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Clackamas County
www.clackamas.us

October 22, 2026

BCC Agenda Item: _____

Board of County Commissioners
Clackamas County

Approval to apply for Advancing Evidence-Based Strategies to Strengthen Vaccine Uptake and Confidence in High-Risk Communities grant. Funding is provided by the National Association of County & City Health Officials. Award is \$40,000 and the award period is nine months. No County General Funds are involved.

Previous Board Action/Review: No Previous Board Action

Performance Clackamas: Healthy People

Counsel Review: No

Contact Person: Erika Zoller

Procurement Review: N/A

Contact Phone: 503-502-1243

EXECUTIVE SUMMARY: The Clackamas County Public Health Division (CCPHD) of the Health, Housing & Human Services Department requests approval to apply for the Advancing Evidence-Based Strategies to Strengthen Vaccine Uptake and Confidence in High-Risk Communities grant from the National Association of County and City Health Officials (NACCHO). This funding would be used to identify, implement and evaluate evidence-based interventions to improve vaccine uptake, access, and confidence within local Eastern European communities.

An estimated 100,000+ people of Slavic and Eastern European heritage live in the Portland metropolitan region. Russian is the third most-spoken language in Clackamas County, and Ukrainian the fifth. Many community members born in Eastern European countries have a history of negative experiences with medical and governmental institutions; these experiences hold significant weight in the community's cultural memory. This has resulted in a high level of mistrust in immunizations as a preventive health tool. This mistrust exists on top of existing barriers to medical care for recent immigrants, and for those needing services in a language other than English.

Specific data are limited, but from 2013-2017, only 24.3% of Russian-speaking Health Share of Oregon members got all recommended vaccines for their two-year-olds, compared to 72.3% of English-speaking families. Lower vaccination rates mean that our Eastern European residents are at higher risk for, and are disproportionately impacted by, diseases like measles, which can result in long-term health complications and costly hospital stays. Increasing vaccine confidence within these communities can increase immunization rates, and help protect vulnerable community members, like infants, from serious illness.

For Filing Use Only

Clackamas County Public Health Division has strong relationships with organizations serving Eastern European communities in the region. This grant funding would help restore a portion of our public health community outreach capacity, which has been impacted by state and federal funding cuts. With this project funding, CCPHD would be able to build upon existing partnerships and connections to support outreach and education within these communities, helping to grow trust in health care services and local institutions.

Specific activities conducted as part of this work may include: conducting an assessment to identify specific barriers to vaccine confidence; developing and disseminating culturally informed educational resources; recruiting and training trusted messengers as health ambassadors; and evaluating project outcomes. The end goal is to empower Clackamas County's Eastern European residents to make their own informed decisions for their health and wellbeing.

RECOMMENDATION: Staff respectfully recommends the Board of County Commissioners give approval to apply for the Advancing Evidence-Based Strategies to Strengthen Vaccine Uptake and Confidence in High-Risk Communities grant and authorize Chair Roberts or his designee to sign on their behalf.

Respectfully submitted,

A handwritten signature in black ink that reads "Mary Rumbaugh". The script is cursive and fluid, with the first name "Mary" and last name "Rumbaugh" clearly legible.

Mary Rumbaugh
Health, Housing, & Human Services Director

Financial Assistance Application Lifecycle Form

Use this form to track your potential award from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

If renewal or direct appropriation, complete sections I, II, IV & V only. Section III is not required.

If Disaster or Emergency Relief Funding, EOC will need to approve prior to being sent to the BCC

****CONCEPTION****

Section I: Funding Opportunity Information - To Be Completed by Requester

Award type: ☐ Direct Appropriation (no application)
☐ Subrecipient Award ☒ Direct Award

Award Renewal? ☐ Yes ☒ No

Lead Fund # and Department:	Fund 240 - H3S, LOB 4004 - Public Health Division.
Name of Funding Opportunity:	Advancing Evidence-Based Strategies to Strengthen Vaccine Uptake and Confidence in High-Risk Communities

Funding Source: ☐ Federal – Direct ☒ Federal – Pass through ☐ State ☐ Local

Requestor Information: (Name of staff initiating form)	Bridget Abshear, Immunization Program Planner, Public Health, H3S
Requestor Contact Information:	babshear@clackamas.us
Department Fiscal Representative:	Sherry Olson
Program Name & Prior Project #: (please specify)	Immunization Program

Brief Description of Project:

In partnership with the Centers for Disease Control and Prevention (CDC), the National Association of County & City Health Officials (NACCHO) is pleased to offer a funding opportunity Advancing Evidence-Based Strategies to Strengthen Vaccine Uptake and Confidence in High-Risk Communities. Selected Local Health Departments will identify, implement and evaluate an evidence-based intervention to improve vaccine uptake, access, and confidence within high-risk populations. Communities considered high-risk are those that experience persistently low vaccination rates due to deeply rooted beliefs, community norms, or barriers that contribute to low vaccine confidence and an increased risk of outbreaks. These communities may also face a higher risk of negative health outcomes due to limited access to or uptake of medical services. With support from NACCHO, awardees will document lessons learned, develop communication materials, and participate in shared learning experiences.

Name of Funding Agency: National Association of County and City Health Officials (NACCHO)

Notification of Funding Opportunity Web Address: <https://www.naccho.org/blog/articles/rfa-iz-sep-2026>

OR

Application Packet Attached: ☐ Yes ☒ No

Completed By: Bridget Abshear

Date: 9/16/2026

**** NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE ****

Section II: Funding Opportunity Information - To Be Completed by Department Fiscal Rep

☒ Competitive Application ☐ Non-Competing Application ☐ Other

Assistance Listing Number (ALN), if applicable:	NA	Funding Agency Award Notification Date:	10/16/2026
Announcement Date:	9/8/2026	Announcement/Opportunity #:	NOA Award No. 5 NU38PW000037-03-00
Grant Category/Title		Funding Amount Requested:	\$40,000.00
Allows Indirect/Rate:	Yes, 15% de minimis	Match Requirement:	None
Application Deadline:	10/9/2026	Total Project Cost:	\$40,000.00
Award Start Date:	11/9/2026	Other Deadlines and Description:	Invoice 1: 12/31/26. Invoice 2: 6/15/27. Invoice 3: 7/31/27.
Award End Date:	7/31/2027		
Completed By:	Sherry Olson	Program Income Requirements:	None
Pre-Application Meeting Schedule:	09/15/26		

Additional funding sources available to fund this program? Please describe:

None

How much General Fund will be used to cover costs in this program, including indirect expenses?

None - indirect costs can be included in grant application budget

How much Fund Balance will be used to cover costs in this program, including indirect expenses?

None - indirect costs can be included in grant application budget

In the next section, limit answers to space available.

Section III: Funding Opportunity Information - To Be Completed at Pre-Application Meeting by Dept Program and Fiscal Staff

Fiscal

1. Are there other revenue sources required, available, or will be used to fund the program? Have they already been secured? Please list all funding sources and amounts.

Public Health community outreach is currently funded by Oregon Health Authority Public Health Modernization funding Program Element 51; however, outreach has been limited by federal funding cuts. This grant funding would allow us to resume outreach work that has been reduced.

2. For applications with a match requirement, how much is required (in dollars) and what type of funding will be used to meet it (CGF, In-kind, local grant, etc.)?

No match requirement.

3. Does this grant/financial assistance cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are those sources?

Yes, a 15% de minimis is covered by the grant. Indirect costs in excess of the 15% de minimis rate can be included in the grant application with supporting documentation and proof of the indirect cost rates used.

4. Does the grant/financial assistance fund an existing program? If yes, which program? If no, what is the purpose of the program?

Yes, this grant will fund work that is currently being done by public health immunizations, infectious disease control and prevention, and community liaison programs. These programs are already collaborating to improve immunization rates, and this grant award would help fill budget gaps in this existing cross-programmatic work.

Organizational Capacity:

1. Does the organization have adequate and qualified staff? If no, can staff be hired within the grant/financial assistance funding opportunity timeframe?

Yes, existing staff to take on this work include our Public Health Eastern European Community Liaison and our Immunization Program Planner.

2. Are there partnership efforts required? If yes, who are we partnering with and what are their roles and responsibilities?

Yes, partnership efforts would involve community-based organizations serving Eastern European community members, local youth-serving organizations, and other local health departments in the region. Our CBO partners are already engaged in this work, and some have received other funding from the Oregon Health Authority for culturally tailored immunization outreach, which this project would supplement and support.

3. If this is a pilot project, what is the plan for sun setting the project and/or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?

N/A

4. If funded, would this grant/financial assistance create a new program, does the department intend for the program to continue after initial funding is exhausted? If yes, how will the department ensure funding (e.g. request new funding during the budget process, supplanted by a different program, etc.)?

The program is existing and will continue.

Collaboration

1. List County departments that will collaborate on this award, if any.

H3S - Public Health

Reporting Requirements

1. What are the program reporting requirements for this grant/funding opportunity?

12/31/26: Develop and submit a project workplan outlining specific activities the LHD will complete to meet the project objectives and deliverables. Develop and submit a project evaluation plan to collect the necessary data to answer key evaluation questions.
6/15/27: Contribute to one learning collaborative highlighting selected intervention, design, implementation, and evaluation efforts. Develop and submit at least one immunization communication, outreach, or educational product. Develop and submit a Lessons Learned report using the data from the evaluation activities and findings.
7/15/27: Regularly attend all project calls including 1:1 check-ins, and peer-to-peer learning collaboratives throughout the project period

2. How will performance be evaluated? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?

We can use existing data sources like event engagement, communications reach, and immunization rates. A detailed evaluation plan is developed as a grant deliverable, and is due to the funder by December 31st, 2026. No new data sources required. We may consider developing a survey or other evaluation tools using existing available tools and data sources.

3. What are the fiscal reporting requirements for this funding?

Program budget is submitted with grant application.
12/31/26: Invoice number 1 for \$10,000 due with deliverables
6/15/27: Invoice number 2 for \$24,000 due with deliverables
7/15/27: Invoice number 3 for \$6,000 due with deliverables

Mission/Purpose:

1. How does the grant/funding opportunity support the Department and/or Division's Mission/Purpose/Goals?

The mission of Clackamas County Public Health is protecting and promoting the community's health by advancing racial health equity, building partnerships, and establishing culturally responsive systems. Clackamas County Public Health is committed to improving quality of life and protecting the health and well-being of all residents. This project is in alignment with the division mission and purpose because its goal of reducing differences in immunization rates and conducting culturally tailored outreach would help advance existing goals. Evaluating the project would be in alignment with Goal 2 of our Division Strategic Plan, regarding community partnership development.

2. Who, if any, are the community partners who might be better suited to perform this work?

We have expertise and are looking to collaborate with other partners in the region - this would support and build off of existing work to increase its impact.

3. What are the objectives of this funding opportunity? How will we meet these objectives?

Project objectives include: identify, implement, and evaluate an intervention for addressing vaccine preventable diseases with high-risk communities; engage in a learning collaborative with other local health departments and partners to exchange information on vaccine uptake strategies and participate in educational sessions and peer-to-peer opportunities; and contribute to shared learning and reporting of challenges, results, and outcomes throughout the project to inform project partners and broader NACCHO membership. We will meet these objectives by building on our existing body of work,

Other information necessary to understand this award, if any.

NACCHO expects the applicant to review and agree to the NACCHO standard contract terms and conditions as a requirement of award. No modifications to the terms or contract language will be made. Contractors that cannot agree to NACCHO's contract language should not apply for this initiative. Federal Regulations and Policies: CDC and grant recipients must comply with all applicable terms and conditions of award, federal laws, regulations, and policies.

Program Approval:

Sarah Present MD

9/28/2026



Name (Typed/Printed)

Date

Signature

**** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR ****

****ATTACH ANY CERTIFICATIONS REQUIRED BY THE FUNDING AGENCY. COUNTY FINANCE OR ADMIN WILL SIGN****

Section IV: Approvals

DIVISION DIRECTOR (or designee, if applicable)

Kim La Croix

9/28/26

Kim La Croix

Digitally signed by Kim La Croix
Date: 2026.09.28 16:01:10 -07'00'

Name (Typed/Printed)

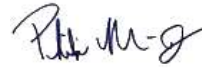
Date

Signature

DEPARTMENT DIRECTOR (or designee, if applicable)

Philip Mason-Joyner

Sep 29, 2026



Name (Typed/Printed)

Date

Signature

FINANCE ADMINISTRATION

Bouavieng Bounnam

Oct 5, 2026



Name (Typed/Printed)

Date

Signature

EOC COMMAND APPROVAL (WHEN NEEDED FOR DISASTER OR EMERGENCY RELIEF APPLICATIONS ONLY)

Name (Typed/Printed)

Date

Signature

Section V: Board of County Commissioners/County Administration

(Required for all grant applications. If your grant is awarded, all grant awards must be approved by the Board on their weekly consent agenda regardless of amount per local budget law 294.338.)

For applications \$150,000 and below:

COUNTY ADMINISTRATOR	Approved: ☐	Denied: ☐
Name (Typed/Printed)	Date	Signature

For applications up to and including \$150,000 email form to BCC staff at CA-Financialteam@clackamas.us for Gary Schmidt's approval.

For applications \$150,000.01 and above, email form with Staff Report to the Clerk to the Board at ClerktotheBoard@clackamas.us to be brought to the consent agenda.

BCC Agenda item #: Date:

OR

Policy Session Date:

County Administration Attestation

County Administration: re-route to department at
and

Grants Manager at financegrants@clackamas.us
when fully approved.

Department: keep original with your grant file.