CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Policy Session Worksheet

Presentation Date: 9/23/2025 **Approx. Start Time:** 11:30 AM **Approx. Length:** 30 Min

Presentation Title: 2045 Transportation System Plan – Project Introduction

Department: Department of Transportation and Development

Presenters: Mike Bezner, Assistant Director and Karen Buehrig, Long Range Planning Manager

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

No action, informational only. Staff will provide an update on the 2045 Transportation System Plan project.

EXECUTIVE SUMMARY:

Project Overview: The purpose of this Policy Session is to update the Board on the project - Transportation System Plan Update: Looking ahead to 2045 (2045 TSP).

The Clackamas County Transportation System Plan (TSP) guides transportation-related decisions, identifies the transportation needs and priorities in unincorporated Clackamas County, reflects all relevant national, state and regional transportation and planning requirements, and provides policies, guidelines and projects to meet transportation needs for residents, businesses and visitors in unincorporated Clackamas County for the next 20 years – through 2045.

Clackamas County adopted its current TSP in January of 2014. Over the past 10 years, important changes have occurred in the requirements for TSP updates as identified in the Oregon Transportation Planning Rule (TPR), the Metro Regional Transportation Plan (RTP), in the plans impacting transportation facilities in the county, and in the populations that live and work in the county.

The TSP Update will be created in coordination with the County's cities, the State of Oregon, area transit providers, and other affected agencies and partners. The project will utilize comprehensive public engagement techniques including open houses, workshops, and surveys, and technical and advisory committee meetings to inform the project's development in addressing both urban and rural areas of the county. With the changes to the TPR focusing on how systems planning is conducted within metropolitan areas, this project will acknowledge and address the uniqueness of both urban and rural areas in the county.

This project is utilizing assistance from a team of consultants in addition to County staff. With the signing of the contract with the consulting team in June 2025, the project team began the initial background work. The project is expected to take approximately 18 months, concluding with adoption by the Board in early 2027. A graphic that outlines the project schedule is included in the presentation.

Engagement: An extensive public engagement strategy has been created to support the development of the 2045 TSP. It includes both a Technical Advisory Committee and a Public Advisory Committee (PAC). In addition, there will be several touchpoints with the community, including attending table and pop-up opportunities, online open houses, and in person community workshops for specific geographic areas. There will also be opportunities to update the Board, the Planning Commission and the Clackamas County Coordinating Committee throughout the project.

Important Work Ahead: A few of the key items currently underway are finalizing the 20-year financial forecast and reviewing existing plans that set the foundation for the projects that have already been identified as needed. There will then be engagement with the community and technical analysis to identify additional projects and programs that may be needed. Once the full set of projects have been identified, a prioritization process will occur that utilizes evaluation criteria, input from geographic subareas and PAC input.

There are some topics that have arisen since the last TSP update that we need to make sure are considered during this project. These include:

- Integration of the Safe Systems Approach
- Inclusion of recent work related to resilience, disaster management and emergency transportation routes
- Addressing Greenhouse Gas reductions and Zero Emissions vehicles
- Acknowledgement of recent tolling discussion and future project implications

The recruitment of Project Advisory Committee members is currently underway. The information about recruitment is being advertised through several channels. In a similar format to the previous TSP update, we will be inviting both a member of the Board as well as a member of the Planning Commission to be ex officio members. This will help to keep communication open between the work underway within the project and the important decision-making bodies that are engaged at the end of the process.

FINANCIAL IMPLICATIONS (current year and ongoing):

Is this item in your current budget? ☒ YES ☐ NO

What is the cost? $ 1,732,401 What is the funding source? County Road Fund

STRATEGIC PLAN ALIGNMENT:

- How does this item align with your Department's Strategic Business Plan goals?

  The project aligns with the DTD goal to provide land use and transportation plan development, analysis, coordination and public engagement services to residents; businesses; local, regional and state partners, and County decision-makers so they can plan and invest based on a coordinated set of goals and policies that guide future development.

- How does this item align with the County's Performance Clackamas goals?

  Strong Infrastructure and Vibrant Economy.

LEGAL/POLICY REQUIREMENTS:

Oregon Administrative Rule (OAR) 660-012 – Transportation Planning outlines the specific requirements related to transportation system planning for all jurisdictions in Oregon. In addition, the Metro Transportation Functional Plan with is the tool to demonstrate consistency with the Regional Transportation Plan.

PUBLIC/GOVERNMENTAL PARTICIPATION:

A Public Engagement Strategy for the 2045 Transportation System Plan project has been developed and will be implemented during the course of the project.

OPTIONS:

None, informational only.

RECOMMENDATION:

None, informational only.

ATTACHMENTS:

#A: Presentation: 2045 Transportation System Plan (TSP) Update Sept 23, 2025

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval _____

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Jeff Owen @ 503-742-4696

Attachment A



Transportation System Plan (TSP) Update
Looking ahead to 2045

Board of County Commissioners
Tuesday, September 23, 2025

CLACKAMAS COUNTY

What is a TSP?

- Transportation System Plan (TSP): Provides policies, guidelines and projects to meet transportation needs for residents, businesses and visitors in unincorporated Clackamas County for the next 20 years.
- Reflects all relevant national, state and regional transportation and planning requirements.
- Addresses both urban and rural areas of the county.
- Chapter 5 of the Clackamas County Comprehensive Plan.

Coordination and Partners

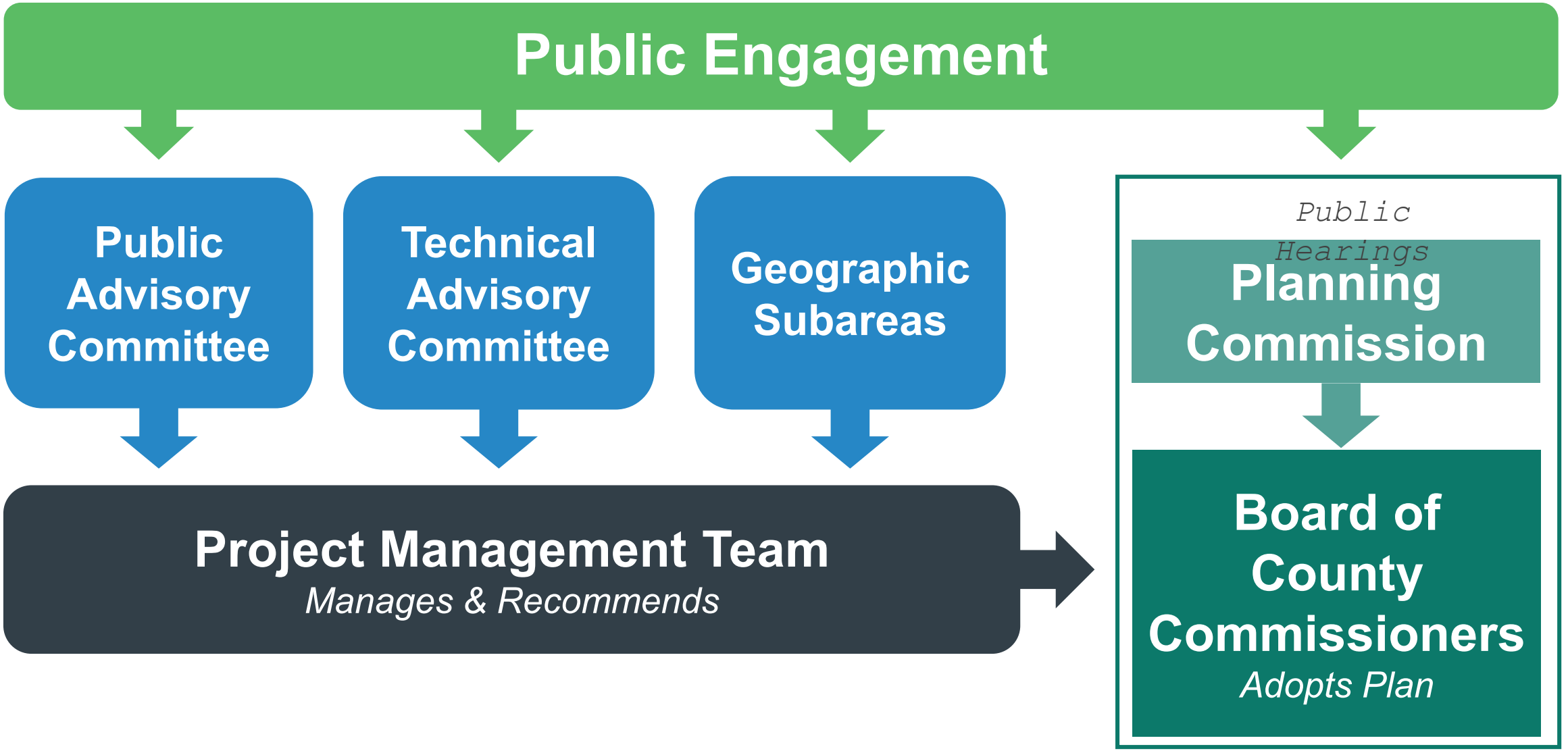
- The focus of this project is on the transportation system in unincorporated areas—both urban and rural—between cities and are home to a variety of unincorporated communities.
- A major theme of the TSP Update is **coordination:**
  - 10 Urban and Suburban Cities within the Metropolitan Planning Area
    - Gladstone, Happy Valley, Johnson City, Lake Oswego, Milwaukie, Oregon City, Rivergrove, Tualatin, West Linn, and Wilsonville.
  - 5 Rural Cities outside the Metropolitan Planning Area
    - Barlow, Canby, Estacada, Molalla and Sandy.
  - Interstates and Oregon Department of Transportation (ODOT) Routes
    - Including I-5 and I-205; US 26, 35, 99E, 211, 212, 213, and 224.

Project Schedule

Virtual Open House
GSA Workshop
TAC Meeting
PAC Meeting
GSA Meeting

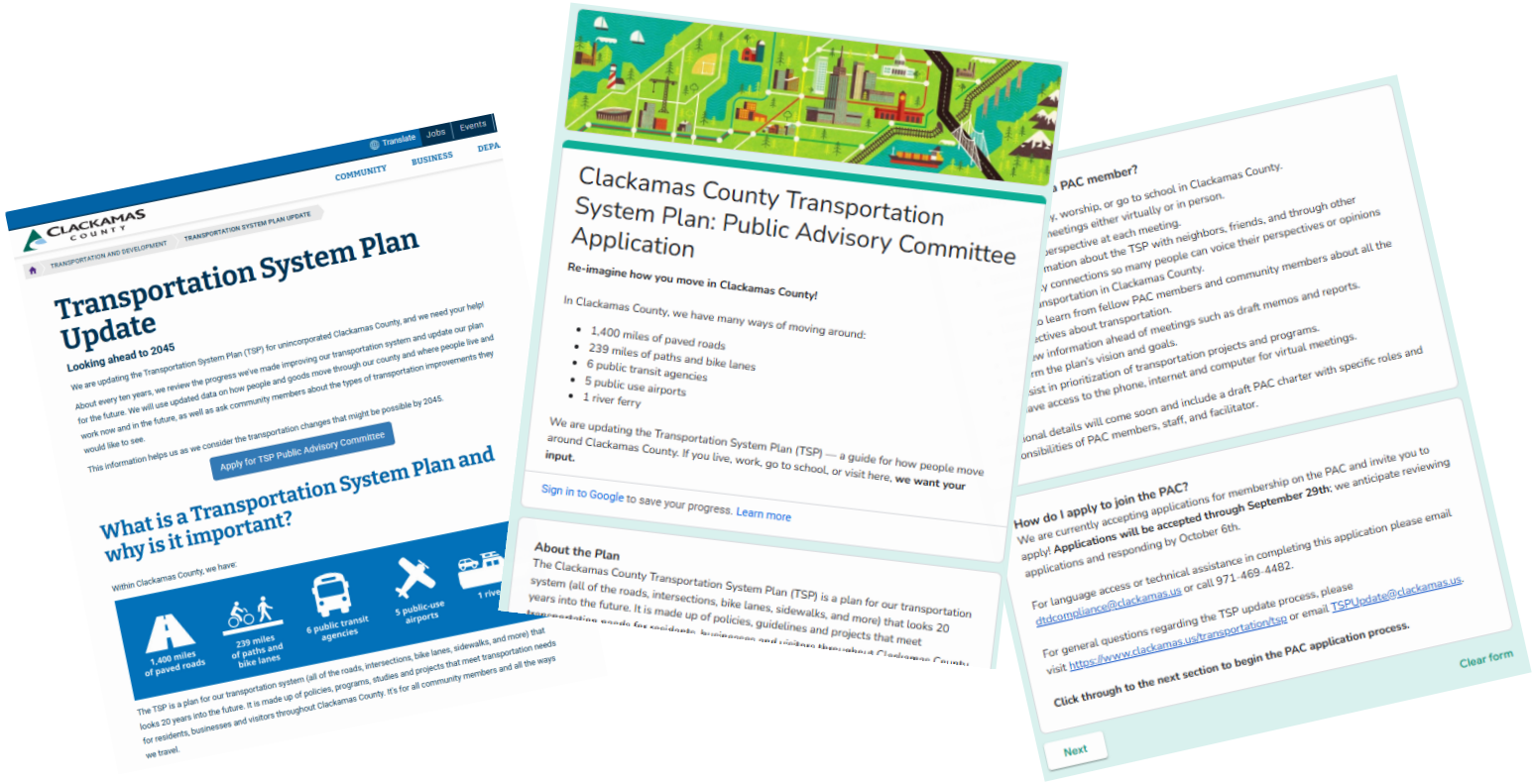
	2025				2026								2027		
Project Phase	**Summer**			**Fall**			**Winter**			**Spring**			**Summer**			**Fall**			**Winter**		
Public Engagement																					
Kickoff Tasks																					
Existing Conditions																					
Future Conditions																					
Prioritization																					
Project Lists																					
Programs & Policies																					
Draft TSP																					
Adoption																					

Who Shapes the Transportation System Plan Update?



Looking Ahead: Public Advisory Committee

- Recruitment is underway for the Public Advisory Committee (PAC)
- Applications close on 9/29
- In October, we will submit a PAC membership roster to the BCC



TSP Update Webpage and PAC Recruitment: https://www.clackamas.us/transportation/tsp-update