an overview of the plan and the anticipated timeline.

What is the Regional Transportation Plan?



The Regional Transportation Plan (RTP) is greater Portland’s long-range blueprint for planning and investing in a safe, reliable, multimodal transportation system that serves everyone, whether they drive, walk, roll, take transit or transport goods and services throughout the region. The RTP defines the outcomes the region aims to achieve with investments in the transportation, and the investments needed to support our region's residents and businesses today and into the future.

The RTP is a significant document that covers multiple key areas, including:

- **Shaping how people move and live** by identifying the projects, programs, and policies that support access to jobs, housing, education, essential services, recreation, and nature.
- **Setting shared goals** for transportation that align with broader values and desired outcomes related to equity, safety, climate action, mobility, thriving economy, and regional housing and land use goals.
- **Coordinating billions of dollars in federal, state, regional, and local transportation funding** by determining which investments are regionally significant and priorities for the near- and long-term.
- **Measuring our progress over time** through goals, objectives, and performance targets that ensure accountability and guide future policy and investment decisions.
- **Supporting coordination across jurisdictions and agencies**, ensuring that cities, counties, transit providers, freight partners, and state and federal agencies work together toward a safe and connected transportation system.



Adopted by JPACT and the Metro Council in 2023, with support from MPAC

Together, these elements make the RTP one of the region’s most influential policy tools, establishing the long-term goals and near-term investment priorities that will shape mobility, safety, community well-being, and climate outcomes for decades to come.

Anticipated Timeline for the 2028 RTP Update



Phase 1 | Scoping and Early Engagement (Jan. to July 2026)

- Communicate status of transportation system planning and implementation in the region since 2023.
- Gather input from Metro Council, JPACT, MPAC, CORE, and business and community partners on values, desired outcomes, and strategic priorities to focus on in this update.



Decision: JPACT and Metro Council consider approval of the work plan and public engagement plan (by resolution, anticipated in July 2026).

Phases 2 & 3 | Plan Development (August 2026 – Dec. 2027) ¹

- **Policy Review:** Review policies to identify changes needed to reflect state, regional and local plans and studies since 2023. (~Summer 2026)
- **State of the Transportation System Report:** Report on system performance to understand today's travel behavior and progress toward shared regional goals related to safety, equity, climate, mobility, and the economy. (~Fall 2026)
- **Revenue Forecast:** Update revenue projections with local, regional, state and tribal governments to set budget for plan. (~Summer – Fall 2026)

¹ Engagement activities for this phase will be identified during the scoping phase.

- **Needs Analysis:** Seek feedback on the current RTP project list and transportation needs, and complete a multimodal needs analysis using the new mobility policy to inform investment priorities. (*~Summer – Fall 2026*)
- **Call for Projects:** Coordinate update to project list with local, regional, state and tribal governments. (*~January – March 2027*)
- **Investment Priorities:** Update project list priorities and investment strategies for the region’s major travel corridors, evaluate performance, and seek feedback on updated priorities. (*~Spring – Fall 2027*)
- **Draft Plan and Investment Strategy:** Prepare public review draft plan and investment strategy. (*~Summer – Fall 2027*)

Phase 4 | Public Review and Preliminary Plan Approval (Jan. – July 2028)

- **Jan. 14 to Feb. 29:** Publish the **public review draft 2028 RTP** for a 45-day comment period, with public hearing, briefings to regional policy and technical advisory committees and county coordinating committees and other stakeholders, and consultation activities with tribes and state, federal and resource agencies.
- Prepare public comment report and recommended changes to draft plan to respond to public comments.
- Technical committees consider public comments and make recommendations to policy committees on preliminary approval of the 2028 RTP; MPAC makes recommendations to the Metro Council.



Decision: JPACT and Metro Council consider preliminary approval of the 2028 RTP, directing staff to prepare final legislation for adoption (by resolution; anticipated in July 2028).

Phase 5 | Plan Adoption (July 2028 – November 2028)

- Prepare final plan and investment strategy and legislation for adoption.
- MTAC and TPAC make recommendations to MPAC and JPACT, respectively.
- MPAC makes recommendations to the Metro Council.



Decision: JPACT and Metro Council consider final adoption of the 2028 RTP (by ordinance; anticipated by November 30, 2028).

EQUITABLE TRANSPORTATION

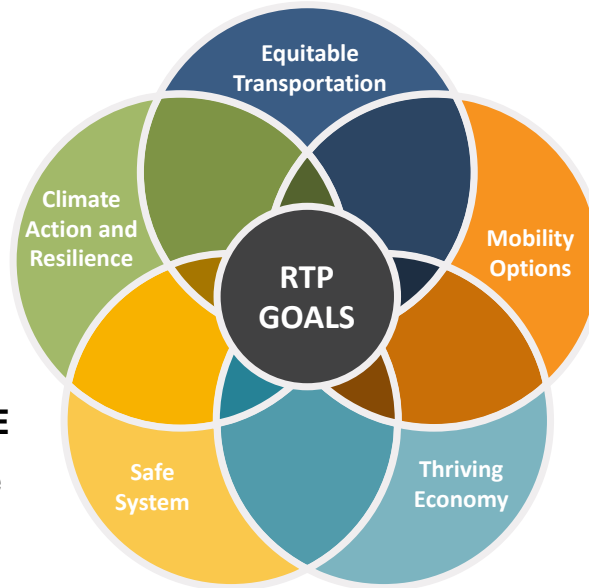
Transportation system disparities experienced by Black, Indigenous and people of color and people with low incomes, are eliminated. The disproportionate barriers that people of color, people who speak limited English, people with low incomes, people with disabilities, older adults, youth and other marginalized communities face in meeting their travel needs are removed.

CLIMATE ACTION AND RESILIENCE

People, communities and ecosystems are protected, healthier and more resilient. Carbon emissions and other pollution are substantially reduced as more people travel by transit, walking and bicycling. People travel shorter distances to get where they need to go.

SAFE SYSTEM

Traffic deaths and serious crashes are eliminated, and all people are safe and secure when traveling in the region.



MOBILITY OPTIONS

People and businesses can reach the jobs, goods, services and opportunities they need by well-connected, low-carbon travel options that are safe, affordable, convenient, reliable, efficient, accessible, and welcoming.

THRIVING ECONOMY

Centers, ports, industrial areas, employment areas, and other regional destinations are accessible through a variety of multimodal connections that help people, communities, and businesses thrive and prosper.

2023 Regional Transportation Plan Goals

Adopted by the Joint Policy Advisory Committee on Transportation (JPACT) and Metro Council in November 2023, with support from the Metro Policy Advisory Committee (MPAC).

C4 Metro Subcommittee

Apr. 15, 2026

 **Future 50**
with Metro

Overview

01

Regional values engagement

04

Future Vision Commission

02

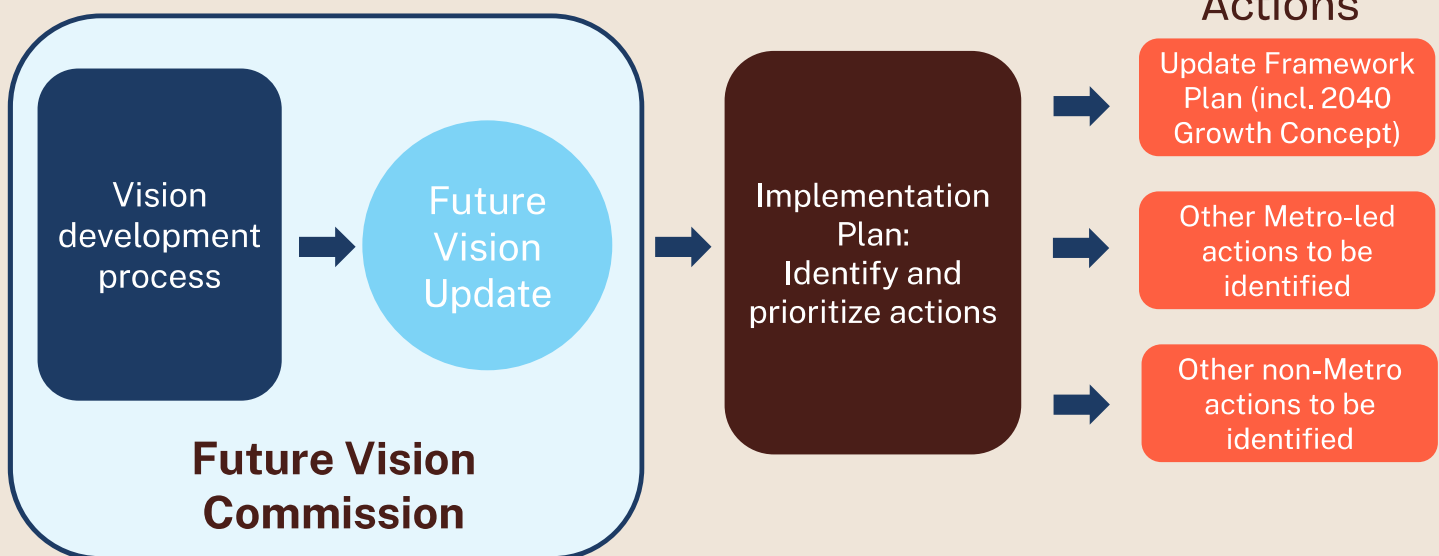
Engagement approach + schedule

03

Future 50 Overview

01

Project process



Process outcomes

Galvanized partners excited to work toward the region's potential together

A vision that is:

- Resonant with and relevant to the people of the region
- Actively used by Metro and its partners to inform decisions across the region
- Aspirational and supported by an actionable implementation plan
- Unique to the greater Portland region
- Future-ready



Future Vision Commission

Future Vision Commission Meeting Updates



23 members from across the region, representing a diversity of professional and lived experiences

Meeting monthly to develop a recommended Future Vision for Metro Council approval



Topics covered so far: reviewing regional visions, foresight and other futures training, regional values engagement, surfacing differences and commonalities, Call to Action

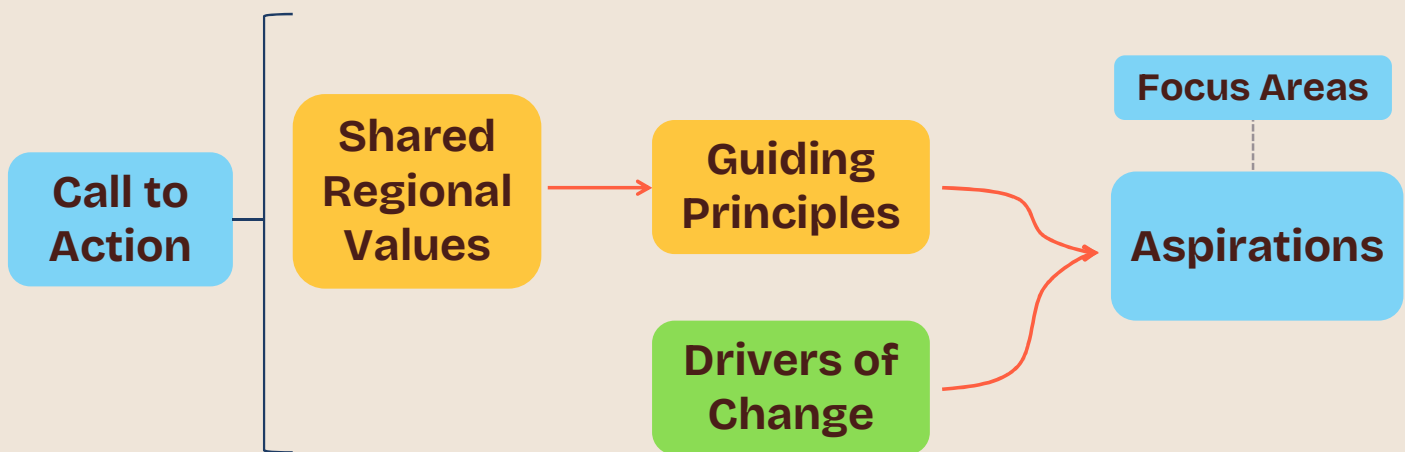


Project ambassadors to their communities and circles of influence

Commission meetings on the move!

Vision

Development Process



Engagement approach + schedule

03

Engagement principles and goals

Principle 1: Center on relationship building

Principle 2: Community-driven approach

Principle 3: Rethink how we communicate and engage

Principle 4: Building on past work



Arts + culture

- Arts and culture consultant, Subashini Ganesan-Forbes
- Artists residency at Metro Regional Center
- Arts and culture experiences with the Future Vision Commission
- Potential future grants for artists works to reflect/interpret vision
- Creativity in engagement, information synthesis, and project deliverables

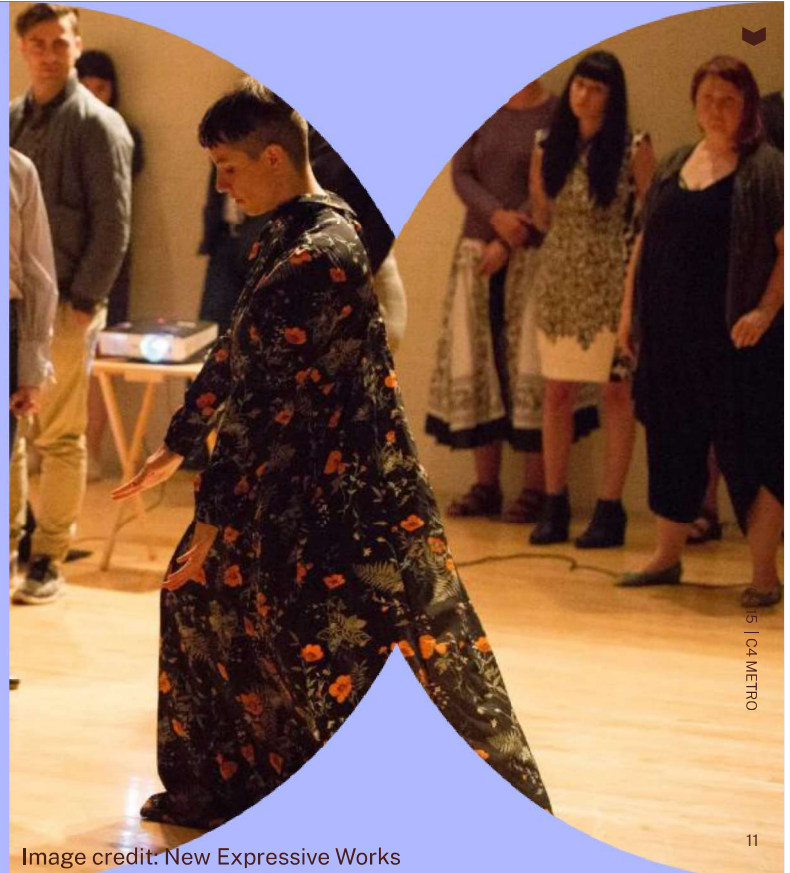


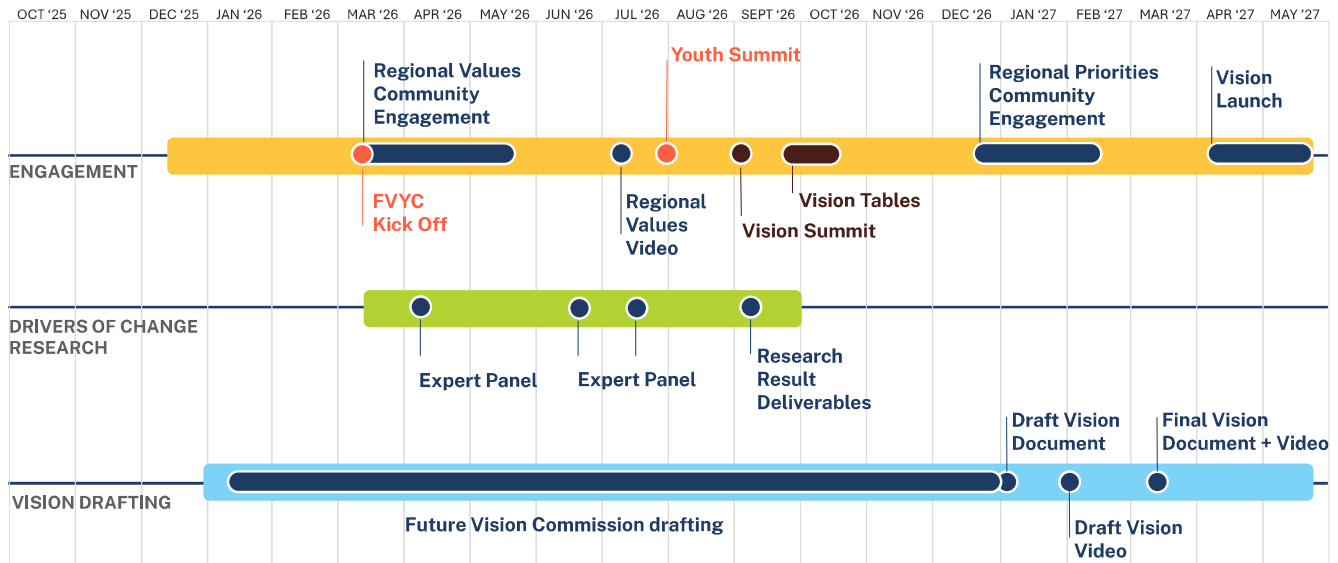
Image credit: New Expressive Works

Future Vision Youth Committee (FVYC)

- Kicked off this month!
- 21 young people from across the region, ages 16-24
- Facilitated in partnership with Next Up and Blueprint Foundation
- Ambassadors of the Future Vision in their own communities
- Interact with Future Vision Commission
- Guide the Youth Summit
- Share values and priorities



Vision timeline



Regional values engagement

Regional values engagement overview

Bring this work out into the region and help us to hear from a broad **range of perspectives**

Regional values **form the foundation** of each element of the vision

[Take the Future 50 community survey](#)

Available in English, Spanish, Chinese, Russian, Vietnamese



- Engagement window: March 12 – May 15
- Tools available: Online survey, conversation kits, bookmarks, postcards, flyers, comms toolkit (for online promotion)
- Distributing materials throughout the region
- Promotion through government and non-government partners, online ads, social media
- Future Vision “road shows”

Conversation kit orientation

Purpose: Spark conversations and stories that reveal shared aspirations and priorities that will shape a bold, inclusive, and actionable 50-year vision rooted in real human values

Topics: Tell us about yourselves, reflect on the present, envision the future

Elements: Facilitation guide, answer sheet, illustration pages, map
Kits also available in Spanish, other languages by request

Tips:

- The kit is for all people and ages! Bring together family, friends, neighbors, or coworkers
- Group size for one kit: 4-6 people
- Activity time: 45-90 minutes
- Submit answer sheets, illustrations, and maps to **futurevision@oregonmetro.gov** or drop off at the Metro Regional Center

Sample to conversation kit and survey

Step 1:

- What is a place (or two) in the region that is particularly special to you and/or your community?

www.menti.com

Access code: TBA in meeting

Step 2:

- What makes this place special?
What about this place do you want to preserve and pass on to future generations?



Further engagement opportunities

- Bring the project into your communities with conversation kits, stickers, postcards, and resources
- Participate in Future Vision events – attend and invite others you want to see involved in this process to come along
- Future Vision Summit
- Expert panels and Vision Tables





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oregonmetro.gov/futurevision

Regional Land Banking Work Plan Review

April 15, 2026



Agenda

Background

Metro's Current Land Banking Work

Possible Considerations

Project Approach

Discussion

Past work at Metro

Catalytic Land Cohort

- Formed in 2019-Houston, Atlanta, Portland
- Focused on Southwest Corridor
- Produced a set of land banking recommendations

Oregon Brownfield Coalition

- 2015 Enabling Legislation passed in Oregon creating Brownfield Land Bank entity
- Addresses environmental liability, speed of acquisition



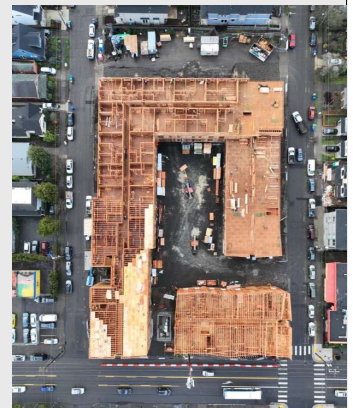
Recent Policy Decisions

Regional Housing Coordination Strategy Action #12

- Develop a plan for a regional land bank program
- Define policy priorities related to fair housing, market conditions and funding opportunities

Housing Production Accelerator Fund

- \$5M investment to advance Regional Housing Production Strategy





How could a land banking support housing production?

- Advance the region's fair housing, equity and affordability goals
- Reduce the cost and complexity of buying land for affordable housing
- Prepare complicated sites to be development ready
- Jurisdictions could opt-in to a coordinated regional approach when local tools aren't enough



Metro's current land banking

Land acquisition and pre-development work

- Transit Oriented Development Program
- Site Acquisition Program
- Brownfields Program
- Parks & Nature



What is a Land Bank Authority?

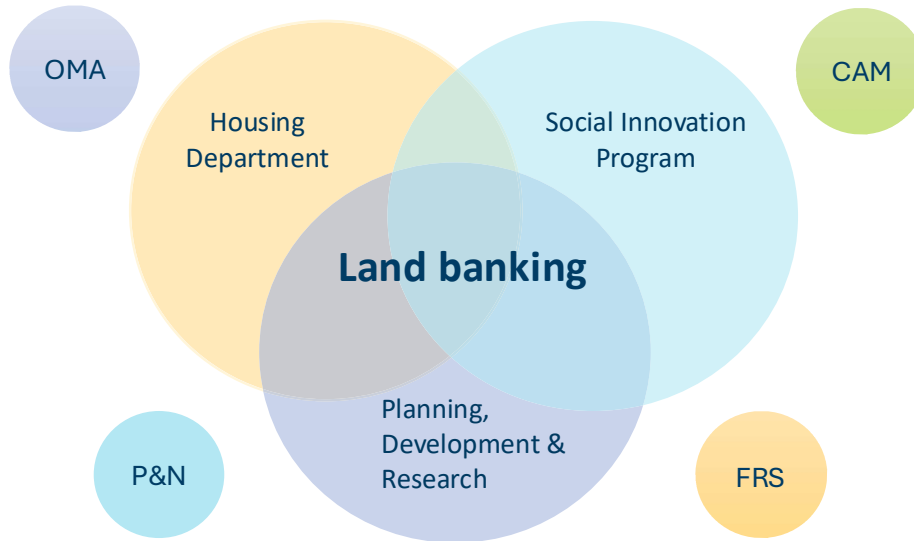
An entity that acquires, holds, and prepares properties for redevelopment.

- Often public or quasi-public
- Unique powers to acquire, clear title, and collect revenue from property tax recapture

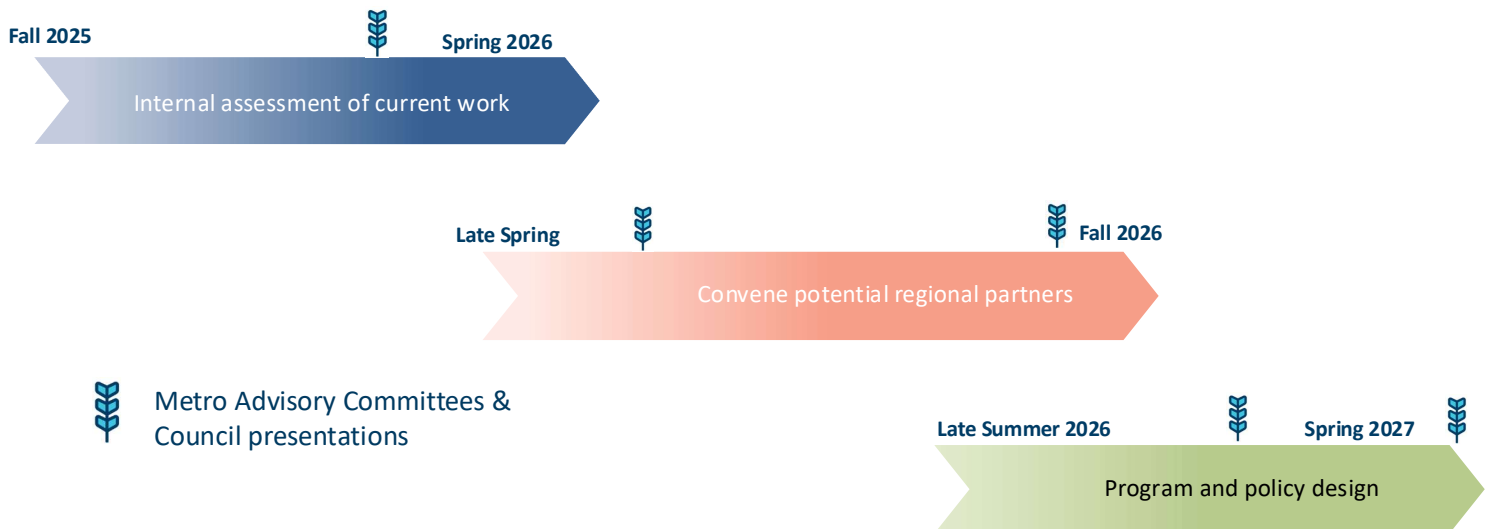


Project Approach

Cross-agency collaboration



Timeline



Phase 2: Goals



Consider range of land banking program structures:

- Share research on national and international case studies
- Explore legal structures available under Oregon statute
- Discuss organizational, financial and legal implications of each option
- Decide on preferred regional land banking framework



Phase 2: Engagement



Work group explores land banking framework, participants include:

- Jurisdictional partner staff
- Housing providers and advocates
- Community Based Organizations
- Potential funding partners, such as the State and foundations

Timeline



Fall 2025



Spring 2026

Internal assessment of current work

Preferred framework identified



Fall 2026

Late Spring



Convene potential regional partners



Metro Advisory Committees &
Council presentations

Late Summer 2026



Spring 2027



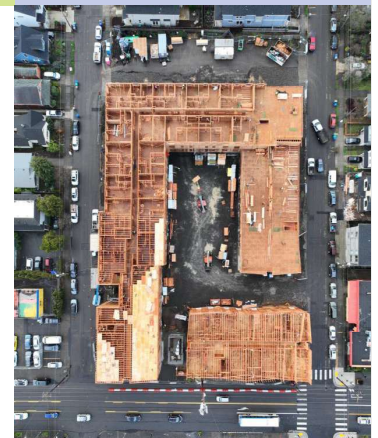
Program and policy design

Phase 3



Design the program and policies to fit the preferred regional framework

- Refine program goals and performance metrics
- Establish acquisition and disposition criteria
- Prepare a funding and legislative strategy



Opportunity for community transformation

- Investing in intentional, community-aligned development
- Enabling the region to act quickly to acquire and steward strategic sites and properties.



Missed opportunities



Opportunity to leverage resources

- Potential future affordable housing bond measure
- Tax Increment Financing and other public resources
- State of OR Housing Innovation Funds
- Philanthropic Program Related Investments
- Community Reinvestment Act funds
- Opportunity Zone fund investments
- Land and property donations



Discussion

How can a coordinated land banking effort be helpful to your jurisdiction?

What is the biggest barrier to site redevelopment in your jurisdiction?

Who should we make sure to include in our outreach?



Regional Land Banking: A Tool to Unlock Housing Opportunities

Across the region, cities and counties are working to increase housing production, but potential housing sites remain vacant due to high land costs, environmental challenges, infrastructure gaps and limited local capacity.

Metro has supported housing land acquisition and development for more than two decades through its [Transit Oriented Development Program \(TOD\)](#), the 2018 Affordable Housing Bond's [Site Acquisition Program \(SAP\)](#) and the [Brownfield assessment grants](#). These programs facilitate environmental site assessments, purchase and hold land, and manage public-private partnerships to create new housing and retail. Through this work, Metro has gained valuable development experience.

The region's cities and counties expressed their support for exploring land banking during the process to develop Metro's first [Regional Housing Coordination Strategy](#) approved by Metro Council in December 2025. A regional land banking strategy may be an opportunity to expand that work and coordinate across jurisdictions and sectors to support the housing development the region needs.

This study would be focused on better understanding how land banking could be a useful, equitable, and practical tool to support housing production across the region and defining options for implementing land banking at the regional scale.

What is land banking?

Land banking refers to the practice of acquiring properties for future sale or development. Metro and other local governments actively acquire sites for a variety of purposes.

What is a land bank authority?

A land bank authority is a public or quasi-public entity that typically has special powers making it easier to acquire, hold and repurpose vacant, underused, or difficult to develop property for community benefit. A land bank authority could also receive funds from public, private or philanthropic organizations. Land banks are used across the country to help communities make housing more available to the people who need it most. Oregon law allows for the creation of an independent land bank authority, though none currently exist in the state. Creating such an independent entity is one of the options this study will explore.

How could a regional land banking strategy support housing production?

Regional coordination around land banking could support housing production by:

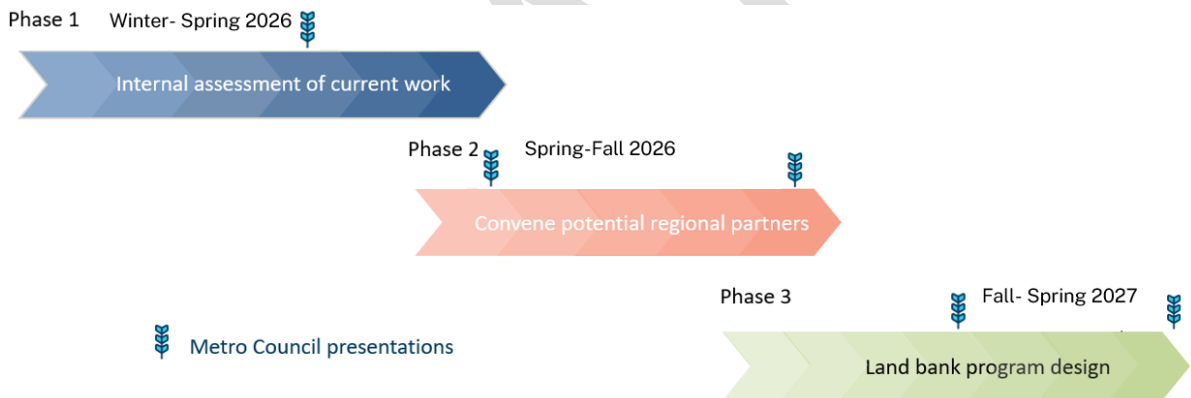
- Reducing the cost and complexity of buying land;
- Supporting housing development by making more sites development ready;

- Complementing local Housing Production Strategies with shared tools and resources;
- Advancing our region’s fair housing and equity goals by building more housing sites in certain locations and setting expectations about affordability;
- Supporting jurisdictions to opt-in to a coordinated regional approach when local tools aren’t enough.

Proposed study process and timeline

The proposed work is a three-phase process (2025–2027) to assess current capacity, explore possible models with regional partners, and depending on how Metro and partners agree to move forward, develop an implementation strategy for regional land banking. Work on the first phase to assess our current capacity and practices is already underway and will conclude in the spring.

Beginning in late Spring 2026, Metro would begin phase 2, organizing a collaborative planning effort to determine how the region should pursue a land banking strategy. Over the course of phase 2, Metro would engage cities, counties, housing providers, and community partners through interviews, work groups, and advisory committees; learn about other regional land banks to understand what works and what doesn’t; analyze options for governance, funding, and focus areas; and test ideas and refine recommendations based on feedback. Phase 3 will design a specific approach based on the recommendation from Phase 2.



Involvement

This study will be shaped by the people who work closest to housing production — government agencies, housing providers, philanthropy and housing advocates, across the region. It’s an opportunity to help design a tool that could unlock housing opportunities for years to come.

Possible Outcomes

The outcome of this work is a regional land banking strategy supported by regional partners. The outcome is unknown but could result in recommendations for better coordination among regional public entities for the development or redevelopment of public land using existing tools, or the creation of a new, regional land bank authority with unique powers and funding structures.

For more information, please contact:

Andrea.Pastor@oregonmetro.gov or Brian.Harper@oregonmetro.gov

Memorandum

To: C4 Metro Subcommittee
From: [Team TPAC, Representing Clackamas County & Clackamas Cities](#)
Re: April Transportation Policy Advisory Committee (TPAC) Highlights
Date: April 3, 2026

Overview

TPAC is a 25-member committee of planners, residents, and government representatives advising JPACT on regional transportation, funding priorities, and policy in the greater Portland region. The following are the highlights of this month's meeting. The meeting packet is [available here](#).

General Updates

- Fatal Crash Update: According to available data, a total of ten people were killed between March 1 and March 31, 2026. Of this total, one person died while walking, and nine people died while driving. Two fatalities occurred in Clackamas County. Actions taken by regional partners to improve street safety were highlighted during the meeting, including efforts by [GHSA](#), [Clackamas County](#), and [the Street Trust](#).
- MTIP Formal Amendment: TPAC received a formal amendment to the 2024-27 MTIP to cancel a TriMet maintenance project and amend a Washington County project to correct details and ensure federal record consistency.

Resolutions Recommendations to JPACT

- FY 2026-27 Unified Planning Work Program (UPWP) & Federal Certification: TPAC reviewed and recommended adoption of the UPWP, which outlines federally funded transportation planning activities and ensures compliance with federal requirements.
- RETR Update Phase 2 Report: TPAC reviewed findings and recommendations from Phase 2 of the Regional Emergency Transportation Routes project, which prioritizes key corridors for disaster response and resilience planning.
- Regional TDM Strategy Adoption: TPAC considered adoption of the Regional Transportation Demand Management strategy as a topical RTP plan, including updates for the 2028 RTP and Climate Smart Strategy.

Results & Next Steps: All three draft resolutions were unanimously recommended by TPAC members for forwarding to JPACT for consideration.

Ordinances Recommendations to JPACT

- 82nd Avenue Transit Project: TPAC considered an amendment to incorporate the locally preferred alternative into the 2023 RTP.
- TV Highway Transit & Safety Project: TPAC considered an amendment to incorporate the locally preferred alternative into the 2023 RTP.

- Montgomery Park Streetcar Extension: TPAC considered an amendment to incorporate the locally preferred alternative into the RTP.

Results & Next Steps: All three draft ordinances were unanimously recommended by TPAC members for forwarding to JPACT for consideration.

2028 Regional Transportation Plan (RTP) Update Kickoff

Metro staff kicked off the 2028 RTP update, outlining the scoping phase, high-level timeline, and key policy priorities, including safety, economic vitality, climate, and funding constraints. The update will build on the 2023 RTP framework while navigating significant uncertainty in federal and state funding, shifting travel behavior, and evolving regional needs. Staff emphasized the importance of early coordination to shape the work plan, refine project evaluation methods, and align engagement regionally.

Discussion: Members stressed addressing post-pandemic travel changes, like longer commutes and land-use shifts impacting transit demand and growth. They linked transportation to economic development to maintain funding, such as payroll taxes. Improving climate analysis by balancing vehicle miles traveled (VMT) and greenhouse gases, with transparent trade-offs, was discussed. The group also focused on aligning timelines with local plans, managing revenue uncertainties, and expanding outreach to underrepresented communities for better input.

Next Steps: TPAC input will inform development of the RTP work plan and engagement strategy, with additional discussion at upcoming workshops.

Upcoming Agenda Highlights

May 1, 2026	June 5, 2026
<ul style="list-style-type: none"> • Info: IBR MTIP Amendment • Info: TriMet Annual Budget Presentation • Info: SMART Annual Budget Presentation • Info: Community Connector Transit Study: Readiness • Info: Regional Vanpool Strategy Presentation 	<ul style="list-style-type: none"> • Action: 27-30 MTIP Adoption draft • Info: Rose Quarter MTIP Amendment • Info: Community Connector Transit Study: Report • Info: 2028 Regional Transportation Plan Update Draft Work Plan

For More Information, Contact

County Representatives

Jeff Owen, Clackamas County
 Alt: Karen Buehrig, Clackamas County
 Alt: Jamie Stasny, Clackamas County

City Reps

Will Farley, City of Lake Oswego
 Alt: Dayna Webb, City of Oregon City
 Alt: Laura Terway, City of Happy Valley

Report Prepared by: Adam Torres, Clackamas County, atorres@clackamas.us

Memorandum

To: C4 Metro Subcommittee
From: **Team MTAC, Representing Clackamas County & Clackamas Cities**
Re: March Metro Technical Advisory Committee (MTAC) Highlights
Date: March 18, 2026

Overview

MTAC is a 35-member committee of planners, residents and business representatives that provides technical support to the Metro Policy Advisory Committee (MPAC). Following are recent meeting highlights. For full packet information, [click here](#).

Transit Project LPA 2023 RTP Amendments

MTAC members voted in support of all three amendments to formally adopt the Locally Preferred Alternatives for the 82nd Avenue Transit Project, Tualatin Valley Highway Transit and Safety Project, and Montgomery Park Streetcar Extension.

Next Steps:

- MTAC's recommendations will go forth to MPAC for action on April 22, 2026.
- Metro Council to host second reading and public hearing on April 23, 2026.

Regional Land Banking Work Plan Review

As a result of the [Regional Housing Coordination Strategy](#), Metro is exploring a regional land banking strategy as a potential opportunity to support housing development across the region. The proposed work is a three-phase process (2025–2027) to assess current capacity, explore possible models with regional partners, and depending on how Metro and partners agree to move forward, develop an implementation strategy for regional land banking.

Discussion Highlights:

- Multiple MTAC members emphasized that catalytic investments are needed to spur development, especially along corridors like McLoughlin Blvd. They expressed concern that without a catalytic investment, land banking parcels could sit vacant.
- Metro was asked to ensure any land banking work aligns with new housing legislation.
- It is unclear who would be the land bank authority for the region, with MTAC members discussing a potential conflict of interest if Metro assumes that role.

UGMFP Primer: Introduction, Structure, and Housing Titles

Metro Code chapter 3.07, known as the "Urban Growth Management Functional Plan" (UGMFP), provides requirements and recommendations for local comprehensive plans and implementing regulations. Metro staff will be providing periodic, high-level "primers" on

elements of the UGMFP at MTAC meetings in 2026. These primers are also an open invitation for MTAC members to identify UGMFP content that may warrant more focused review later.

Discussion Highlights:

- MTAC members would like to see the UGMFP have clear alignment with State law, citing the difficulty local jurisdictions face of balancing State law with Metro guidance.
- Requests were made to have more robust conversations on Titles 4 and 11.

Cooling Corridors Implementation: Proposed Extreme Heat and Climate Declaration

Metro is seeking to adopt Resolution 26-6443 *For the Purpose of Declaring Extreme Heat and Climate Change as Critical and Growing Threat and Designating a Regionwide Heat Season*. The resolution comes from last year’s discussions on the [Comprehensive Climate Action Plan](#) and the [Cooling Corridors Study](#). MTAC was asked to provide feedback on the draft resolution.

Discussion Highlights:

- Members discussed the intersections of this work and whether it would impact the UGMFP. Metro stated the outcomes of the Future Vision project will determine that.
- MTAC members questioned the timeframe the resolution establishes as a ‘Heat Season,’ citing that May 1 to September 30 may not be a wide enough range.
- A member requested the locations of equity-focused tree canopies be more precise.

Next Steps:

- April 15, 2026: MTAC votes to recommend MPAC support Metro adoption of resolution.

Upcoming Agenda Highlights

April 15, 2026	May 20, 2026
<ul style="list-style-type: none"> • Cooling Corridors Implementation: Proposed Extreme Heat and Climate Declaration • Update on Distributed Forecast • 2040 Report Card Local Examples • Future Vision Engagement Activity • 2028 Regional Transportation Plan Update 	<ul style="list-style-type: none"> • Community Connector Transit Study: Readiness • UGMFP Primer: Regionally Significant Habitat

For More Information, Contact

County Representatives

Jamie Stasny, Clackamas County
 Alt: Martha Fritze, Clackamas County

City Reps

Laura Terway, Clackamas County Other Cities
 Kelly Hart, City of Oregon City
 Erik Olson, City of Lake Oswego

Report Prepared by: Becca Tabor, Clackamas County, btabor@clackamas.us



JOIN US FOR THE 2026 C4 SUMMER RETREAT!

The C4 retreat is a valuable chance to connect with colleagues and local leaders, participate in deeper conversations, and pinpoint goals and issues that require further attention in future C4 meetings. **Please complete registration form by Friday, May 15, to secure overnight lodging.**

- When:** Friday, June 05 (starts at 1 p.m.) – Saturday, June 06 (ends by noon)
- Where:** Mt Hood Oregon Resort, 68010 E Fairway Ave, Welches, OR 97067
- Who:** C4 members and alternates, city councilors, city administrators, and jurisdictional staff

COMPLETE REGISTRATION FORM

CLICK HERE TO COMPLETE FORM

REGISTRATION FEE

Participant Type	Pay by Check	Pay Online
Overnight Participant <i>(One night accommodation, meetings, and meals)</i>	\$265.00	\$279.00
Daytime Only <i>(Meetings and meals only)</i>	\$118.00	\$124.00

Note: Online pricing reflects a 5% processing fee.

Please make checks payable to Clackamas County. Checks may be mailed to: **Jaimie Lorenzini, Clackamas County Public & Government Affairs, 2051 Kaen Rd, Oregon City, OR 97045.**

[To pay online, please click here.](#)

Retreat participants must RSVP by May 15 to secure overnight lodging. Registrations thereafter are subject to the venue’s rates and room availability. Cancellations after May 15 are non-refundable. Please complete registration and submit payment not later than Monday, May 25.

Hamlet & CPO Reps: Please contact C4@clackamas.us for separate registration.