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Clackamas County
www.clackamas.us



DAN JOHNSON
DIRECTOR

DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT
DEVELOPMENT SERVICES BUILDING
150 BEAVERCREEK ROAD OREGON CITY, OR 97045

October 1, 2026

BCC Agenda Item: _____

Board of County Commissioners
Clackamas County

Approval of a Grant Application to the Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) Grant Program for the Rock Creek Junction Reconfiguration Project. Grant Value is approximately \$24,000,000 for five (5) years. Funding is through a U.S. Department of Transportation (USDOT) Federal Highway Administration (FHWA) federal grant opportunity with a required \$6,000,000 match from County Development Agency, Road Fund and City of Happy Valley funds. No County General Funds are involved.

Previous Board Action/Review: *Business Meeting:* January 22, 2026 – Approval via Consent Agenda of identical project for USDOT BUILD grant. *Policy Session:* April 29, 2025 – Sunrise Corridor Community Vision Plan. *Policy Session:* February 11, 2025 – Sunrise Corridor Update. **Performance Clackamas:** *Strong Infrastructure* – Sunrise Corridor: By 2030, funding for the next phase of the Sunrise Gateway Corridor/Hwy 212 project will be committed from federal, state, regional and local funding sources.

Counsel Review: N/A

Procurement Review: N/A

Contact Person: Brendan Adamczyk

Contact Phone: 971-469-4482

EXECUTIVE SUMMARY: One of the Board's key priorities over the last several decades has been advancing transportation infrastructure in the Sunrise Gateway Corridor. To support this long-term target and the Board's current strategic goal, staff in the Department of Transportation & Development (DTD) recently completed the Sunrise Corridor Community Vision Plan, which included significant community engagement to develop a Sunrise Community Coalition and a refinement plan divided into four stages, with Stages 1, 2, and 3 having independent utility.

This application for \$24 million via USDOT FHWA's PROTECT grant advances work in the Sunrise Gateway Corridor and addresses Stage 2 of the refinement plan by expanding the signalized intersection at Rock Creek Junction (Highway 212 and 224), improving bike and pedestrian facilities, and both widening and seismically retrofitting the existing bridge on Highway 212 west of the intersection.

This project would significantly improve capacity and seismic resilience for a key evacuation route for the County from the south and east and a tier 2 seismic lifeline as identified by ODOT. Securing this grant would also directly address the strategic goal to have funding committed for the next phase of the Sunrise Gateway

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Corridor by 2030, with funds for this grant expected to be obligated by 2029. Funding will be matched at 20% of the total project cost (\$6 million) from a combination of County Development Agency and Road Fund (\$4.8 million) and the City of Happy Valley (\$1.2 million).

RECOMMENDATION: Staff respectfully recommend approval of the grant application and letter of support for the PROTECT grant program for the Rock Creek Junction Reconfiguration Project.

Respectfully submitted,

Dan Johnson

Dan Johnson, Director
Department of Transportation & Development

Financial Assistance Application Lifecycle Form

Use this form to track your potential award from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

If renewal or direct appropriation, complete sections I, II, IV & V only. Section III is not required.

If Disaster or Emergency Relief Funding, EOC will need to approve prior to being sent to the BCC

****CONCEPTION****

Section I: Funding Opportunity Information - To Be Completed by Requester

Direct Appropriation (no application)

Award type:

Subrecipient Award

Direct Award

Award Renewal?

Yes

No

Lead Fund # and Department:	
Name of Funding Opportunity:	

Funding Source: Federal – Direct Federal – Pass through State Local

Requestor Information: (Name of staff initiating form)	
Requestor Contact Information:	
Department Fiscal Representative:	
Program Name & Prior Project #: (please specify)	

Brief Description of Project:

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Name of Funding Agency:

Notification of Funding Opportunity Web Address:

OR

Application Packet Attached: Yes No

Completed By:

Date:

**** NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE ****

Section II: Funding Opportunity Information - To Be Completed by Department Fiscal Rep

Competitive Application

Non-Competing Application

Other

Assistance Listing Number (ALN), if applicable:		Funding Agency Award Notification Date:	
Announcement Date:		Announcement/Opportunity #:	
Grant Category/Title		Funding Amount Requested:	
Allows Indirect/Rate:		Match Requirement:	
Application Deadline:		Total Project Cost:	
Award Start Date:		Other Deadlines and Description:	
Award End Date			
Completed By:		Program Income Requirements:	
Pre-Application Meeting Schedule:			

Additional funding sources available to fund this program? Please describe:

How much General Fund will be used to cover costs in this program, including indirect expenses?

How much Fund Balance will be used to cover costs in this program, including indirect expenses?

In the next section, limit answers to space available.

Section III: Funding Opportunity Information - To Be Completed at Pre-Application Meeting by Dept Program and Fiscal Staff

Fiscal

1. Are there other revenue sources required, available, or will be used to fund the program? Have they already been secured? Please list all funding sources and amounts.

2. For applications with a match requirement, how much is required (in dollars) and what type of funding will be used to meet it (CGF, In-kind, local grant, etc.)?

3. Does this grant/financial assistance cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are those sources?

4. Does the grant/financial assistance fund an existing program? If yes, which program? If no, what is the purpose of the program?

Organizational Capacity:

1. Does the organization have adequate and qualified staff? If no, can staff be hired within the grant/financial assistance funding opportunity timeframe?

2. Are there partnership efforts required? If yes, who are we partnering with and what are their roles and responsibilities?

3. If this is a pilot project, what is the plan for sun setting the project and/or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?

4. If funded, would this grant/financial assistance create a new program, does the department intend for the program to continue after initial funding is exhausted? If yes, how will the department ensure funding (e.g. request new funding during the budget process, supplanted by a different program, etc.)?

Collaboration

1. List County departments that will collaborate on this award, if any.

Reporting Requirements

1. What are the program reporting requirements for this grant/funding opportunity?

2. How will performance be evaluated? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?

3. What are the fiscal reporting requirements for this funding?

Mission/Purpose:

1. How does the grant/funding opportunity support the Department and/or Division's Mission/Purpose/Goals?

2. Who, if any, are the community partners who might be better suited to perform this work?

3. What are the objectives of this funding opportunity? How will we meet these objectives?

Other information necessary to understand this award, if any.

Program Approval:

Name (Typed/Printed)	Date	Signature
** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR**		
ATTACH ANY CERTIFICATIONS REQUIRED BY THE FUNDING AGENCY. COUNTY FINANCE OR ADMIN WILL SIGN		

Section IV: Approvals

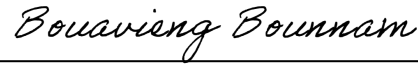
DIVISION DIRECTOR (or designee, if applicable)

		
Name (Typed/Printed)	Date	Signature

DEPARTMENT DIRECTOR (or designee, if applicable)

		
Name (Typed/Printed)	Date	Signature

FINANCE ADMINISTRATION

Bouavieng Bounnam	09/22/2026	
Name (Typed/Printed)	Date	Signature

EOC COMMAND APPROVAL (WHEN NEEDED FOR DISASTER OR EMERGENCY RELIEF APPLICATIONS ONLY)

Name (Typed/Printed)	Date	Signature

Section V: Board of County Commissioners/County Administration

(Required for all grant applications. If your grant is awarded, all grant awards must be approved by the Board on their weekly consent agenda regardless of amount per local budget law 294.338.)

For applications \$150,000 and below:

COUNTY ADMINISTRATOR	Approved:	Denied:
Name (Typed/Printed)	Date	Signature

For applications up to and including \$150,000 email form to BCC staff at CA-Financialteam@clackamas.us for Gary Schmidt's approval.

For applications \$150,000.01 and above, email form with Staff Report to the Clerk to the Board at ClerktotheBoard@clackamas.us to be brought to the consent agenda.

BCC Agenda item #:

Date:

OR

Policy Session Date:

County Administration Attestation

County Administration: re-route to department at
and
Grants Manager at financegrants@clackamas.us
when fully approved.

Department: keep original with your grant file.

DRAFT Board of County Commissioners Letter

October 01, 2026

Secretary Sean Duffy
United States Department of Transportation
1200 New Jersey Avenue, SE
Washington, DC 20590

Dear Secretary Duffy:

I am writing to support Clackamas County's application for \$24 million in Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) grant program funding for the Rock Creek Junction Reconfiguration Project. This critical project lies within the Sunrise Gateway Corridor and would expand the signalized intersection at Rock Creek Junction (OR Highway 212 and 224), improve bike and pedestrian facilities, and both widen and seismically retrofit the existing bridge on OR Highway 212.

The Rock Creek Junction Reconfiguration Project would improve capacity and ensure safe passage at an intersection identified by the Oregon Department of Transportation (ODOT) as a tier 2 seismic lifeline and by Clackamas County as a multi-hazard evacuation route. This route was heavily utilized during the historic 2020 Labor Day wildfires by residents evacuating from the south and the east (the cities of Estacada and Sandy, respectively). However, this intersection has significant congestion and safety issues that could impact future natural hazard evacuation, including 122 crashes from 2018 to 2023. Without this project, current infrastructure will not accommodate future growth or be retrofitted should a natural hazard occur. Additionally, completion of this project will contribute to the potential for adding an additional 16,000 jobs and housing for 63,000 residents to the region by 2045.

The Sunrise Gateway Corridor is adjacent to the City of Happy Valley, one of Oregon's fastest growing cities, and provides a vital route for freight, commuter, and recreational travel between the greater Portland region and Central and Eastern Oregon. In 2021, Clackamas County advanced a state-funded Community Vision Plan and Refinement Plan process that brought businesses and communities together to reimagine this area as a vibrant community hub with safer streets and thriving businesses. The work was done in partnership with ODOT, Oregon Metro, and the City of Happy Valley.

As further detailed in our application, Clackamas County is wholly committed to seeing this project move forward and has pledged \$4.8 million in local funding to match a PROTECT grant award, alongside an additional \$1.2 million pledged by the City of Happy Valley.

The Rock Creek Junction Reconfiguration Project is an ideal candidate for PROTECT grant funding as a vital evacuation route and seismic lifeline for the region. With significant stakeholder engagement, strong partnerships, and meaningful funds already supporting this project, I am confident a PROTECT grant award would deliver a great public project that is good for community resilience, evacuation route capacity, enhanced safety, and economic growth.

Thank you for your consideration of this important project and please do not hesitate to contact us with any questions.

Sincerely,

DRAFT

Craig Roberts, Chair

On Behalf of the Clackamas County Board of Commissioners